Chapter: NATC – Natural character

Feed- back No.	Section	Sub- section	Plan Provision	Feedback	Relief sought
<u>143.45</u>	NATC – Natural character	General		Natural character • Provides for identification, protected and limited modification of areas of value in terms of natural character (primarily waterways / water bodies).	· support all provisions in principle.
<u>145.69</u>	NATC – Natural character	General		Given the statement in Infrastructure that other rules don't apply, the Natural Environmental Chapters have been reviewed and there are no specific infrastructure rules. It is unclear as to whether or not the building and structures provisions within this chapter apply, and therefore clarity is necessary.	
<u>100.24</u>	NATC – Natural character	General	General	It is unclear how this section of the plan relates to district council functions under the RMA. The duty in s6(a) is to recognise and protect the preservation of the natural character of the coastal environment, wetlands and lakes and rivers and their margins. While that duty applies to all local authorities, the majority of activities which affect the natural character of these environments fall within the function of regional councils under section 30 of the RMA, particularly in relation to water bodies.	
				While early versions of district plans under the RMA include provisions to protect riparian margins, this was in the absence of comprehensive regional planning framework. This framework now exists and it raises a question as to the efficiency and effectiveness of having both regional and district rules.	
				All rules: Oppose. The Canterbury Land and Water Regional Plan already has a comprehensive set of rules which apply to earthworks and vegetation planting and removal within riparian margins.	
				While the general concept of setbacks for buildings and structures from water bodies is supported, the proposed rules are unnecessarily restrictive and will result in resource consents being required for structures which are both necessary to achieve the purpose of the Act or which are de minimis in their effect, e.g. the installation of pipes and troughs to access stockwater from streams or rivers where livestock are excluded.	

101.7	NATC – Natural character	General	General	has serious concerns about the potential for ongoing encroachment of land development onto the braided riverbeds of Timaru District. This encroachment results in the reduction in the width of the braided riverbed. The channel form changes from braided to, in an extreme situation, a single channel. There is loss of riparian and swamp ecosystems and reduction in bare gravel islands used by nesting braided river birds. As Council has witnessed in a recent flood, the power of a Rangitata River in flood resulted in it flowing down the south Rangitata River branch which was the main channel in the 1920's. Given the Dewhirst[1]decision, it is essential that the Timaru District Plan and Canterbury Land and Water Plan provisions combine to protect natural characters' geomorphology and ecological processes of rivers and their margins, in particular the active migrating braided riverbed of the Rangitata River and its tributaries, which is subject to the Water Conservation (Rangitata River) Order 2006. This approach would implement the Water Conservation (Rangitata River) Order 2006 Clause 9(1) which states: "9 Restrictions on alteration of river flows and form (1) No resource consent may be granted or rule included in a regional plan that will cause the material alteration of the channel cross-section, or meandering pattern, or braided river channel characteristics of the form of any river specified in <u>Schedule 2</u> ." [1] Canterbury Regional Council v Dewhirst Land Company Ltd. [2019] NZCA 486, 2019 (See Para 51)
<u>100.25</u>	NATC – Natural character	NATC-R1 Vegetatio n clearance	General	NATC-R1: vegetation clearance in riparian margins. Need to allow light grazing, mowing of grasses and other pest plants, to reduce fire risk and weed species which suppress biodiversity and provide cover for predators. Currently no provision for clearance of gorse, broom or any other weeds listed in the Regional Pest Management Strategy. ECO-R7 list too restrictive.
<u>100.26</u>	NATC – Natural character	NATC-R5 Constructi on of fences	General	NATC-R5 PER-2 Construction of fences, the fence is a post and wire fence only. Does "wire" include netting?

<u>137.8</u>	NATC – Natural character	Objectives		Support introduction and objective	Retain
<u>43.70</u>	NATC – Natural character	Objectives	NATC-O1 Protectio n of natural character Th	Retain as proposed or preserve the original intent. This provision aligns with the CRPS.	
101.8	NATC – Natural character	Objectives	NATC-O1 Protectio n of natural character Th	 Council could consider including; Coastal lagoons. There are significant number in Timaru District such as Spider, Milford, Washdyke, Saltwater Creek, Ellis Road, Normanby and Pig Hunting Creek. New Zealand Coastal Policy Statement Policy 13 has specific requirements on avoiding significant adverse effects on the natural character in areas that do not have outstanding natural character in the coastal environment. NZCPS Policy 14 promotes restoration of natural character which is implemented by Rules NATC -R1 which manages vegetation clearance in riparian margins and NATC-R2 permits vegetation planting for restoration or enhancement purposes; Alluvial fans such as on Coal, Bush and Forest Creeks in the vicinity of Rangitata River. 	
102.15	NATC – Natural character	Policies		As with the ECO chapter, note that there is no recognition for the contribution that pastoral land makes to the Natural Character (NC) or Natural Features and Landscapes (NFL) of the Timaru District.	We recommend the inclusion of a policy in the NC and NFL chapters that does so, which could be worded as follows: Recognise the values of the landscapes described by the NFL/NC and maintain these values by recognising the existence of working pastoral farms and their contribution to the

					character and amenity of the landscapes.
<u>101.9</u>	NATC – Natural character	Policies	NATC-P1 Natural character values Recognis	 It is considered that other matters should be included in this policy, including: Wild and scenic values, or lack of built elements, isolation and remote values; and Include after ecological and geomorphicprocesses such as the natural movement of gravel in braided rivers and alluvial fans. 	
102.17	NATC – Natural character	Policies	NATC-P1 Natural character values Recognis	do not consider that NATC-P1 identifies the appropriate natural character values of wetlands and rivers and their margins. We consider them to be too broad in the context of how the policy is intended to be used in the Plan, because it sets the standard which policies P5, P6, P7, P8 and assessment criteria NATC-R1, are working to achieve. The values as drafted give little guidance to plan users or decision makers.	
<u>118.34</u>	NATC – Natural character	Policies	n for high naturalne	opposes NATC-P10 to the extent that the Policy requires the absolute avoidance of any significant adverse effects. Considers that regionally significant infrastructure, such as the National Grid, often has an operational need or functional need to locate in or traverse waterbodies and is of a nature and scale that means it is not possible to avoid all significant adverse effects. As such, this policy may have the effect of preventing the operation, maintenance, upgrade and development of the National Grid in a manner that does not give effect to the National Policy Statement on Electricity Transmission. Seeks that Policy NATC-P10 is amended as follows: "Only allow subdivision, use and development within high naturalness water bodies where it avoids significant adverse effects and avoids or mitigates any other adverse effects on natural character values or otherwise is regionally significant infrastructure that has a functional need or operational need for its location."	
<u>137.12</u>	NATC – Natural character	Policies	NATC- P10 Protectio n for high	NATC P1 to P10: support in general with the following changes.	P10: delete 'significant'. Any adverse effect in HNWB should not be permitted.

			naturalne ss water		
<u>137.9</u>	NATC – Natural character	Policies	NATC-P2 Restorati on and enhance ment Provid	NATC P1 to P10: support in general with the following changes.	P2: Point 3 needs adding: "they provide existing habitat for native fish or trout or salmon habitat
<u>43.62</u>	NATC – Natural character	Policies	NATC-P2 Restorati on and enhance ment Provid	Retain as proposed or preserve the original intent. supports the encouragement of enhancement where appropriate.	
72.15	NATC – Natural character	Policies	NATC-P2 Restorati on and enhance ment	supports clause (3) and a portion of the Council's Annual Operational Work Plan includes projects that help to restore and/or enhance waterways that contain exisiting trout or salmon habitat. The Council also undertakes trapping and spraying at selected sites to restore/enhance biodiversity values, habitat, and recreational opportunities. Fishing and hunting provides outdoor recreational opportunities for people to get out and enjoy nature. This is an important part of kiwi tradition and is passed down through generations. It is very important that people are provided outdoor opportunities and that they continue to benefit from outdoor experiences both now and for future generations.	
<u>43.66</u>	NATC – Natural character	Policies	NATC-P3 Flood risk mitigatio n Enable the p	Amend as follows: Enable the planting of vegetation and/or earthworks within riparian margins for the purposes of flood risk mitigation hazard mitigation works where it is undertaken by a local authority and any adverse effects on the overall natural character of an area are minimised. supports this as it enables hazard mitigation. However, to keep terminology consistent with the remainder of the plan, using the term 'hazard mitigation works' or 'flood protection works' would be more appropriate.	

<u>43.60</u>	NATC – Natural character	Policies	NATC-P4 Incentive s Encourag e and support t	Retain as proposed or preserve the original intent. This allows for incentives to encourage the enhancement or restoration of natural character.	
<u>102.18</u>	NATC – Natural character	Policies	NATC-P4 Incentive s Encourag e and support t	support non-regulatory approaches that the dDP proposes, for example NATC- P4, to incentivize restoration and enhancement of natural character values and indigenous biodiversity. would like to discuss with the Council how we can assist and support both regulatory and non regulatory approaches in a collaborative way to meet the aspirations of the community and farmers.	
<u>129.11</u>	NATC – Natural character	Policies	NATC-P6 Vegetatio n clearance in riparian margin	Policies NATC-P6 – NATC-P9 – These polices deal with activities within riparian margins. There is no acknowledgement within these policies of the valuable role played by fluvial gravel extraction in flooding hazard management, braided river ecosystem enhancement, reduced heavy vehicle movements from source to site, and weed control. While the effects of fluvial extraction tend to be temporary (largely because of the dynamic nature of braided river ecosystems), they nevertheless provide an important positive role in the short to medium term from an ecosystem, construction and natural hazard management perspective. This should be specifically recognised and provided for in the policy regime.	Relief sought – amend the Policies to specifically recognise and provide for the extraction of fluvial gravels, as described
<u>43.71</u>	NATC – Natural character	Policies	Enable earthwor ks, cultivatio n and fencing in riparian margins for the purpose of maintena nce and	 Amend as follows for consistency with the remainder of the plan: Enable earthworks, cultivation and fencing in riparian margins for the purpose of maintenance and repair of existing fences, tracks, roads and flood hazard mitigation works and limited new fencing and tracks, and only allow other earthworks and cultivation in riparian margins when: natural character values of high naturalness water bodies are preserved or enhanced; and significant adverse effects on the values of riparian margins set out in <u>NATC-P1</u> are avoided. 	

			repair of existing fences, tracks, roads and flo	supports this policy.	
137.10	NATC – Natural character	Policies	NATC-P8 Earthwor ks, cultivatio n and fencing in	NATC P1 to P10: support in general with the following changes.	P8: delete "and limited new fencing and tracks". New fencing and especially tracks are a contradiction to the objectives. Under point 2 delete "Significant". Any adverse effects should be avoided.
118.33	NATC – Natural character	Policies	NATC-P9 Buildings and structure s in riparian ma	opposes Policy NATC-P9 to the extent that the Policy fails to contemplate the scale of the National Grid and its need to traverse waterbodies in a manner that gives effect to the enabling provisions of the National Policy Statement on Electricity Transmission. seeks an amendment to the Policy to provide an exemption for such regionally significant infrastructure: "Ensure that the location, intensity, scale, design, and form of buildings and structures (other than regionally significant infrastructure with an operational or functional need for its location) in riparian margins preserves natural character values."	
<u>129.12</u>	NATC – Natural character	Policies	NATC-P9 Buildings and structure s in riparian ma	Policies NATC-P6 – NATC-P9 – These polices deal with activities within riparian margins. There is no acknowledgement within these policies of the valuable role played by fluvial gravel extraction in flooding hazard management, braided river ecosystem enhancement, reduced heavy vehicle movements from source to site, and weed control. While the effects of fluvial extraction tend to be temporary (largely because of the dynamic nature of braided river ecosystems), they nevertheless provide an important positive role in the short to medium term from an ecosystem, construction and natural hazard management perspective. This should be specifically recognised and provided for in the policy regime.	Relief sought – amend the Policies to specifically recognise and provide for the extraction of fluvial gravels, as described above.

<u>43.65</u>	NATC – Natural character	Rules	NATC-R7 Earthwor ks for flood protectio n mitigat	Consider removing this rule as it duplicates the activity managed by the proposed change to rule ECO-R2.	
43.68	NATC – Natural character	Rules	NATC-R7 Earthwor ks for flood protectio n mitigat	Amend as follows: NATC-R7 Earthworks for flood protection h azard mitigation works. This amendment would provide consistency in terminology.	
129.16	NATC – Natural character	Rules	NATC-R7 Earthwor ks for flood protectio n mitigat	Rules NATC-R1 (PER-2), NATC-R3, NATC-R4, and NATC-R7 – These Permitted Activity Rules deal with vegetation clearance within riparian margins, earthworks outside a HNWB, and earthworks within a HNWB consecutively. PER-2 is limited to only pest plant species identified in ECO-R7; this should be amended to allow that all pest plant species identified in the Canterbury Regional Council Pest Management Plan 2018 – 2038. Such an approach would create better alignment between councils, would reduce the regulatory burden, and would result in more pest plants being controlled as a consequence. Rules NATC-R3 and R4 provide for limited earthworks within riparian margins. NATC-R7 limits earthworks for hazard mitigation and/or on behalf of a local authority; this is not effects-based. As discussed in the introductory comments and point 4 previously, gravel extraction should also be provided for as a legitimate land use within these areas, as this is subject to the need to obtain multiple resource consents from the Canterbury Regional Council, where adverse environmental effects are considered in the processing of applications. The DDP should aim to avoid all duplication of control with regional rules.	Relief sought – amend NATC-R1 (PER-2) to include reference to clearance of all or any pest plants in the Canterbury Regional Council Pest Management Plan as a Permitted Activity. Amend Permitted Activity rules NATC-R3 and NATC-R4 to allow gravel extraction within and outside HNWBs subject to obtaining resource consent or authority from the Canterbury Regional Council under the auspices of the Land and Water Regional Plan.

<u>43.64</u>	NATC – Natural character	Rules	NATC-R1 Vegetatio n clearance Riparian marg	Amend by adding PER-4 as follows: PER-4 The vegetation clearance is only for the purpose of hazard mitigation works and is carried out solely by the Canterbury Regional Council, Timaru District Council, or an agent authorised on their behalf. Note that vegetation clearance within riparian margins is already managed for flood protection works in ECO-R2 and this would be a potential duplication with a stricter activity status.	
118.35	NATC – Natural character	Rules	n	opposes Rule NATC-R1 to the extent that the Rule may have the effect of preventing vegetation clearance necessary to provide for the ongoing operation, maintenance, repair and upgrading of the National Grid in a manner required to give effect to Policies 2 and 5 of the National Policy Statement on Electricity Transmission and also to allow for the trimming of vegetation required by the Electricity (Hazards from Trees) Regulations 2003. seeks that the Rule is amended as follows: "Activity status: Permitted Where: PER-1 The vegetation clearance is outside the riparian margins of an HNWB; and PER-2 The vegetation clearance only involves pest plant species identified in ECO-R7; or PER-3 The vegetation clearance is for customary harvest provided for in ECO-R1 PER-3; or PER-X	

				 The vegetation clearance is for the operation, maintenance, repair or upgrading of the National Grid. Activity status when compliance not achieved with PER-2 and PER-3 or PER-X: Restricted Discretionary Matters of discretion are restricted to: the extent of any adverse effects on the overall natural character of an area by reference to the values listed in Policy NATC-P1; and the nature of any proposed mitigation measures that contribute to the preservation, maintenance or enhancement of the natural character values of the area, particularly in and along an HNWB; and the extent to which alternative practicable options have been considered and their feasibility; and the extent to which any restoration or enhancement of the natural character of the area is proposed; and the extent to which the proposal has the potential to cause or exacerbate bank erosion; and whether there is a functional need for the activity to locate in a riparian margin. 	
129.13	NATC – Natural character	Rules	n	Rules NATC-R1 (PER-2), NATC-R3, NATC-R4, and NATC-R7 – These Permitted Activity Rules deal with vegetation clearance within riparian margins, earthworks outside a HNWB, and earthworks within a HNWB consecutively. PER-2 is limited to only pest plant species identified in ECO-R7; this should be amended to allow that all pest plant species identified in the Canterbury Regional Council Pest Management Plan 2018 – 2038. Such an approach would create better alignment between councils, would reduce the regulatory burden, and would result in more pest plants being controlled as a consequence. Rules NATC-R3 and R4 provide for limited earthworks within riparian margins. NATC-R7 limits earthworks for hazard mitigation and/or on behalf of a local authority; this is not effects-based. As discussed in the introductory comments and point 4 previously, gravel extraction should also be provided for as a legitimate land use within these areas, as this is subject to the need to obtain multiple resource consents from the Canterbury Regional Council, where adverse environmental effects	Relief sought – amend NATC-R1 (PER-2) to include reference to clearance of all or any pest plants in the Canterbury Regional Council Pest Management Plan as a Permitted Activity. Amend Permitted Activity rules NATC-R3 and NATC-R4 to allow gravel extraction within and outside HNWBs subject to obtaining resource consent

				are considered in the processing of applications. The DDP should aim to avoid all duplication of control with regional rules.	or authority from the Canterbury Regional Council under the auspices of the Land and Water Regional Plan.
<u>137.16</u>	NATC – Natural character	Rules	NATC-R1 Vegetatio n clearance Riparian marg	NATC- R2, R5, R6: supported - Edit R1	R1 PER-1: needs addition "The vegetation clearance is outside the riparian margins of an HNWB and within improved pasture".
137.13	NATC – Natural character	Rules	NATC-R2 Vegetatio n planting for restorati on or	NATC- R2, R5, R6: supported	Retain
<u>43.69</u>	NATC – Natural character	Rules	NATC-R3 Earthwor ks outside an HNWB Riparia	ER-1 The earthworks are required for the maintenance and repair of existing fences, tracks, roads or flood protection hazard mitigation works; or Add: PER-4	
				The earthworks are for restoration or enhancement purposes. supports the enabling of earthworks for flood mitigation. Changing the working of PER-1 allows the maintenance of erosion protection works and other hazard protection works in	

				addition to flood protection works as the definition is broader. This wording would also be consistent with NATC-R4	
<u>102.19</u>	NATC – Natural character	Rules	NATC-R3 Earthwor ks outside an HNWB Riparia	these rules.	
118.36	NATC – Natural character	Rules	ks outside	generally supports Rules NATC-R3 and NATC-R4 to the extent that the Rules provide for certain activities as permitted activities. However,	

129.14	NATC – Natural character	Rules	NATC-R3 Earthwor ks outside an HNWB Riparia	Rules NATC-R1 (PER-2), NATC-R3, NATC-R4, and NATC-R7 – These Permitted Activity Rules deal with vegetation clearance within riparian margins, earthworks outside a HNWB, and earthworks within a HNWB consecutively. PER-2 is limited to only pest plant species identified in ECO-R7; this should be amended to allow that all pest plant species identified in the Canterbury Regional Council Pest Management Plan 2018 – 2038. Such an approach would create better alignment between councils, would reduce the regulatory burden, and would result in more pest plants being controlled as a consequence. Rules NATC-R3 and R4 provide for limited earthworks within riparian margins. NATC-R7 limits earthworks for hazard mitigation and/or on behalf of a local authority; this is not effects-based. As discussed in the introductory comments and point 4 previously, gravel extraction should also be provided for as a legitimate land use within these areas, as this is subject to the need to obtain multiple resource consents from the Canterbury Regional Council, where adverse environmental effects are considered in the processing of applications. The DDP should aim to avoid all duplication of control with regional rules.	Relief sought – amend NATC-R1 (PER-2) to include reference to clearance of all or any pest plants in the Canterbury Regional Council Pest Management Plan as a Permitted Activity. Amend Permitted Activity rules NATC-R3 and NATC-R4 to allow gravel extraction within and outside HNWBs subject to obtaining resource consent or authority from the Canterbury Regional Council under the auspices of the Land and Water Regional Plan.
<u>43.63</u>	NATC – Natural character	Rules	NATC-R4 Earthwor ks within a HNWB Riparian	Retain as proposed or preserve the original intent. Enables earthworks for flood protection.	
<u>102.20</u>	NATC – Natural character	Rules	NATC-R4 Earthwor ks within a HNWB Riparian	support a permitted activity pathway for earthworks for maintenance and repair of existing fences and tracks as well as new fences and tracks subject to the conditions of these rules.	
<u>118.37</u>	NATC – Natural character	Rules	NATC-R4 Earthwor ks within a HNWB Riparian	generally supports Rules NATC-R3 and NATC-R4 to the extent that the Rules provide for certain activities as permitted activities. However, considers that the Rules should also provide for the earthworks for the operation, maintenance, repair and upgrading of the National Grid as a permitted activity in order to give effect to Policies 2 and 5 of the National Policy Statement on Electricity Transmission as follows (by way of example):	

				"Activity status: Permitted Where: PER-1	
				The earthworks are required for the maintenance and repair of existing fences, tracks, roads or flood protection works; or PER-2	
				The earthworks are required to construct a new fence; or	
				PER-3 The earthworks are required to construct a new track up to 3m in width or	
				<i>PER-X</i> <i>The earthworks are required for the operation, repair, maintenance or upgrading of the</i>	
129.15	NATC –	Rules	NATC-R4	National Grid." Rules NATC-R1 (PER-2), NATC-R3, NATC-R4, and NATC-R7 – These Permitted Activity Rules deal	Relief sought – amend
123.13	Natural character	nules	Earthwor ks within a HNWB Riparian	kules NATC-RT (PER-2), NATC-R3, NATC-R4, una NATC-R7 – These Permitted Activity Rules deal with vegetation clearance within riparian margins, earthworks outside a HNWB, and earthworks within a HNWB consecutively. PER-2 is limited to only pest plant species identified in ECO-R7; this should be amended to allow that all pest plant species identified in the Canterbury Regional Council Pest Management Plan 2018 – 2038. Such an approach would create better alignment between councils, would reduce the regulatory burden, and would result in more pest plants being controlled as a consequence. Rules NATC-R3 and R4 provide for limited earthworks within riparian margins. NATC-R7 limits earthworks for hazard mitigation and/or on behalf of a local authority; this is not effects-based. As discussed in the introductory comments and point 4 previously, gravel extraction should also be provided for as a legitimate land use within these areas, as this is subject to the need to obtain multiple resource consents from the Canterbury Regional Council, where adverse environmental effects are considered in the processing of applications. The DDP should aim to avoid all duplication of control with regional rules.	NATC-R1 (PER-2) to include reference to clearance of all or any pest plants in the Canterbury Regional Council Pest Management Plan as a Permitted Activity. Amend Permitted Activity rules NATC-R3 and NATC-R4 to allow gravel extraction within and outside HNWBs subject to obtaining resource consent or authority from the Canterbury Regional

					Council under the auspices of the Land and Water Regional P
<u>137.14</u>	NATC – Natural character	Rules	NATC-R5 Construct ion of fences Riparian ma	NATC- R2, R5, R6: supported	Retain
<u>43.61</u>	NATC – Natural character	Rules	NATC-R6 Vegetatio n planting for flood risk miti	Amend as follows: NATC-R6 Vegetation planting for flood hazard risk mitigation This amendment allows planting for erosion control in addition to flood risk mitigation.	
<u>43.67</u>	NATC – Natural character	Rules	NATC-R6 Vegetatio n planting for flood risk miti	Consider changing the rule status from controlled to permitted, except for in High Natural Character Water Bodies. Plantings would often maintain the current character of the riparian margins and this same planting may be covered by rules in other chapters.	
101.11	NATC – Natural character	Rules	NATC-R6 Vegetatio n planting for flood risk miti	CON-1 Matters of control are restricted to: 1 2; and	

				3. Excludes any of the pest plant species listed in National Environment Values, ECO Ecosystems and indigenous biodiversity above.	
129.17	NATC – Natural character	Rules	NATC-R8 Buildings and structure s Riparian	Rule NATC-R8 – This rule applies Restricted Discretionary Activity status to buildings or structures outside of the riparian margin of an HNWB. As identified previously, this may have the unintended consequence of capturing activities (such as the installation of culverts) that are already controlled by regional rules and/or the Freshwater NES/NPS. As it is currently framed, the rule may be interpreted to apply to all buildings and structures across the full extent of the Timaru District that is situated outside of the riparian margins of an HNWB. This is clearly not the intention of the rule.	Relief sought – amend rule NATC-R8 to remove any duplication of control with regional rules, to limit its application to only those specific areas immediately outside of the riparian margins of an HNWB, and to allow structures that are consistent with the outcomes sought by the Freshwater NES/NPS.