



# AGENDA

## Ordinary Council Meeting Tuesday, 30 March 2021

**Date** Tuesday, 30 March 2021

**Time** 3pm

**Location** Council Chamber  
District Council Building  
King George Place  
Timaru

**File Reference** 1413776

## **Timaru District Council**

**Notice is hereby given that a meeting of the Ordinary Council will be held in the Council Chamber, District Council Building, King George Place, Timaru, on Tuesday 30 March 2021, at 3pm.**

### **Council Members**

Mayor Nigel Bowen (Chairperson), Cllrs Allan Booth, Peter Burt, Barbara Gilchrist, Richard Lyon, Gavin Oliver, Paddy O'Reilly, Sally Parker, Stu Piddington and Steve Wills

Quorum – no less than 5 members

### **Local Authorities (Members' Interests) Act 1968**

Councillors are reminded that if they have a pecuniary interest in any item on the agenda, then they must declare this interest and refrain from discussing or voting on this item and are advised to withdraw from the meeting table.

Bede Carran

**Chief Executive**

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- 1 Opening Prayer and Waiata**
- 2 Apologies**
- 3 Public Forum**
- 4 Identification of Urgent Business**
- 5 Identification of Matters of a Minor Nature**
- 6 Declaration of Conflicts of Interest**

## **7 Confirmation of Minutes**

### **7.1 Minutes of the Council Meeting held on 2 March 2021**

**Author:** Jo Doyle, Governance Advisor

#### **Recommendation**

That the Minutes of the Council Meeting held on 2 March 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

#### **Attachments**

- 1. Minutes of the Council Meeting held on 2 March 2021**



# MINUTES

## Ordinary Council Meeting Tuesday, 2 March 2021

Ref: 1413776

**Minutes of Timaru District Council  
Ordinary Council Meeting  
Held in the Council Chamber, 2 King George Place, Timaru  
on Tuesday, 2 March 2021 at 3pm**

**Present:** Mayor Nigel Bowen (Chairperson), Cr Allan Booth, Cr Peter Burt, Cr Barbara Gilchrist, Cr Richard Lyon, Cr Gavin Oliver, Cr Paddy O'Reilly, Cr Sally Parker, Cr Stu Piddington, Cr Steve Wills (via Zoom Video Link)

**In Attendance:** Chief Executive (Bede Carran), Group Manager Commercial and Strategy (Donna Cross), Group Manager People and Digital and Acting Group Manager Community Services (Symon Leggett), Group Manager Infrastructure (Andrew Dixon), Acting Group Manager Environmental Services (Erik Barnes), Chief Financial Officer (Azoora Ali – via Zoom Video Link), Strategy and Corporate Planning Manager (Mark Low), Governance Advisor (Jo Doyle)

**Community Boards** Stephanie McCullough – Temuka Community Board

### **1 Opening Prayer and Waiata**

Tony Kippax of St Mary's Anglican Church in Geraldine offered a prayer for the work of Council followed by the singing of the Timaru District Council Waiata.

### **2 Apologies**

#### **Resolution 2021/17**

Moved: Mayor Nigel Bowen

Seconded: Cr Barbara Gilchrist

That the apology received from Jan Finlayson of Geraldine Community Board be accepted.

**Carried**

### **3 Public Forum**

Graeme Mould of Geraldine Fire Brigade Crash Rescue Team advised Council of activities in the area. Graeme has been involved in the fire service for 37 years and was involved in forming the Road Crash Rescue team, they receive on average 130 calls per year, half of which are motor vehicle accidents with varying outcomes.

The team consists of a group of five which is made up of volunteer firemen and medics. The team was formed to train and sharpen their techniques and to attend competitions involving other teams in New Zealand, Australia and the world.

A high level of training is involved, and this means an officer can arrived confident, skilled with the knowledge that they can deal with any situation in the correct way. This ensures the best outcome for patient which is the main goal and focus.

The competitions are attended with no financial or personal gain, the community is the winner and information is then shared with other brigades in the area.

Realistic road incidents are set as scenarios at the competitions, and the team are given thirty minutes to deal with the situation. This team performed well in New Zealand and were invited to Australia as a wild card team which they won. This meant an invitation to the world event in Romania where they placed 14 out of 36 teams, all of which were paid professionals.

The ongoing support with post-traumatic stress was discussed, and each member is provided life-long support from FENZ, and teams have extensive debriefing sessions.

The team currently have twenty members, but are constantly recruiting to ensure there are members to come up through the ranks.

Currently the Geraldine Fire Service are working to try and provide a helicopter pad behind the fire station to reduce the need for transporting patients to Timaru to be airlifted to Christchurch.

It was reported that Geraldine are very proud of the teams achievements, and the town feels safe in their hands.

Graeme provided a message for all drivers to slow down and keep attention at intersections to try and reduce the number of accidents on the road.

#### **4 Identification of Urgent Business**

##### **Resolution 2021/18**

Moved: Mayor Nigel Bowen

Seconded: Cr Steve Wills

That a public excluded verbal update be provided on the Venture Timaru director appointment process.

**Carried**

##### **Resolution 2021/19**

Moved: Cr Steve Wills

Seconded: Cr Stu Piddington

That the provision of rates billing for Environment Canterbury by Timaru District Council be discussed as item 9.9.

**Carried**

#### **5 Identification of Matters of a Minor Nature**

##### **Resolution 2021/20**

Moved: Cr Allan Booth

Seconded: Mayor Nigel Bowen

That the condition of state highway one through Timaru be discussed.

**Carried**

**6 Declaration of Conflicts of Interest**

There were no conflicts of interest.

**7 Confirmation of Minutes****7.1 Minutes of the Council Meeting held on 9 February 2021****Resolution 2021/21**

Moved: Mayor Nigel Bowen

Seconded: Cr Gavin Oliver

That the Minutes of the Council Meeting held on 9 February 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Carried**

**7.2 Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 26 January 2021****Resolution 2021/22**

Moved: Cr Peter Burt

Seconded: Cr Barbara Gilchrist

That the Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 26 January 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Carried**

**7.3 Minutes of the Tenders and Procurement Committee Meeting held on 2 February 2021****Resolution 2021/23**

Moved: Cr Sally Parker

Seconded: Cr Paddy O'Reilly

That the Minutes of the Tenders and Procurement Committee Meeting held on 2 February 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Carried**

**7.4 Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 17 February 2021****Resolution 2021/24**

Moved: Mayor Nigel Bowen

Seconded: Cr Barbara Gilchrist

That the Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 17 February 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Carried**

## **8 Schedules of Functions Attended**

### **8.1 Schedule of Functions Attended by the Mayor, Deputy Mayor and Councillors**

#### **Resolution 2021/25**

Moved: Cr Steve Wills

Seconded: Mayor Nigel Bowen

That the report be received and noted.

**Carried**

### **8.2 Schedule of Functions Attended by the Chief Executive**

#### **Resolution 2021/26**

Moved: Cr Steve Wills

Seconded: Cr Richard Lyon

That the report be received and noted.

**Carried**

## **9 Reports**

### **9.1 Affixing of the Common Seal**

Council was advised of the affixing of the Common Seal to Warrants of Appointment.

#### **Resolution 2021/27**

Moved: Cr Sally Parker

Seconded: Cr Gavin Oliver

That the affixing of the Common Seal to the following document be noted:

14 January 2021          Warrants of Appointment

**Carried**

### **9.2 Contracts Let From Tenders and Procurement Committee**

Council was advised of contracts let by the Tenders and Procurement Committee.

**Resolution 2021/28**

Moved: Mayor Nigel Bowen

Seconded: Cr Sally Parker

**That the following information on a contract let by the Tenders and Procurement Committee, be received.**

<b>Contract Description</b>	<b>Number of Tenders</b>	<b>Price Range</b>	<b>Successful Tenderer and Price</b>
<b>Contract 2470 – Pareora Pipeline Renewal Section 3</b>	<b>6</b>	<b>\$8,166,012.27 to \$11,725,708.61</b>	<b>Paul Smith Earthmoving 2002 Ltd \$8,166,012.27</b>
Tenders were evaluated using Timaru District Council weighted attributes method.			

All prices exclude GST

**Carried**

**9.3 2021 Bandquet Festival - Proposed Liquor Control Area**

This report was not discussed as the event has been postponed until October 2021 because of Covid-19 alert levels.

**9.4 Health and Safety Update**

Council was presented with a Health and Safety report that has been requested as a regular report from the Audit and Risk Committee.

The focus of the organisation is largely focused on continuous improvement, the working relationship with contractors and to improve practices within facilities where public engage are considered priorities.

**Resolution 2021/29**

Moved: Cr Steve Wills

Seconded: Cr Barbara Gilchrist

That the report be received and noted.

**Carried**



### **9.5 Review of Rates Discount Policy**

Council was presented with a proposal Council to repeal the current Rates Discount Policy, this will be included for consultation with the community as part of the Long Term Plan (LTP) consultation process.

This policy is optional and has been in place since 2002, it sets a 2.5% discount which is applied before the first rates instalment date to increase early payment.

There are potential equity issues with the policy as a group of ratepayers effectively subsidise those that do not have the financial means to pay earlier and receive the discount.

Discussion was held around retaining this policy and the feedback from public through the consultation document is seen valuable for making the decision.

#### **Resolution 2021/30**

Moved: Cr Richard Lyon

Seconded: Cr Steve Wills

1. That Council agree in principle to the repeal the Rates Discount Policy; and
2. That Council agree to the inclusion of the proposal to repeal the Rates Discount Policy in the Long Term Plan Consultation Document in order to seek feedback from the community on the decision to repeal the Policy.

**Carried**

### **9.6 Review of Rates Remission and Postponement Policy**

The Rates Remission and Postponement Policy was presented for adoption. This policy is a requirement as part of the Long Term Plan.

It was noted that there are no material changes to the policy, only minor amendments to ensure the delegations are relevant.

The school sewerage rates were discussed and whether these costs would be met by the Ministry of Education for day to day running of schools.

An error was detected with buildings undergoing earthquake strengthening, item 16.7 should read "granted".

Confirmation was requested in regard to Community Halls, does this include all halls or just those owned by Council.

#### **Resolution 2021/31**

Moved: Cr Peter Burt

Seconded: Cr Gavin Oliver

1. That Council adopts the Rates Remission and Postponement Policy as presented.
2. That Council approves the amendment to the Delegations Manual to include the following delegation:
  - (a) Authority to approve remissions on rates penalties in accordance with the Rates Remission and Postponement Policy:

- (i) Group Manager Commercial and Strategy
- (ii) Chief Financial Officer
- (iii) Senior Rates Officer
- (iv) Rates Officer
- (v) Customer Services Manager
- (vi) Customer Services Team Leader.

**Carried**

### **9.7 Draft Infrastructure Strategy 2021-2051**

Council was presented with the indicative capital and operating expenditure for Roading, Water, Sewer, Stormwater and Waste Minimisation over the next 30 years. Significant projects, options, cost and timing of Council decisions required to implement these were highlighted.

This is a follow up report which includes specific issues, pricing and timing of the projects.

The need to replace the landfill was discussed and noted as its life has shortened from approximately 35 years to 28 years (and the Infrastructure Strategy has a 30 year time horizon) based on current waste volumes which is due to more economic activity, in particular the increase in industrial waste.

#### **Resolution 2021/32**

Moved: Cr Stu Piddington

Seconded: Cr Barbara Gilchrist

1. That the Draft Infrastructure Strategy 2021-51 significant capital expenditure projects including details of estimated cost, options and decision timing are noted.
2. That the Draft Infrastructure Strategy 2021-51 financial summary information be noted.

**Carried**

### **9.8 Draft Financial Strategy 2021-31**

The draft Financial Strategy was presented for Council's consideration prior to being audited as part of the supporting information to the Long Term Plan (LTP) Consultation Document.

Having a Financial Strategy is a legislative requirement for the Long Term Plan and will form part of the Supporting Information to be adopted on 30 March 2021. The Strategy addresses key financial drivers including Council's capital expenditure, the level of debt it is comfortable assuming during the 10 years of the LTP and its forecast rates collection.

Financial modelling in the budgets has been produced based on a debt cap of 210%. This enables Council to meet its capital works programme and hold rates increases to 4.9% beyond Year one, and ensures there is headroom if the Local Government Cost Index is higher than forecast. The Act requires a quantified limit for rates increases, the usual practice for councils is to include a quantified limit that is higher than the rate increase in the budget.

The ambitious capital works programme and the ability to achieve a completion rate of 90% was discussed. There are risk factors with possible delays such as consents and archaeological

discoveries. The average over previous years has been 60-70%, this is an area Audit New Zealand are currently analysing as part of the LTP audit.

Better planning and visibility over the programme and capital and the scale of tenders that are ready to be delivered is expected to assist in achieving this goal.

The growth projection is based on the Infometrics projections produced as a basis for the LTP population and household projections. This is reviewed every three years.

### **Resolution 2021/33**

Moved: Cr Barbara Gilchrist

Seconded: Cr Peter Burt

That Council endorses the draft Financial Strategy as supporting information for the long Term Plan Consultation Document.

**Carried**

## **9.9 Timaru District Council and Environment Canterbury Rates Billing**

This item was identified as urgent business.

Background was provided that nine years ago there was an agreement between Timaru District Council and Environment Canterbury (ECan) to merge the billing of rates to achieve cost savings. It was noted that Timaru District Council do receive a fee for collecting these rates.

It was now felt that the ECan rates are causing confusion and misunderstanding amongst ratepayers in the Timaru District.

The suggestion was Timaru District Council should separate its rates collection from ECan and separate rates bills are sent to the community.

Council discussed the significance of the amount received before a decision could be considered. It was noted that all territorial authorities collect ECan's rates on its behalf and ECan do not currently have the ability to undertake their own rates' collection.

It was noted at this stage that Cr Peter Burt has a possible conflict of interest and will not vote on this item.

It was noted it would not be possible to do anything for the next rating year (2021/22) and the Agreement provides for a period of notice. An officers report was requested to provide the background and consider the options.

### **Resolution 2021/34**

Moved: Cr Steve Wills

Seconded: Cr Richard Lyon

That Council recommends a report to provide history and consider options of separating the Environment Canterbury rates from Timaru District Council rates in order to alleviate confusion about rates for the community.

Carried

**10 Consideration of Urgent Business Items**

The urgent business items were discussed in item 9.9 and in the public excluded section of the meeting.

**11 Consideration of Minor Nature Matters**

Cr Booth advised that he has received complaints from residents who live on streets close to state highway one between Newmans Street and Benvenue Hill.

The heavy usage on this road is causing loud noise at night, the road is in a bad state and the empty trucks bounce over the uneven road surface.

Waka Kotahi have advised that this road will continue to be patched as it is not in the current renewal programme, but may be in the next financial year.

The state of this part of the road is considered unsatisfactory in the current condition, there are safety concerns for loss of sleep for residents and this is considered a low level of service which is unacceptable, Evans Street carries more heavy vehicles than the North Western motorway in Auckland.

Roads are not depreciated and are cash funded from the allocation from Government, this is divided up New Zealand wide, and large metro areas get priority.

The Mayor will write a letter to Waka Kotahi, the Regional Land Transport Committee and the local Minister of Parliament.

**12 Public Forum Items Requiring Consideration**

There were no public forum items to be considered.

**13 Resolution to Exclude the Public**

**Resolution 2021/35**

Moved: Cr Sally Parker

Seconded: Cr Paddy O'Reilly

That the public be excluded from the following parts of the proceedings of this meeting on the grounds under section 48 of the Local Government Official Information and Meetings Act 1987 as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Plain English Reason
<p><b>13.1 - Public Excluded Minutes of the Council Meeting held on 9 February 2021</b></p>	<p>s7(2)(a) - The withholding of the information is necessary to protect the privacy of natural persons, including that of deceased natural persons</p> <p>s7(2)(b)(i) - The withholding of the information is necessary to</p>	<p>To protect a person's privacy</p> <p>To prevent disclosing a trade secret</p> <p>Commercial sensitivity</p> <p>To protect all communications between a legal adviser and</p>

	<p>protect information where the making available of the information would disclose a trade secret</p> <p>s7(2)(b)(ii) - The withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information</p> <p>s7(2)(g) - The withholding of the information is necessary to maintain legal professional privilege</p> <p>s7(2)(h) - The withholding of the information is necessary to enable any local authority holding the information to carry out, without prejudice or disadvantage, commercial activities</p> <p>s7(2)(i) - The withholding of the information is necessary to enable the Council to carry out, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)</p>	<p>clients from being disclosed without the permission of the client.</p> <p>To enable commercial activities</p> <p>To enable commercial or industrial negotiations</p>
<p><b>13.2 - Public Excluded Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 26 January 2021</b></p>	<p>s7(2)(b)(ii) - The withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information</p>	<p>Commercial sensitivity</p>
<p><b>13.3 - Public Excluded Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 17 February 2021</b></p>	<p>s7(2)(b)(ii) - The withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information</p>	<p>Commercial sensitivity</p>

**Carried**

**14 Public Excluded Reports**

**13.1 Public Excluded Minutes of the Council Meeting held on 9 February 2021**

**13.2 Public Excluded Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 26 January 2021**

**13.3 Public Excluded Minutes of the Extraordinary Tenders and Procurement Committee Meeting held on 17 February 2021**

**15 Readmittance of the Public**

**Resolution 2021/36**

Moved: Cr Steve Wills

Seconded: Mayor Nigel Bowen

That the meeting moves out of Closed Meeting into Open Meeting.

**Carried**

**The meeting closed at 4.47pm.**

.....  
**Mayor Nigel Bowen  
Chairperson**

**7.2 Minutes of the Council Meeting held on 9 March 2021**

**Author: Jo Doyle, Governance Advisor**

**Recommendation**

That the Minutes of the Council Meeting held on 9 March 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Attachments**

- 1. Minutes of the Council Meeting held on 9 March 2021**



# MINUTES

## Ordinary Council Meeting Tuesday, 9 March 2021

Ref: 1413776



**Minutes of Timaru District Council  
Ordinary Council Meeting  
Held in the Council Chamber, District Council Building, King George Place, Timaru  
on Tuesday, 9 March 2021 at 3.00pm**

**Present:** Mayor Nigel Bowen (Chairperson), Cr Allan Booth, Cr Peter Burt, Cr Richard Lyon, Cr Gavin Oliver, Cr Paddy O'Reilly, Cr Sally Parker, Cr Stu Piddington, Cr Steve Wills

**In Attendance:** Chief Executive (Bede Carran), Group Manager Commercial and Strategy (Donna Cross), Group Manager People and Digital and Acting Group Manager Community Services (Symon Leggett), Group Manager Infrastructure (Andrew Dixon), Acting Group Manager Environmental Services (Erik Barnes), Chief Financial Officer (Azoora Ali), Strategy and Corporate Planning Manager (Mark Low), Governance Advisor (Jo Doyle)

**1 Opening Prayer and Waiata**

Cr Paddy O'Reilly offered a prayer for the work of Council followed by the singing of the Timaru District Council Waiata.

**2 Apologies**

**Resolution 2021/37**

Moved: Mayor Nigel Bowen

Seconded: Cr Steve Wills

That the apology received from Cr Barbara Gilchrist be accepted and leave of absence granted.

**Carried**

**3 Public Forum**

There was no public forum.

**4 Identification of Urgent Business**

There was no urgent business.

**5 Identification of Matters of a Minor Nature**

There were no matters of minor nature.

**6 Declaration of Conflicts of Interest**

There were no conflicts of interest.

**7 Confirmation of Minutes****7.1 Minutes of the Council Meeting held on 15 February 2021****Resolution 2021/38**

Moved: Cr Paddy O'Reilly

Seconded: Cr Stu Piddington

That the Minutes of the Council Meeting held on 15 February 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Carried**

**7.2 Minutes of the Hearings Committee Meeting held on 23 February 2021****Resolution 2021/39**

Moved: Cr Peter Burt

Seconded: Cr Gavin Oliver

That the Minutes of the Hearings Committee Meeting held on 23 February 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Carried**

**7.3 Minutes of the Tenders and Procurement Committee Meeting held on 24 February 2021****Resolution 2021/40**

Moved: Mayor Nigel Bowen

Seconded: Cr Sally Parker

That the Minutes of the Tenders and Procurement Committee Meeting held on 24 February 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Carried**

**7.4 Minutes of the Extraordinary Directors and Trustee Appointment Subcommittee Meeting held on 2 March 2021****Resolution 2021/41**

Moved: Mayor Nigel Bowen

Seconded: Cr Steve Wills

That the Minutes of the Extraordinary Directors and Trustee Appointment Subcommittee Meeting held on 2 March 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

Carried

**8 Reports**

**8.1 Affixing of the Common Seal**

Council was advised of the affixing of the Common Seal to Warrants of Appointment.

**Resolution 2021/42**

Moved: Cr Richard Lyon

Seconded: Cr Sally Parker

That the affixing of the Common Seal to the following document be noted:

24 February 2021 Warrants of Appointment

Carried

**8.2 Contracts Let From Tenders and Procurement Committee**

Council was presented with contracts let by the Tenders and Procurement Committee.

**Resolution 2021/43**

Moved: Cr Sally Parker

Seconded: Cr Steve Wills

That the following information on a contract let by the Tenders and Procurement Committee, be received.

Contract Description	Number of Tenders	Price Range	Successful Tenderer and Price
Contract 2403 – Washdyke Network Improvement – Section 1	3	\$2,227,727.74 to \$2,820,113.35	Rooney Earthmoving Limited \$2,227,727.74
Tenders were evaluated using Timaru District Council weighted attributes method.			

All prices exclude GST

Carried

**9 Consideration of Urgent Business Items**

There was no urgent business.

**10 Consideration of Minor Nature Matters**

There were no minor nature matters.

**11 Public Forum Items Requiring Consideration**

There was no public forum.

**12 Resolution to Exclude the Public****Resolution 2021/44**

Moved: Cr Peter Burt

Seconded: Cr Gavin Oliver

That the public be excluded from the following parts of the proceedings of this meeting on the grounds under section 48 of the Local Government Official Information and Meetings Act 1987 as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Plain English Reason
<b>12.1 - Public Excluded Minutes of the Council Meeting held on 15 February 2021</b>	s7(2)(b)(ii) - The withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information	Commercial sensitivity
<b>12.2 - Public Excluded Minutes of the Hearings Committee Meeting held on 23 February 2021</b>	s7(2)(a) - The withholding of the information is necessary to protect the privacy of natural persons, including that of deceased natural persons	To protect a person's privacy
<b>12.3 - Public Excluded Minutes of the Tenders and Procurement Committee Meeting held on 24 February 2021</b>	s7(2)(b)(ii) - The withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information	Commercial sensitivity
<b>12.4 - Venture Timaru Director Appointment Process</b>	s7(2)(a) - The withholding of the information is necessary to protect the privacy of natural persons, including that of deceased natural persons	To protect a person's privacy

**Carried**

**13 Public Excluded Reports**

**12.1 Public Excluded Minutes of the Council Meeting held on 15 February 2021**

**12.2 Public Excluded Minutes of the Hearings Committee Meeting held on 23 February 2021**

**12.3 Public Excluded Minutes of the Tenders and Procurement Committee Meeting held on 24 February 2021**

**12.4 Venture Timaru Director Appointment Process**

**14 Readmittance of the Public**

**Resolution 2021/45**

Moved: Mayor Nigel Bowen

Seconded: Cr Gavin Oliver

That the meeting moves out of Closed Meeting into Open Meeting.

**Carried**

**The meeting closed at 3.26pm.**

.....  
**Mayor Nigel Bowen  
Chairperson**

**7.3 Minutes of the Extraordinary Council Meeting held on 16 March 2021**

**Author: Jo Doyle, Governance Advisor**

**Recommendation**

That the Minutes of the Extraordinary Council Meeting held on 16 March 2021 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

**Attachments**

- 1. Minutes of the Extraordinary Council Meeting held on 16 March 2021**



# MINUTES

## Extraordinary Council Meeting Tuesday, 16 March 2021

Ref: 1413776

**Minutes of Timaru District Council  
Extraordinary Council Meeting  
Held in the Council Chamber, District Council Building, King George Place, Timaru  
on Tuesday, 16 March 2021 at 1.35pm**

**Present:** Mayor Nigel Bowen (Chairperson), Cr Allan Booth, Cr Barbara Gilchrist, Cr Richard Lyon, Cr Gavin Oliver (via Zoom Video Link), Cr Paddy O'Reilly, Cr Sally Parker, Cr Stu Piddington, Cr Steve Wills

**In Attendance:** Chief Executive (Bede Carran), Group Manager Infrastructure (Andrew Dixon), Group Manager People and Digital and Acting Group Manager Community Services (Symon Leggett), Acting Group Manager Environmental Services (Erik Barnes), Group Manager Commercial & Strategy (Donna Cross), Chief Financial Officer (Azoora Ali), Strategy & Corporate Planning Manager (Mark Low), Management Accountant (Sandy Hogg), Governance Advisor (Jo Doyle)

**Community Boards:**

Lloyd McMillan – Temuka Community Board

John McDonald – Pleasant Point Community Board

**1 Apologies**

**Resolution 2021/41**

Moved: Cr Steve Wills

Seconded: Cr Barbara Gilchrist

That the apology received from Cr Peter Burt be accepted and leave of absence granted.

**Carried**

**2 Declaration of Conflicts of Interest**

There were no conflicts of interest.

**3 Reports**

**3.1 Affixing of the Common Seal**

Council was presented with the affixing of the Common Seal to Warrants of Appointment.

**Resolution 2021/42**

Moved: Cr Paddy O'Reilly

Seconded: Cr Barbara Gilchrist

That the affixing of the Common Seal to the following document be noted:

24 February 2021      Warrants of Appointment

**Carried**



### **3.2 Review of Treasury Management Policy**

Council was presented with the Liability Management Policy and the Investment Policy to be included in one overarching policy, the Treasury Management Policy.

It combines the two policies together following a review of both policies by Bancorp . The borrowing limit, net debt to total revenue has been increased to 280%, which is the ceiling permitted by the Local Government Funding Agency (LGFA), as administratively it is preferable for Council where practicable to align its covenants, benchmarks and limits with the LGFA.

It was noted that Council have self-imposed borrowing guideline cap of 210% and the budgets have been prepared on this basis. The lower guideline cap is to leave capacity for Council to borrow further if it should have a requirement for substantial funds at short notice, e.g. in the event of a major emergency or disaster.

#### **Resolution 2021/43**

Moved: Mayor Nigel Bowen

Seconded: Cr Barbara Gilchrist

That the Treasury Management Policy (incorporating the Liability Management and Investment policies) be approved, effective from 1 July 2021.

**Carried**

### **3.3 Geraldine Community Targeted Rate**

Council's approval was sought for a recommendation from the Geraldine Community Board regarding their Community targeted rate.

The increase in this rate has been incorporated into the long term plan, and brings Geraldine into line with Pleasant Point, The targeted rate will increase to \$5.

#### **Resolution 2021/44**

Moved: Cr Gavin Oliver

Seconded: Cr Richard Lyon

That Council approve the recommendation from the Geraldine Community Board to increase the Geraldine Community targeted rate to \$5 in the Draft 2021-31 Long Term Plan.

**Carried**

### **3.4 Long Term Plan 2021-31 Budget Update**

Council was presented with the rating differentials proposed for the Long Term Plan 2021-31 budget, and draft fees and charges for the 2021/22 financial year. An amendment to the revenue and financing policy is also included for consideration.

Differentials have been workshopped with Council, and with the rate increases of 10.5% with 4.9% subsequent increases, the general rate differentials for land values were presented.

Essentially the proportions are kept the same, however the significant changes in valuations means there has been some skewing of property values in the various sectors

The Fees and Charges were discussed, it was noted that last year the Children's fines from the library were removed, and this year adults fines have followed suit. It was explained that the income is minimal and the burden to Council to administer and collect the fees are not considered viable.

The social housing rental increases were proposed to respond to the need for the activity to be self-funding (to achieve this progressively), against increasing costs such as healthy homes and insurance.

The social housing portfolio is aimed at providing affordable rental housing while being self-funding. With rentals at, indicatively, 60-70% of market rent, an upward adjustment is required and this can be achieved while still achieving rental levels within the lower quartile.

The fees and charges where there had been no increases were queried and whether they should be increased by at least the CPI annually, it is noted that the increases are balanced against social impact and affordability.

There was a general sentiment that fees and charges should as a minimum be inflation adjusted each year.

The revenue and financing policy draft amendments were provided with the slight wording change providing flexibility to the policy to accommodate for changes. The policy is currently considered too restrictive and rigid in respect of the increase of the uniform annual charge against the general rate. Officers recommend allowing a movement in the annual increase in UAGC will be an overall percentage increase as the general rate increase within a margin of 5% to maintain proportionality and equity.

#### **Resolution 2021/45**

Moved: Mayor Nigel Bowen

Seconded: Cr Sally Parker

That Council accept the inclusion of the supplementary report into the agenda.

**Carried**

#### **Resolution 2021/46**

Moved: Cr Sally Parker

Seconded: Cr Allan Booth

That Council:

1. Note and receive this update report in relation the Long Term Plan 2021-31 Budget.
2. Approve for consultation:
  - (a) The rating differentials proposed for the Long Term Plan 2021-31.
  - (b) The draft fees and charges for 2021/22.
  - (c) The amendment to clause 5.3 of the Revenue and Financing Policy.

**Carried**

**The meeting closed at 1.54pm.**

.....  
**Mayor Nigel Bowen**  
**Chairperson**

## 8 Schedules of Functions Attended

### 8.1 Schedule of Functions Attended by the Mayor, Deputy Mayor and Councillors

**Author:** Alesia Cahill, Executive Assistant to the Mayor

**Authoriser:** Nigel Bowen, Mayor

#### Recommendation

That the report be received and noted.

#### Functions Attended by the Mayor for the Period 22 February 2021 to 21 March 2021.

<i>22 February 2021</i>	Attended Downlands Joint Standing committee meeting
<i>23 February 2021</i>	Attended Venture Timaru Director interviews
<i>24 February 2021</i>	Attended Education South Canterbury committee meeting Attended Citycare Board and Management dinner
<i>25 February 2021</i>	Attended BA5 at St John Ambulance Station
<i>1 March 2021</i>	Attended Temuka Community Drop in session Attended Timaru Community Drop in session
<i>2 March 2021</i>	Attended Living with Water zoom workshop Attended Extraordinary Director and Trustee subcommittee meeting Attended Differentials workshop Attended Geraldine Community Drop in session Chaired Council meeting
<i>5 March 2021</i>	Attended Rural and Provincial Sector meeting via zoom
<i>7 March 2021</i>	Participated in Hadlow to Harbour Fun Run Attended Hadlow to Harbour Fun Run prize giving
<i>8 March 2021</i>	Attended Masters Games meeting
<i>9 March 2021</i>	Attended Audit and Risk committee meeting Chaired Council meeting Attended TDHL Strategic Direction workshop Attended Pleasant Point Community Board meeting
<i>10 March 2021</i>	Opened the 20 <sup>th</sup> Anniversary Operatunity Concert Attended Geraldine Community Board meeting
<i>11 March 2021</i>	Attended Māori Purpose zone Hui
<i>15 March 2021</i>	Opened the South Canterbury Catholic Primary Schools Leadership Day
<i>16 March 2021</i>	Attended Standing committees

- Chaired Extraordinary Council meeting  
Attended Council workshops
- 17 March 2021* Attended Cliffs Road site visit with residents  
Attended Youth Initiatives subcommittee
- 19 March 2021* Spoke to OJ on the Breeze for monthly Mayoral Musings  
Met with Air New Zealand representatives  
Attended CMF Future of Local Government workshop  
Attended Rock and Hop evening function
- 20 March 2021* Attended Multicultural International Food Festival  
Attended Rock and Hop event
- 21 March 2021* Participated in Geraldine Multi Challenge

In addition to these duties I met and spoke to 22 members of the public on issues of concern to them.

**Functions Attended by the Deputy Mayor for the Period 22 February 2021 to 21 March 2021.**

- 27 February 2021* Attended Chinese New Year celebrations at Caroline Bay
- 6 March 2021* Presented medals at the South Island Rowing championships in Twizel
- 19 March 2021* Attended Waimate Rotary 9026 event
- 20 March 2021* Opened the Multicultural International Food Festival  
Attended Rock and Hop evening event

**Functions Attended by the Councillors on Behalf of the Mayor for the Period 22 February 2021 and 21 March 2021.**

- 10 March 2021* Richard Lyon attended Pleasant Point Primary classroom opening

**Attachments**

**Nil**

**8.2 Schedule of Functions Attended by the Chief Executive****Author: Jacky Clarke, Executive Assistant to Chief Executive****Authoriser: Bede Carran, Chief Executive****Recommendation**

That the report be received and noted.

**Functions Attended by the Chief Executive for the Period 22 February 2021 and 19 March 2021.**

<i>22 February 2021</i>	Attended Downlands Joint Standing Committee Meeting
<i>23 February 2021</i>	Attended Three Waters Advisory Group Workshop
<i>25 February 2021</i>	Meeting with Chief Executive Venture Timaru District Attended Equip Board Meeting Attended BA5 at St John Ambulance
<i>1 March 2021</i>	Meeting with South Canterbury Manager, Environment Canterbury Chaired Canterbury Mayoral Forum Working Party Meeting on Impacts of Flexible Work
<i>2 March 2021</i>	Attended Council Meeting
<i>5 March 2021</i>	Attended Rural and Provincial Meeting (by zoom)
<i>8 March 2021</i>	Attended Three Waters Advisory Group Workshop Attended Temuka Community Board Meeting
<i>9 March 2021</i>	Attended Audit and Risk Committee Meeting Attended Council Meeting Attended Council Workshop Attended Pleasant Point Community Board Meeting
<i>10 March 2021</i>	Attended Geraldine Community Board Meeting
<i>11 March 2021</i>	Attended Hui on Maori Purpose Zone
<i>12 March 2021</i>	Meeting with General Manager Arowhenua Marae
<i>15 March 2021</i>	Attended Canterbury Corporate Forum
<i>16 March 2021</i>	Attended Standing Committee Meetings Attended Extraordinary Council Meeting Attended Council Workshops
<i>17 March 2021</i>	Attended Three Waters Reform System Design Reference Group Meeting Meeting with Chief Executive & Chief Advisor Taituarā (formerly the Society of Local Government Managers)

*18 March 2021* Meeting with Deputy Chief Executive, Local Government Branch of Department of Internal Affairs

*19 March 2021* Meeting with Chair and representatives of Air New Zealand  
Attended Canterbury Mayoral Forum Future of Local Government Workshop

Meetings were also held with various ratepayers, businesses and/or residents on a range of operational matters.

### **Attachments**

**Nil**

## 9 Reports

### 9.1 Revenue and Financing Policy Amendment - Consultation Document

**Author:** Fabia Fox, Policy Analyst  
Azoor Ali, Chief Financial Officer

**Authoriser:** Bede Carran, Chief Executive

#### Recommendation

1. That Council adopts the Revenue and Financing Policy Amendment Consultation Document.
2. That Council agrees to undertake the consultation in accordance with section 82 of the Local Government Act to seek feedback from the community on the proposed amendment to footpath funding within the Revenue and Financing Policy.
3. Authorises the Chief Executive to make any minor and non-material corrections to the Revenue and Financing Policy Consultation materials prior to publication.

#### Purpose of Report

- 1 To present Council with the Revenue and Financing Policy Amendment Consultation Document for adoption and detail the consultation process in accordance with section 82 of the Local Government Act 2002 (LGA).

#### Assessment of Significance and Engagement

- 2 The Revenue and Financing Policy is a key Council policy, providing the framework for the funding of Council activities. Changes to the policy can have a significant impact, particularly on how the liability for funding Council activities is apportioned to different parts of the community.
- 3 The proposed amendment to footpath funding within the Revenue and Financing Policy has been assessed as being of medium to high significance due to the number of ratepayers impacted, and the financial implications of the amendment. Other amendments to the Policy have been assessed as of low significance.
- 4 The Local Government Act 2002 (LGA) allows Council to amend the Policy following public consultation.<sup>1</sup> The proposed amendments to the Policy, and the rationale and impact of these amendments will be included in a consultation that will run concurrently to the LTP consultation. The key changes will also be detailed in the LTP Consultation Document and as part of the supporting information to the Consultation Document. The feedback received will help inform Council's decision-making when the policy is presented for final adoption prior to the adoption of the Long Term Plan 2021-31 in June 2021.

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<sup>1</sup> Section 102 of the LGA states that an amended policy can be adopted at any time after consulting on the proposed amendments in accordance with section 82 of the LGA.



**Background**

- 5 In accordance with section 103 of the LGA Council must, in order to provide predictability and certainty about sources and levels of funding, adopt a number of funding and financial policies, including a Revenue and Financing Policy.
- 6 As part of the development of the LTP, Council has reviewed the Revenue and Financing Policy. The Policy was last reviewed in 2018. This review included an analysis of how the funding needs for each of Council's activities is best met from the revenue sources Council determines to be appropriate.
- 7 At the 15 February 2021 meeting Council discussed a number of proposed amendments to the policy including:
  - 7.1 A change to the funding of footpaths, moving from being funded through the targeted Community Works and Services Rate, to district-wide rating through the General Rate and Uniform Annual General Charge (UAGC).
  - 7.2 Changes to improve the transparency of funding for different activities of Council including separating District Planning and District Planning Administration; and Waste Collection and Waste Management, recognising the distinct funding mechanism of each activity.
  - 7.3 The inclusion of Climate Change as an activity of Council, and the removal of Safer Communities
- 8 Council adopted the draft Revenue and Financing Policy inclusive of these amendments at this meeting and agreed to consult on the footpath funding amendments to the Policy as part of the Long Term Plan (LTP) consultation process. The other amendments to the Policy were not considered material or of high significance in accordance with Council's Significance and Engagement Policy.
- 9 The legislative process for amending this Policy while consulting on a LTP requires Council undertake a concurrent consultation to ensure legislative requirements are met.<sup>2</sup>

**Discussion**

- 10 A Consultation Document for the proposed footpath funding amendment to the Revenue and Financing Policy has been prepared– see Appendix 1.
- 11 In accordance with section 82 of the LGA, any consultation that Council undertakes must comply with the principles of consultation, including that anyone who may be affected by, or have an interest in the proposed amendment to the policy should be:
  - (a) Provided with reasonable access to relevant information in a manner and format that is appropriate to the preferences and needs of those people; and
  - (b) Encouraged to present their views:
  - (c) Given clear information about the purpose of the consultation and the scope of the decisions Council will undertake following the feedback:

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<sup>2</sup> Taituarā (formerly Society of Local Government Managers – SOGLM) recommend that any amendments to Revenue and Financing Policies during LTP processes undergo a separate consultation concurrently to the LTP consultation as the legislative requirements for consultation on each are different.

- (d) Provided with a reasonable opportunity to present those views to Council in a way that is appropriate to their preferences and needs.
- 12 By undertaking this consultation concurrently with the LTP process, the requirements of section 82 will be met.
- 13 Section 82A of the LGA sets out the information requirements for consultation in this format. Council must make the following publically available:
- (a) The proposal and the reasons for the proposal; and
  - (b) An analysis of the reasonably practicable options; and
  - (c) A draft of the amended policy including the details of the proposed changes
- 14 The draft Consultation Document sets out the proposed amendment to the footpath funding mechanism set out in the Revenue and Financing Policy.
- 15 Under the current policy, footpath replacement and maintenance is funded through the targeted Community Works and Services Rate based on land value of the rating unit, which is recovered from each community in which the service is provided (Geraldine, Rural, Temuka and Timaru).
- 16 This policy reflects the previous situation where footpaths did not attract financial assistance from Waka Kotahi (New Zealand Transport Agency - NZTA). Council had determined that each community (through budgeting processes with Council and Community Boards) should set the level of funding for the replacement and maintenance of footpaths.
- 17 At an operational level, every three years all footpaths in the District are condition rated, and replacement and maintenance needs are assessed on a quality and use basis. The current funding mechanisms however, limits the amount of work planned and carried out across the separate communities based on budget, rather than the condition rating of the footpaths. This has meant that in some instances, smaller outlying townships are receiving a lower level of service due to limited funding, and this would likely continue under the current policy if the proposed amendment is not implemented.
- 18 In 2018 Waka Kotahi amended the National Land Transport Programme to co-fund footpath replacement and maintenance. This has allowed Council to increase the amount spent on footpaths across the District as a whole, as a result of the contribution from Waka Kotahi.
- 19 As a result of this change, officers are now recommending an amendment to the Revenue and Financing Policy to fund footpaths in the same manner as all roading work that attracts the Waka Kotahi funding assistance, that is, at a district-wide level through the General Rate (70%) and Uniform Annual General Charge (30%). Officers believe that this will provide an opportunity to gain greater efficiencies through appropriate scheduling of maintenance work across the District's whole footpath network.
- 20 The impact of this funding change is that the cost for all footpath maintenance and development will be spread across the whole district. The resulting increase in some rural rates will be matched by an increase in footpath replacement and maintenance in coming years, to lift the quality of these footpaths to match those in larger urban areas across the district.
- 21 As detailed above, the alternative option, to maintain the status quo, will result in ongoing budgetary constraints for footpath maintenance and development and a lower level of service in smaller townships.

### Options and Preferred Option

- 22 **Option 1 (Preferred option):** Adopt the Revenue and Financing Policy Amendment Consultation Document with or without amendments. This options allows Council to undertake consultation on the proposed amendment to footpath funding mechanism and supports the review process undertaken by Council.
- 23 **Option 2:** Council may choose to not undertake consultation on the proposed amendment to the footpath funding mechanism. This option is not preferred, as it would not provide the community with an opportunity to provide feedback on the proposed amendment.

### Consultation

- 24 The Revenue and Financing Policy Amendment Consultation Document will be available for public feedback concurrently to the LTP Consultation Document. A summary of the proposed changes have been included in the LTP Consultation Document and the full CD will be available on Council's website, and in hard copy on request.
- 25 The public will be able to submit feedback on the proposed changes through the same submission platform as the LTP Consultation and will be able to speak at a Council Hearing on their submission.
- 26 The consultation will be advertised widely in conjunction with the broader LTP Consultation.

### Relevant Legislation, Council Policy and Plans

- 27 Local Government Act 2002: The legislative consultation requirements relating to amending the Revenue and Financing Policy have been detailed above.
- 28 Draft Long Term Plan: Council's draft LTP and Consultation Document has been prepared on the basis that the Revenue and Financing Policy is amended as proposed. The financials detailed in Council's draft Consultation Document include footpath maintenance and development being funded as a district-wide rate.

### Financial and Funding Implications

- 29 The proposed amendment to the Revenue and Financing Policy will result in the cost of all footpaths being spread across the whole District. This will mean an initial increase in rates for the areas currently charged the Rural Community Works and Services Rate, and a decrease in rates for those charged the Geraldine, Temuka and Timaru Community Works and Services Rate. This increase in rates for those in the rural areas will be matched by an increase in footpath replacement and maintenance in coming years, to lift the quality of these footpaths to match those in larger urban areas.
- 30 The Consultation Document includes a table that shows the impact of the proposed amendments to sample properties across the District (this will be tabled).

### Attachments

- 1. Revenue and Financing Policy Amendment Consultation Document**

## Have your say on Timaru District Council's Revenue and Financing Policy

Timaru District Council is proposing to change the way we fund footpaths across the District.

### **What is the Revenue and Financing Policy?**

This Policy sets out how we fund all our activities, including the different methods of funding we'll use, such as general rates, targeted rates, fees and charges.

The Policy isn't about how much we intend to spend, but about how we intend to spread the cost of each service across the District and among different groups of ratepayers. It also sets out our rationale for why we fund these services in this way. For example, our rationale for funding our Animal Control services mainly from dog registration fees is because the owners of dogs create the need for Council to monitor and control stray and aggressive animals.

The Policy is reviewed every three years, in line with the development of our Long Term Plan.

### **Why the proposed change?**

The main change Council is proposing is the way we fund footpaths across the District. Under the current Policy, footpath replacement and maintenance is funded through a targeted rate based on the land value of each rating unit. There is a targeted rate set for each of the following areas; Geraldine, Temuka, Timaru, and Rural areas (including Pleasant Point).

This Policy was set because previously, Council did not receive any funding assistance from Waka Kotahi (New Zealand Transport Agency) for footpaths. It was decided that each community should set the level of funding for footpaths in their area. This was done through the Long Term Plan and Annual Plan budgeting process with Council and Community Boards.

In 2018 Waka Kotahi began providing co-funding for footpaths. This has allowed Council to increase the amount spent across the District as a whole.

Because of this change, Council now believes that it is more appropriate to fund footpaths in the same way we fund all roading work that attracts co-funding from Waka Kotahi, that is, at a District-wide level through the General Rate (70%) and the Uniform Annual General Charge (30%).

At an operational level, every three years all footpaths in the District are condition rated, and replacement and maintenance needs are assessed on a quality and use basis. Our current Policy however, limits the amount of work planned and carried out across the different communities based on the budget set, rather than the condition rating of the footpaths. This has meant that in some instances, smaller townships are

receiving a lower level of service for footpaths, due to limited funding. This would likely continue if we do not amend this Policy.

### **What is the impact of the proposed change?**

This change will mean that the cost of all footpaths will be spread across the whole District. This will mean an initial increase in rates for the areas currently charged the Rural Community Works and Services Rate, and a decrease in rates for those charged the Geraldine, Temuka and Timaru Community Works and Services Rate. This increase in rates for those in the rural areas will be matched by an increase in footpath replacement and maintenance in coming years, to lift the quality of these footpaths to match those in larger urban areas.

The table below shows the rates impact of the proposed amendment on sample properties across the District.

### **TABLE TO TABLED**

This proposed change isn't about how much Council is planning to spend on our footpaths, but rather how we spread the cost across the District.

### **Other Options?**

The other option available is to keep the status quo for the funding of footpaths. This would mean we would have the ongoing problem of not having enough budget to address footpath quality issues in some of our smaller townships. This is not Council's preferred option.

### **The Policy**

For a full copy of the proposed Policy, and a copy of Council's current Policy visit [www.thrivingtogether.co.nz/revenueandfinancing](http://www.thrivingtogether.co.nz/revenueandfinancing), email [thriving@timdc.govt.nz](mailto:thriving@timdc.govt.nz), or call into a Service Centre in Timaru, Geraldine or Temuka.

### **How to have your say**

We would like to hear your feedback on this proposed change to our policy. You can provide your feedback through any of the ways outlined below.

Submissions close 10 May 2020.

### **Have your say online**

Visit [www.thrivingtogether.co.nz/revenueandfinancing](http://www.thrivingtogether.co.nz/revenueandfinancing) to complete an online submission.

### **Email us**

Send your feedback to [thriving@timdc.govt.nz](mailto:thriving@timdc.govt.nz)

### **Have your say in writing**

Use the submission form over the page, or write us a letter and send it to:

**Revenue and Financing Policy Submission**

Timaru District Council  
Freepost 95136  
PO Box 522  
Timaru 7940

**Speak to someone about this Policy change.**

As part of our Long Term Plan consultation, the Mayor and Councillors will be out and about across the District to discuss our plans, including this change to the Revenue and Financing Policy. For a full list of events across the District see our website

[www.thrivingtogether.co.nz](http://www.thrivingtogether.co.nz)

Council will be holding a hearing for anyone who wishes to address Council on this proposed change to the Revenue and Financing Policy. If you would like to speak at the Council hearing please let us know in your submission form or email us at [thriving@timdc.govt.nz](mailto:thriving@timdc.govt.nz). We will contact you with details and dates for the hearing closer to the time.

**Make sure you also have your say on our Long Term Plan 2021-31 – visit [www.thrivingtogether.co.nz](http://www.thrivingtogether.co.nz) for all the details.**

Name:

Organisation:

Contact Number:

Email Address:

Do you wish to speak about your submission at a Council Hearing?

Yes  No

Comments:

\*Remember, your submission will be included in public documents, including your contact details – if you would prefer this not to happen please let us know in your comments.

**9.2 Supporting Information to Long Term Plan 2021-31 Consultation Document**

**Author:** Mark Low, Strategy and Corporate Planning Manager  
Ann Fitzgerald, Corporate Planner  
Fabia Fox, Policy Analyst  
Azoora Ali, Chief Financial Officer

**Authoriser:** Bede Carran, Chief Executive

**Recommendation**

That Council:

1. Adopts the following documents as supporting information for the Long Term Plan 2021-31 Consultation Document:
  - (a) Draft Financial Strategy as presented in Appendix 1 (all Appendices under Separate Cover);
  - (b) Draft Infrastructure Strategy as presented in Appendix 2;
  - (c) Significant Forecasting Assumptions as presented in Appendix 3;
  - (d) Draft Revenue and Financing Policy as presented in Appendix 4;
  - (e) Draft Business Improvement District Policy as presented in Appendix 5;
  - (f) Draft Group of Activity Statements as presented in Appendix 6; and
  - (g) Draft Financial Information as presented in Appendix 7.
2. Notes that the following documents have been adopted previously as supporting information to the Long Term Plan 2021-31 Consultation Document:
  - (a) Timaru District Council Strategic Direction, including Community Wellbeing Outcomes;
  - (b) Significance and Engagement Policy;
  - (c) Rates Remission and Postponement Policy;
  - (d) Rates Discount Policy which is proposed to be repealed;
  - (e) Treasury Management Policy; and
  - (f) Draft Fees and Charges 2021/22.
3. Authorises the Chief Executive to make any minor and non-material corrections to the LTP 2021-31 supporting information prior to publication.

**Purpose of Report**

- 1 The purpose of this report is to present to Council, for adoption, the supporting information for the Long Term Plan 2021-31 (LTP) Consultation Document (CD).
- 2 Some of the documents presented within this report have been previously considered by Council but have been amended to reflect subsequent decisions made by Council and

feedback received by Council's auditors, Audit New Zealand. All material changes to these documents will be discussed in this report.

### **Assessment of Significance and Engagement**

- 3 The Long Term Plan 2021-31, and the strategies, policies and other information that supports this Plan is assess as being of a high degree of significance. Extensive community engagement will be undertaken on the proposed content of the LTP.
- 4 Any significant amendments to existing Council policies and strategies, Council's proposed response to key issues, and significant projects have been highlighted within the CD to ensure the community is able to participate and provide informed feedback on Council's proposed LTP.
- 5 All supporting information discussed in this report with be available to the public during the consultation period (8 April 2021 – 10 May 2021) on Council's website and in hardcopy on request. Feedback and submissions received on the supporting information throughout the consultation period will be presented to Council for consideration as part of the LTP decision-making process.

### **Background**

- 6 The Local Government Act 2002 (LGA) requires all councils to develop a LTP every three years. Council is also required to prepare and adopt a CD, and use the special consultative procedure to provide an effective basis for public participation in Council's decision-making processes relating to the content of the LTP.<sup>3</sup>
- 7 The LGA also requires that before adopting the CD, Council must prepare and adopt the information that is relied on by the content of the CD, and necessary to enable the Auditor-General to give a report confirming:
  - 7.1 Whether the CD gives effect to the purpose of the document set out by the LGA; and
  - 7.2 The quality of the information and assumptions underlying the information provided in the CD.
- 8 Over the last twelve months, Council workshops and meetings have guided the development of the CD and the supporting information.

### **Financial Strategy**

- 9 The Financial Strategy is one of the cornerstones of Council's LTP and is a requirement of the LGA.<sup>4</sup>
- 10 The purpose of the Financial Strategy is to –
  - 10.1 Facilitate prudent financial management by providing a guide for Council to consider proposals for funding and expenditure against; and
  - 10.2 Provide a context for consultation on Council's proposals for funding and expenditure by making transparent the overall effects of those proposals on Council's services, rates, debt and investments.
- 11 To achieve this purpose, the Financial Strategy must include statements on:

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<sup>3</sup> Section 83 of the LGA sets out the requirements of the special consultative procedure.

<sup>4</sup> Section 101A LGA.



- 11.1 The factors that are expected to have a significant impact on Council during the next 10 years including; changes in population and land use and the cost of providing for those changes; the expected capital expenditure and other significant factors affecting Council's ability to deliver services and meet additional demands;
  - 11.2 Include a statement of Council's quantified limits on rates increases and borrowings, and an assessment of Council's ability to provide and maintain existing levels of service and meet additional demands within these limits;
  - 11.3 Specify Council's policy on the giving of securities for borrowing; and
  - 11.4 Specify Council's objectives for holding and managing financial investments and equity securities and quantified targets for returns on these investments and securities.
- 12 Council has had a number of workshops on the development of Financial Strategy, with particular consideration to achieving an appropriate balance between rates increases; borrowing limits; and the amount of capital spend required to maintain, and in some instances (particularly community facilities), improve levels of service.
- 13 As a result of these discussions, the Strategy has been drafted to reflect a step change from previous strategies, including an increased debt cap, and an increase in the rate increase limit for year one of the LTP. Council's current Strategy has a debt cap of 150% of operating revenue, and a total rates increase limit of 6% plus inflation.
- 14 Council's Draft Financial Strategy forecasts a total rate increase of 10.5% in 2021/22 and increases of 4.9% each year for the following nine years. While these are the forecast increases, Council's Strategy proposes a limit on total rates increases of 7% for 2022/23 – 2030-31, recognising that unforeseen events may impact Council's finances.<sup>5</sup> This means that should Council consider it necessary in future years to increase rates beyond this limit, the community will be consulted on the matter.
- 15 The factors that may have a significant impact on the LTP have been well canvassed with Council throughout the development of the Plan, and these have been identified within the Strategy, including:
- 15.1 Maintaining current levels of service across the core infrastructure services of roading and footpaths; drinking water; stormwater; sewage; and waste management;
  - 15.2 Providing for the future economic wellbeing of our District by ensuring long-term water supply resilience;
  - 15.3 Undertaking an ambitious capital work programme across our community infrastructure to provide high quality, fit-for-purpose community facilities;
  - 15.4 Focusing investment on the rejuvenation of Timaru's CBD; and
  - 15.5 Ensuring Council has the resources to plan effectively for future environmental, legislative, and societal challenges; and
- 16 The Strategy also addresses the challenges Council and our District face including:
- 16.1 Ageing infrastructure, requiring a large capital renewal programme;

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<sup>5</sup> Note: The draft Strategy was discussed again at the 2 March 2021 meeting and Council amended the rate increase limit for 2022-23 – 2030-31 of the Plan, changing from 4.9% plus Local Government Cost Index, to a flat increase limit of 7% across these years.

- 16.2 Increasing operating costs for our activities across the board;
  - 16.3 Increasing regulatory requirements and community expectations;
  - 16.4 The need to maintain infrastructure and services that are resilient to natural disasters and the impacts of climate change<sup>6</sup>;
  - 16.5 Uncertainty around the Government's Three Waters Reform Programme; and
  - 16.6 A reduced dividend from Council's shares (held by TDHL) in Alpine Energy
- 17 At the 2 March Meeting, Council endorsed the draft Financial Strategy on this basis. Following the Audit process, the Strategy has been amended to include the 2020/21 year in all graphs to show more clearly impact of the change in strategy from previous years.
- 18 A summary of the Financial Strategy is included in the CD to support the conversation with the community regarding the effects of Council's proposals on levels of service, rates and debt.
- 19 The Financial Strategy is aligned with, and supports the draft Infrastructure Strategy (discussed below).
- 20 The full draft Financial Strategy for adoption as supporting information to the CD is provided in the Supplementary Agenda – Attachment 1.

### **Infrastructure Strategy**

- 21 In conjunction with the Financial Strategy, the Infrastructure Strategy is a core component of Council's LTP, and a requirement of the LGA.<sup>7</sup>
- 22 The purpose of the Infrastructure Strategy is to –
- 22.1 Identify significant infrastructure issues for Council over a thirty year period; and
  - 22.2 Identify the principle options for managing these issues and the implications of these options.
- 23 To achieve this purpose, the Infrastructure Strategy must outline how Council intends to manage its infrastructure, taking into account the need to –
- 23.1 Renew or replace existing assets; and
  - 23.2 Respond to growth or decline in the demand for services reliant on those assets; and
  - 23.3 Allow for planned increases or decreases in levels of service provided by those assets; and
  - 23.4 Maintain or improve public health and environmental outcomes or mitigate adverse effects on them; and
  - 23.5 Provide for the resilience of infrastructure assets by identifying and managing risks relating to natural hazards and by making appropriate financial provision for those risks.

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<sup>7</sup> Section 101B LGA.

- 24 Council's Strategy addresses the significant issues for infrastructure associated with the following activities of Council – Roding and Footpaths, Water Supply, Sewer, Stormwater and Waste Minimisation.<sup>8</sup>
- 25 The key issues, and any significant decisions associated with these issues in the next 30 years have been identified and addressed in the draft Strategy. A summary is included below:
- (a) *Aging Infrastructure*: Council will continue a programme of work to replace ageing infrastructure to maintain services provided to communities, and undertake regular monitoring and assessment of infrastructure;
- Options and Decisions required*: Ongoing expenditure profile on replacement of infrastructure, and the best strategy for the renewal of bridges, increasing from 2030-31;
- (b) *Meeting often increasing standards and compliance*, particularly for drinking water safety, conditions for disposal of sewerage, and methane gas emissions: Council will meet standards through building new, or upgrading infrastructure; renew existing consents and meet new consent conditions; and ongoing monitoring of our success in meeting rules or standards;
- Options and Decisions required*: The level of expenditure on upgrading key infrastructure to meet standards; and the renewal of major resource consents;
- (c) *Climate change and infrastructure resilience*: Council will invest in ongoing research and risk assessments (investment level dependant on Council decision through LTP); improve the capacity of existing services provided through existing infrastructure (e.g. stormwater); and use new technology and solutions to meet climate change obligations;
- Options and Decisions required*: The level of investment in climate change; and a strategy for closed landfills
- (d) *Managing the impact of growth*: such as the demand on roads from heavy vehicles and future demand for water due to the potential effects of climate change: Council will increase the level of investment on infrastructure where growth pressures are occurring or emerging; implement measures to manage demand; increase investment in water treatment; and monitor growth needs and pressure points.
- Options and Decisions required*: The ongoing level of investment to address growth and demand; replacement for Redruth Landfill; and how to improve water resilience.
- (e) *Matching community expectations*: Council will continue with renewal and upgrading programme for infrastructure; increase footpath maintenance; and implement the City Hub Strategy.
- Options and Decisions required*: The level of Council investment in the City Hub Strategy,
- 26 Some of these decisions will be made as part of this LTP (eg level of investment in climate change and the City Hub Strategy), following consultation with the community.
- 27 This Strategy anticipates Council will spend more than \$1.5 billion (including inflation) over the next 30 years on roading, three waters and waste minimisation infrastructure.

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<sup>8</sup> While Community Facilities and other infrastructure are not included in the Draft Infrastructure Strategy, there will be significant expenditure requirements for these assets over the next 30 years (e.g. renewals of the Timaru Library and CBay Aquatic Centre). These will be addressed through future Council's LTP processes.

- 28 At the 2 March 2021 meeting Council discussed these key issues, and the significant capital expenditure projects, options and the future decisions required.
- 29 The full draft Infrastructure Strategy for adoption as supporting information to the CD is provided in the Supplementary Agenda – Attachment 2.

**Significant Forecasting Assumptions**

- 30 In accordance with schedule 10 (17) of the LGA, the LTP must clearly identify –
  - a) all the significant forecasting assumptions and risks underlying the financial estimates:
  - b) without limiting the generality of paragraph (a), the following assumptions on which the financial estimates are based:
    - i. the assumptions of the local authority concerning the life cycle of significant assets; and
    - ii. the assumptions of the local authority concerning sources of funds for the future replacement of significant assets:
  - c) in any case where significant forecasting assumptions involve a high level of uncertainty, –
    - i. the fact of that uncertainty; and
    - ii. an estimate of the potential effects of that uncertainty on the financial estimates provided
- 31 Council discussed and confirmed the LTP 2021-31 Significant Forecasting Assumptions at the 15 February 2021 meeting. This set of assumptions included the following:

General Assumptions	Financial Assumptions
• Population Change	• Inflation
• Household Change	• Interest rates on borrowing
• Demographic Change	• Return on investments
• Useful Life of Significant Assets	• Funding Sources
• Joint Venture or Shared Service Arrangements/Council Controlled Organisations	• Credit availability
• Legislative Requirements on Council	• Costs
• Climate Change	• NZ Transport Agency Financial Assistance
• Resource Consents	• Emissions Trading Scheme
• Service Levels	• Revaluation of significant assets
• Demand	• Rating base
• Availability of Contractors and Materials	
• Natural hazards/Natural disasters	
• Earthquakes – Alpine Fault	
• Strategic Assets	
• Council Political Structure	
• Economic, Industry and Employment Growth	
• Impact of Technology Advances	
• Income Levels/Affordability	

- 32 On advice from Audit NZ, four new assumptions have been included; Three Waters Reform; impact of Covid-19; delivery of the capital work programme; and Council’s provision for landfill

aftercare. Council's assumption on climate change has also been amended. The new assumptions are detailed below:

Assumption	Level of uncertainty	Risk Statement	Risk level	Consequence of variation	Approach to mitigation of risk
<p><b>Covid-19 Assumption:</b> It is assumed that New Zealand avoids a widespread outbreak of Covid-19 and the Timaru District is at Alert Level 1 for the majority of 2021 and 2022. Stringent border restrictions remain in place until the end of 2021 and a Covid-19 vaccine is widely available in 2021</p>	<p>Medium</p>	<p>Widespread community transmission and significant periods of lockdown lasting into 2022</p>	<p>Medium</p>	<p>Widespread community transmission and ongoing lockdowns would have a significant negative impact on Council and the economic and social wellbeing of our communities.</p> <p>Council would face lost revenue and additional costs due to further lockdowns. The economic impact will increase pressure to reduce rates increases and more application for rates remissions and postponements, and more late payments and non-payments of rates.</p> <p>Council may need to invest more in services that provide economic and community support.</p> <p>Some of Council’s activities may not be able to meet expected levels of service.</p> <p>Completing capital works programmes may become more difficult due to lockdown restrictions and disrupted supply chains.</p>	<p>Council will keep a close watching brief on all Covid-19 developments and maintain Business Continuity Plans across all business units.</p> <p>All guidance from the Ministry of Health will be followed to reduce the risk of Covid-19 transmission within Council.</p> <p>Council will continue to work closely with Venture Timaru and other economic and community development groups across the District to ensure our communities are prepared and resilient in the case of further lockdowns or community transmission.</p>
<p><b>Three Waters Reform Assumption:</b> Timaru District Council will continue to own and directly operate the three waters networks (water supply, sewer and stormwater) for at least the duration of the Long-Term Plan.</p> <p><i>Comment: The Government is proposing to restructure the Three Waters sector with major decisions being made mid-year 2021. While final decisions are yet to be made, the likely outcome of</i></p>	<p>High</p>	<p>Three Waters reform does not follow the government’s planned programme and/or the final shape of the reform is significantly different to that expected.</p>	<p>Medium</p>	<p>Transfer of Council’s Three Waters assets and activities will have a significant impact on Council finances and operations. For the 2019/20 year, Three Waters services made up a substantial portion of Council’s assets and costs and revenues, as follows:</p> <ul style="list-style-type: none"> <li>• Total Operating Costs: \$18.73M (approximately 22% of Council’s total costs. There are currently 24.3 FTEs involved with Three Waters delivery).</li> <li>• Value of Three Waters Assets including the Downlands water supply network: \$1,180 Million</li> <li>• Value of Debt to fund three waters activities: \$119 Million</li> </ul>	<p>Council will continue to actively participate in the three waters reform programme.</p> <p>In the meantime, Three Waters services will continue to be provided by Council until a final outcome of the reform process is known. The continued provision of these activities is included in the LTP 2021-31 forecasts, as outlined in the LTP information.</p>

Assumption	Level of uncertainty	Risk Statement	Risk level	Consequence of variation	Approach to mitigation of risk
<p><i>this reform is the formation of several large ‘multi-regional’ delivery entities to deliver three water services. On the 11 August 2020, the Timaru District Council signed a Memorandum of Understanding (MoU) with the Government over the proposed 3Waters Reforms. The MoU requires Council to actively engage with Government over the Three Waters Reforms and in return Council received \$6.86m of stimulus funding for projects not included in the 2020/21 Annual Plan. While signing the MOU does not commit Council to the final reforms, the government has agreed that the reforms will be an opt-out approach. This is expected by the end of 2021. It is understood that a comprehensive Nationwide public information and education programme will be carried out in the May to August 2021 timeframe.</i></p>				<p>If enacted, the activity will no longer existing within Council operations with a corresponding impact on the overall position of TDC, and across the rest of TDC operations (e.g. due to the need to reallocate overhead activities across other Council activities, rating). Council may choose to ‘opt out’ of the reforms.</p>	
<p><b>Capital Delivery Assumption:</b> For any given year in the 10-year 2021-31 Long Term Plan period, 90% of the capital work programme will be delivered. The financial model was developed based on this assumption.</p>	<p>High</p>	<p>The delivery of the capital work programme is below 90%.</p>	<p>Medium</p>	<p>If less than 90% is delivered, this may result in the creation of a backlog of capital projects that will delay the completion of other capital projects in the next Annual Plan or LTP period. Potential for increased budget required for capital projects, due to delays in completion. Increased operating expenditure due to increase in the maintenance costs as not all planned renewals are completed.</p>	<p>Close and regular monitoring and reporting of the work programme internally. Ongoing liaison with the construction sector to ensure resources availability and responsiveness of the market. Renewal plan prepared in a conservative way and based on asset condition and useful life of asset to ensure assets are being replaced</p>

Assumption	Level of uncertainty	Risk Statement	Risk level	Consequence of variation	Approach to mitigation of risk
				Risk of losing grant / subsidy due to non-delivery and therefore increase in borrowings required to complete the project and finance cost.	before they pose a significant risk of failure. Include renewals as part of maintenance and renewals contracts to mitigate risk of non-delivery for renewals programme. Resourcing has been allocated for all large projects with dedicated managers overseeing key projects. Ongoing monitoring and re-forecast of project delivery if required. External project support where required.
<p><b>Landfill Aftercare Provision:</b> Council has budgeted \$270,000 per annum to monitor and undertaken any remedial work required on its closed landfills. It is assumed no significant restoration work is required on its closed landfills beyond what has been budgeted and provided for. In respect of Redruth Landfill, which has an estimated life of 28 years, Council assumes that there has been no material changes to the assessments for Redruth’s post closure costs since it was last reviewed in September 2011. Redruth is a consented and managed landfill with active monitoring of all cells.</p>	Medium	Landfill restoration work is required earlier than planned or higher than budgeted	Low	Landfill restoration work being required earlier than planned could result in a higher funding requirement earlier than anticipated.	Council reviews the basis for the provision it makes for these costs on an annual basis. Active monitoring of landfill cells to enable ongoing landfill aftercare post closure. Review of possible impacts on closed landfills via climate change work in next three years.



- 33 The climate change assumption has been amended to detail specific impacts on Council activities and services including:
- 33.1 Three water services – this includes security of water supply issues, water shortages reduction in water quality, increased wastewater overflows from heavy rainfall, and flood protection assets not working;
  - 33.2 The transportation network – disruption from sea-level rise or flooding and landslides leading to increased maintenance costs;
  - 33.3 Coastal infrastructure and property – sea-level rise causing coastal erosion that will put property and assets at risk, and some places might become uninsurable; and
  - 33.4 Biodiversity and pest management – changes in type and distribution of pest species.
- 34 These assumptions have been built into Council’s Financial and Infrastructure Strategies and Activity Management Plans.
- 35 The amended Significant Forecasting Assumptions for adoption as supporting information to the CD are provided, with changes marked in red, in the Supplementary Agenda – Attachment 3.

### **Revenue and Financing Policy**

- 36 In accordance with section 102 of the LGA, Council must, in order to provide predictability and certainty about sources and levels of funding, adopt a Revenue and Financing Policy.<sup>9</sup>
- 37 This policy must set out how operating and capital expenditure will be funded; and the sources of those funds.
- 38 Council has undertaken a full review of the Revenue and Financing Policy in workshops in December 2020 and January 2021. The proposals made to amend the Policy were discussed at the 15 February 2021 Council Meeting, including:
- 38.1 A significant change to the funding of footpaths, moving from being funded through the targeted Community Works and Services Rate, to district-wide rating through the General Rate and Uniform Annual General Charge (UAGC). This change is discussed further in the report on the Revenue and Financing Policy – Statement of Proposal in this agenda.
  - 38.2 Changes to improve the transparency of funding for different activities of Council including separating District Planning and District Planning Administration; and Waste Collection and Waste Management, recognising the distinct funding mechanism of each activity.
  - 38.3 The inclusion of Climate Change as an activity of Council, and the removal of Safer Communities
- 39 As part of the audit process, further amendments have been made to the policy relating to the funding of operational expenditure for some activities. These are marked in red in the attached policy, and include:

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<sup>9</sup> Section 102 also requires Council adopts a Liability Management Policy, an Investment Policy (Council has combined these two policies into a Treasury Management Policy), a policy on development or financial contributions and a policy on the remission and postponement of Māori freehold land. Council may also adopt a rates remission and/or a rates postponement policy.

- Airport: increasing the proportion of rates funding for operating expenditure to 50-70% (from 20-30%) to reflect previous year's actuals and proposed revenue and expenditure budgets in the LTP.
  - Cemeteries: increasing the proportion of rates funding for operating expenditure to 30-60% (from 30-40%) to reflect previous year's actuals and proposed revenue and expenditure budgets in the LTP.
  - Theatre Royal: Increasing the proportion of user charges funding for operational expenditure to 0-20% (from 0-10%) to proposed revenue and expenditure budgets once the Theatre Royal upgrade has been completed.
  - Waste Management: Increasing the proportion of user charges funding for operational expenditure to 60-100% (from 50-60%) to reflect previous year's actuals and proposed revenue and expenditure budgets in the LTP.
- 40 At the 16 March meeting, Council approved a further amendment to the Policy, allowing for the annual increase in the Uniform Annual General Charge to be within a 5% margin of the general rate increase in any given year, rather than the same overall percentage increase as the previous policy stated. This amendment is marked in red in the Policy.
- 41 Commentary relating to the proposed significant amendment to the footpath funding has been included in the draft CD, and the full Statement of Proposal and draft policy will be available on Council's website and in hardcopy on request during the consultation period (8 April 2021 – 10 May 2021).
- 42 The amended draft Revenue and Financing Policy for adoption as supporting information to the CD is provided, with changes marked in red – in the Supplementary Agenda – Attachment 4.

### **Business Improvement District Policy**

- 43 At the 9 February 2021 meeting, Council discussed a proposal to establish a Business Improvement District (BID) targeted rate and were presented with a draft BID Policy. This stated purpose of this draft Policy is to –
- 43.1 Provide guidance for prospective and established BID programmes and explain the requirements and responsibilities of the Timaru District Council BID programme
- 44 The draft Policy does not establish a targeted rate, but rather sets out framework for Council and potential BID Associations to operate under including –
- Roles and responsibilities of relevant parties;
  - Objectives that a BID programme must meet;
  - Processes required to establish a BID programme;
  - General operation requirements of a BID programme;
  - Monitoring and reporting of performance of a BID Programme.
- 45 The Policy was drafted after initial engagement with the Timaru Central Business District (CBD) Group.
- 46 At this meeting Council resolved to:

- 46.1 Confirm its request for Council Officers to develop a Business Improvement District (BID) Policy for Council's consideration, following engagement with members of the Central Business District;
- 46.2 Instructs Council Officers to commence a consultation on the draft Business Improvement District (BID) Policy to be included with the Long Term Plan process in April/May, and incorporating any changes requested by Council.<sup>10</sup>
- 47 A summary of Council's proposal to introduce the BID Policy has been included in the draft CD, and the draft BID Policy will be available on Council's LTP website for consideration.
- 48 Council must now adopt the draft BID Policy as supporting information to the CD.
- 49 The draft BID Policy for adoption as supporting information to the CD is provided in the Supplementary Agenda – Attachment 5.

### Group of Activity Statements

- 50 Draft Group of Activity Statements have been prepared in accordance with the requirements of the LGA for each of the following Groups of Activities<sup>11</sup>:
1. Democracy
  2. Community Support
  3. Environmental Services
  4. Recreation and Leisure
  5. Roading and Footpaths
  6. Sewer
  7. Stormwater
  8. Waste Minimisation
  9. Water Supply.
- 51 Each Group of Activity Statement details the following –
- What we do: Summarises the service Council delivers to the community;
  - Why we do it: Outlines why Council provides the service, including legislative requirements and the activity's contribution to Council's vision and wellbeing outcomes for the district;
  - How we pay for it: Shows the rating and funding mechanisms used to pay for the cost of providing the service
  - Our Priorities: Summarises the priorities for the activity
  - What you can expect from us: Includes levels of service and how Council measures them
  - Our Projects: Lists the capital projects for next 10 years

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<sup>10</sup> These amendments included setting a 10% lid on increases or decreases compared to the previous year to any targeted rate set; capital value rather than land value being used in any targeted rate assessments; and that a BID ballot would require a majority of votes from the eligible voting register, rather than voting participants being in favour of the proposition, rather than the alternative of a determined percentage of voting returns from eligible voters

<sup>11</sup> Part 1, Schedule 10 details the specific requirements for Group of Activity Statements.

- Funding Impact Statement: Provides details on the expected costs and funding of the service.
- 52 The significant negative effects caused by some activities have been identified, as required by the LGA, and Council's actions to mitigate these effects are provided.
- 53 These statements support the CD by providing a greater level of detail of Council plans across all activities for the next ten year.
- 54 The draft Group of Activity Statements for adoption as supporting information to the CD is provided in the Supplementary Agenda – Attachment 6.

### **Financial Information**

- 55 These statement in this section and disclosures are required by Schedule 10 of the LGA.
- 56 Council has prepared Draft 2021-31 prospective financial statements including Funding Impact Statements in support of the CD and proposed LTP including –
- Statement of comprehensive revenue and expense,
  - Statement of movements in equity;
  - Statement of movements in retained earnings;
  - Statement of financial position;
  - Statement of cashflows;
  - Funding impact statement
- 57 The above financial statements are prepared in accordance with generally accepted accounting principles and in compliance with LGA regulations. These statements reflect the decisions made at Council's draft 2021-31 Long-Term Plan Council Meeting on 15 February 2021 and any items raised by Audit New Zealand to date.
- 58 The financial statements reconcile to the capital programme in the Infrastructure Strategy, Financial Strategy targets and limits.
- 59 Draft 2021-31 Long-Term Plan disclosure statements have been prepared in adherence to the Local Government (Financial Reporting and Prudence) Regulations.
- 59.1 The disclosure statements prescribe how every council shall measure and disclose certain key financial metrics. The intent of these regulations is to develop a set of consistently calculated and therefore comparable information on which to assess and benchmark the financial performance of councils across the country.
- 60 Draft 2021-31 Long-Term Accounting Policies for the prospective financial statements have been prepared under Public Benefit Entity Accounting Standards, which are based on International Public Sector Accounting Standards (IPSAS). Timaru District Council is a Public Benefit Entity (PBE) and is required to apply Tier 1 PBE Accounting Standards with effect from 1 July 2014.
- 61 The draft Financial Information for adoption as supporting information to the CD is provided in the Supplementary Agenda – Attachment 7

### **Community Wellbeing Outcomes**

- 62 Community Outcomes are defined by the LGA as –

*“the outcomes that a local authority aims to achieve in order to promote the social, economic, environmental and cultural well-being of its district or region in the present and for the future”<sup>12</sup>*

- 63 Council’s LTP must describe the community outcomes for the District.<sup>13</sup> Council must link its provision of activities and the financial management of these activities to the community outcomes.
- 64 Council undertook a review of its strategic direction in 2020 and engaged with Community Boards, and the wider public to refine and confirm the draft vision, values, and community wellbeing outcomes.
- 65 At the 15 February 2021 Meeting, Council adopted this Strategic Direction and it has been incorporated into the development of the LTP.
- Council’s Vision: Where people, place and business prosper within a healthy, adaptable and regenerative environment.
  - Council’s Values: Inclusive Leadership; Cultural Caretakers; Transition Navigators.
  - Community Wellbeing Outcomes Council is aiming to achieve are:
    - Connected citizens;
    - An enhanced lifestyle;
    - A sustainable environment;
    - A diverse economy; and
    - Resilient infrastructure.
- 66 Council has identified specific focus areas which sit below each of these outcomes and broadly align with Council’s activities. These focus areas will guide the prioritisation of the LTP work programme, as Council works to achieve the wellbeing outcomes for the District.

### **Policies**

- 67 As part of the development of the LTP, Council has already reviewed and adopted as supporting information to the CD the following policies:
- 67.1 Significance and Engagement Policy (15 February 2021 Council Meeting)
- 67.2 Rates Remission and Postponement Policy (2 March 2021 Council Meeting)
- 67.3 Rates Discount Policy – (2 March 2021 Council Meeting). The proposal to repeal this policy has been included in the CD.
- 67.4 Treasury Management Policy (16 March 2021 Council Meeting).

### **Fees and Charges**

- 68 Fees and Charges make up approximately 22% of Council’s revenue each year, as determined by the Revenue and Financing Policy.
- 69 Following a review as part of the development of the LTP, a number of amendments were recommended to the Fees and Charges for the current year including:

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<sup>12</sup> Section 5, LGA.

<sup>13</sup> Part 1, Schedule 10.

- 69.1 Phasing out of Library overdue fines;
  - 69.2 Increase in Resource Management, Building Control and LIM fees to bring into line with actual costs and similar Canterbury councils;
  - 69.3 Animal Control increase to meet actual costs;
  - 69.4 Social Housing rent increase to ensure activity is self-funding in line with Revenue and Financing Policy;
  - 69.5 Downlands Water Supply – new fee connection has a significant increase to reflect the cost of providing for growth in the upgrading of the Water Scheme.
  - 69.6 Waste Minimisation Transfer Station fees increase for rubbish.
- 70 Council adopted the draft Fees and Charges for inclusion as supporting information to the LTP at the 16 March 2021 Meeting.

### Options and Preferred Option






- 71 **Option 1 (Preferred Option):** Council can adopt the following documents as supporting information to the CD:
- (a) Draft Financial Strategy
  - (b) Draft Infrastructure Strategy
  - (c) Amended Significant Forecasting Assumptions
  - (d) Amended Draft Revenue and Financing Policy
  - (e) Draft Business Improvement District Policy
  - (f) Draft Group of Activity Statements; and
  - (g) Draft Financial Information
- 72 This option supports compliance with the requirements of the LGA – that before adopting the CD, Council must prepare and adopt the information that is relied on by the content of the CD.
- 73 **Option 2:** Council may wish to make amendments to any of the documents presented for adoption. There is risk associated with this option. Any material changes that impact on the Consultation Document will require further approval from Audit and will delay the adoption of the Consultation Document.

### Financial and Funding Implications

- 74 The financial implications of adopting this supporting information are outlined via the various documents.
- 75 The plan remains draft until Council has undertaken community consultation. After having considered all community feedback received, Council will make final decisions on the LTP in June. The financial and funding implications of these documents will be finally confirmed at that point.

### Attachments

1. **Final Draft Financial Strategy 2021-31 (under separate cover)** 
2. **Final Draft Infrastructure Strategy 2021-51 (under separate cover)** 

3. **Draft Significant Forecasting Assumptions 2021-31 (under separate cover)** 
4. **Draft Revenue and Financing Policy (under separate cover)** 
5. **Draft Business Improvement District Policy (under separate cover)** 
6. **Draft Group of Activities Statements 2021-31 (under separate cover)** 
7. **Draft Financial Information 2021-2031 (under separate cover)** 

### 9.3 Thriving Together - Long Term Plan 2021-31 Consultation Document

**Author:** Mark Low, Strategy and Corporate Planning Manager  
Ann Fitzgerald, Corporate Planner  
Fabia Fox, Policy Analyst  
Azoora Ali, Chief Financial Officer

**Authoriser:** Bede Carran, Chief Executive

#### Recommendation

1. That Council receives the Audit Opinion on the Consultation Document for the Long Term Plan 2021-31
2. That Council adopts the Consultation Document, including the Audit Opinion, for the Long Term Plan 2021-31
3. That Council notes the community engagement approach for the Long Term Plan 2021-31
4. Authorises the Chief Executive to make any minor and non-material corrections to the LTP 2021-31 consultation document and community engagement materials prior to publication.

#### Purpose of Report

- 1 To note the Audit Opinion on the Consultation Document for the Long Term Plan 2021-31.
- 2 To present the Consultation Document for the Long Term Plan 2021-31 for adoption.
- 3 To inform the Council of the community engagement approach for the Long Term Plan 2021-31.

#### Assessment of Significance

- 4 The Consultation Document forms a central part of Council's engagement with the community on the Long Term Plan 2021-31, and in this respect is highly significant. Accordingly extensive community engagement is planned.
- 5 There is a statutory requirement to consult on the proposals in the Long Term Plan in accordance with section 93A of the Local Government Act, using the special consultative procedure. This includes requirements to make information about what Council is proposing in the Long Term Plan widely available, provide a period of not less than month for the public to make their views known to Council, and to provide an opportunity for people to present their views to Council.

#### Background

- 6 Preparation of the Long Term Plan 2021-31 has been underway for approximately 18 months and has involved Elected Members and staff in:
  - 6.1 the process of establishing Council's Strategic Direction *Timaru District Thriving Together*;
  - 6.2 discussing key issues facing the district and options to address these;
  - 6.3 preparing draft Infrastructure and Financial Strategies;



- 6.4 establishing key forecasting assumptions;
  - 6.5 reviewing a range of key policies, including the Revenue and Financing Policy;
  - 6.6 considering and prioritising the draft 10 year budget, including key projects and rates impact
- 7 The Consultation Document is the key mechanism through which Council presents the proposed key elements of the Long Term Plan to the community for their consideration.
  - 8 The key information that underpins the Consultation Document - referred to as 'Supporting Information' must also be adopted by Council. This is the subject of a separate report to Council.

### **Consultation Document**

- 9 The Local Government Act S93 sets out the content to be included in the Consultation Document, which must be concise and presented in an easily understood way. It is also required to be distributed as widely as possible. The focus is on presenting and explaining key issues and options for community feedback and providing an outline of the matters proposed for inclusion in the long-term plan.
- 10 The Consultation Document presents four key issues and options for addressing these. In addition to indicating views on these options, the community is also encouraged to provide feedback to Council on other matters in the Consultation Document, such as the Infrastructure Strategy, Financial Strategy and the rates implications of proposed Long Term Plan.
- 11 Audit New Zealand commenced their audit of the draft Consultation Document on 22 February. The audit opinion is scheduled to be received by 30 March and be available for the 30 March Council meeting.
- 12 The Consultation Document (attached) adopted by Council must include an audit opinion prior to adoption. A designed version of the Consultation Document will be provided for the meeting.
- 13 The consultation period opens on 8 April 2021 and closes on 10 May 2021. A hearing to consider community feedback is scheduled for Monday 31 May –Wednesday 2 June (days as required).

### **Community Engagement Tools**

- 14 The *Timaru District Thriving Together* brand will be used heavily during the consultation period. The Mayor and Councillors will provide the 'face' of the LTP consultation process. The LTP consultation process represents the most significant consultation during a Council term.
- 15 Individual Councillors are "sponsors" for selected topics in the Consultation Document, and will promote discussion around the proposals through presence at events, short videos on sponsor topics, speaking at a range of community organisation meetings, and hosting community drop-in sessions.
- 16 The scheduled Mayoral Drop in sessions during April will also be promoted as an opportunity to chat with the Mayor about matters in the Consultation Document.
- 17 The Consultation Document is a key tool for the LTP consultation. This will be distributed to residents via The Courier community newspaper and will be available on the Council website and Council venues from 8 April 2021.

- 18 A specific website has been prepared focused on the LTP 2021-31 consultation – [www.thrivingtogether.co.nz](http://www.thrivingtogether.co.nz). This will present information in a user-friendly way, enable making of online submissions, include all information in the Consultation Document, a range of supporting information, Councillor videos and other information.
- 19 The four week consultation period, and the range of engagement initiatives will be themed according to the four key issues:
- Week 1 – Climate Change
  - Week 2 – Aigantighe Art Gallery
  - Week 3 – Aorangi Park
  - Week 4 Timaru City Hub
- 20 A wide range of engagement initiatives are planned. The key initiatives include:
- Stands– where Councillors will have a presence at Farmers Markets, Pleasant Point Railway event, Strathallan Corner, Aorangi Park, Aigantighe Art Gallery and other any other opportunities that arise
  - Meetings – where Councillors have been invited to address groups or organisations
  - Social media promotion
  - Weekly promotion in the Courier with feature pages per key issue
  - Other media promotion including the Timaru Herald, Radio advertising, Stuff wraparound
  - Promotion on MyWay buses
  - Prominent displays and information at key Council venues
  - A youth focused competition is to encourage youth input - entrants to choose one of the '4 Big Issues' in the Consultation Document and answer the following questions:
  - Why do you think this issue is the most important?
  - How should the Timaru District Council help solve this issue?
  - Entrants are invited to submit their entry in any creative form – be it an essay, a song, a piece of artwork, a video. Prizes will be offered for winning entries and will include presentation of the entry at the Long Term Plan hearing.

In addition, a “Big Issue” themed colouring competition will be promoted online and through Council’s community facilities. Prizes will be offered for winning entries.

### **Options and Preferred Option**

- 21 Adopt the draft Consultation Document for the 2021-31 Long Term Plan as presented and approved by Audit New Zealand (preferred option.)
- 22 Adopt the draft Consultation Document for the 2021-31 Long Term Plan with amendments, noting that any amendments will require audit approval. This will put the Consultation Document planned release date at risk.

**Relevant Legislation, Council Policy and Plans**

- 23 Local Government Act 2002, sections 82, 83 and 93
- 24 Council's Significance and Engagement Policy, under which this matter is highly significant.

**Financial and Funding Implications**

- 25 There are no significant financial implications with approving and adopting this Consultation Document. Funding for preparation of the Consultation Document and the associated community engagement is provided in the approved Council budget.

**Other Considerations**

- 26 There are no other considerations.

**Attachments**

- 1. TDC Consultation Document

# TDC 2021-31 Long Term Plan Consultation Document

## Page 1: COVER PAGE

### TEXT:

Timaru District: Thriving Together

Timaru District Long Term Plan 2021-31 Consultation Document

[www.thriving.together.co.nz](http://www.thriving.together.co.nz)

Submissions Close 5pm, Monday May 10, 2021

### GRAPHICS:

- Thriving Together Logo
- TDC logo
- Facebook Address -
- Instagram Address
- Image: Same as for Thriving Together? or a people image?
- Website QR Code

### OVERALL DESIGN NOTES:

- Colours/Logo Design: Theme use of logo colours and logo elements throughout document
- Design: Keep simple, white space, not as busy (relying upon us providing less text 😊)
- Use of quotes from Thriving Together Feedback (select some)
- Need Māori Translation for Timaru District: Thriving Together - Whakapuawai
- Elected Member comment – What? How to use?
- Find Out More – QR Codes for website
- Connections - How to weave through the strategic direction and connecting the Community Wellbeings – suggested breakout boxes describing these through the document.
- More Info – On each page include QR Codes next to supporting info to relevant pages on website
- Councillors – In design have Councillor images presenting the different consultation questions on each page e.g. in Climate Change issue Barbara Gilchrist introduce, comment, then ask for feedback
- Icon to represent what different parts of the doc represent e.g. key decision, financial issue, infrastructure issue, future decision required (idea, would need commentary at start)

## Page 2-3: OVERVIEW PAGES

### Separate Box: CONTENTS:

- **Overview (p. x-x)**
- **Big Issue 1: Climate Change: Preparing for the challenge - How much should Council spend? (p. x-x)**
- **Big Issue 2: Aigantighe Art Gallery Redevelopment – What's the best option? (p. x-x)**
- **Big Issue 3: Developing Aorangi Park and the Southern Trust Events Centre (p. x-x)**
- **Big Issue 4: A vibrant Timaru City Hub – and Council's role in the regeneration (p. x-x)**
- **Infrastructure Strategy Summary: Keeping the Big 5 working (p. x-x)**
- **Financial Strategy Summary: Balancing the Budget (p. x-x)**
- **Other Matters (p. x-x)**
- **Key Projects over next 10 Years (p. x-x)**
- **What's happening with rates? (p. x-x)**
- **Audit Opinion (p. x-x)**
- **Your Say (p. x-x)**

### TEXT:

## Message from the Boss(es)

We Can Thrive (+ Maori translation) Kia Ora Koutoa

About this time last year, NZ was in lockdown, battling an invisible enemy which has changed our world. In NZ, we have been one of the few countries where life has continued fairly normally. It hasn't, however come without its challenges, and this is far from the only challenge we are facing. This Plan represents our proposal to address these challenges and enable Timaru District to thrive together.

Council is often talked about as a business. We are actually over twenty businesses in one, all of different scale and delivering different services to you, our residents and ratepayers. Each of these businesses is subject to numerous impacts – from community expectations, changes in government legislation, district growth and an ever-changing world around us.

For Timaru District to thrive together:

- We need to start thinking and acting seriously on climate change, and the impact it may have on our district in the future. Read more on page x
- There are decisions needed on some big issues, including future development of the Aigantighe Art Gallery, Aorangi Park and Stadium and the regeneration of central Timaru. Read more on pages x
- We need to keep investing in our community. This means keeping going with key renewals, such as resurfacing roads and replacing pipes. There are also several important proposed projects to keep our communities vibrant and great places to live, work and play. Read more page x.



As a sector, local government is facing some significant change and challenge. Our work is not just about the now, *or* about everyone who lives in Timaru District at the moment. It needs to consider how those future challenges might impact our district and our services, both now *and* in the future. This includes pondering the impact on you, our children, their children, and our current and future residents, as not only are they users of these services, but they will also contribute towards paying for them.

As a Council, we are legislatively charged with improving Community Wellbeing. Sounds a bit of a buzzword, but essentially it is about making our place, a better place.

Council have embarked on a new strategic direction, including a vision, values, community wellbeing outcomes and some key focus areas. This LTP is about how we start to deliver on that strategic direction. It doesn't have all the answers, but builds on what we know and charts how we might get there.

Now it's your turn to let us know what you think. Have we got the balance about right? Is there anything missing? Should we target any other areas? Read more below and online.



## Together we can thrive

### Our Vision

Where people, place and business prosper within a healthy, adaptable and regenerative environment.

### Our Values

- ▶ Inclusive Leadership
- ▶ Cultural Caretakers
- ▶ Transition Navigators

### Community Wellbeing Outcomes

To promote our district's social, economic, environmental and cultural wellbeing, Council is focused on:

- ▶ Connected Citizens
- ▶ Enhanced Lifestyle
- ▶ Sustainable Environment
- ▶ Diverse Economy
- ▶ Resilient Infrastructure

Add Strategic Direction graphic

How to give your views?

**Add graphic**

It's easy!

**Go Online** (*preferred*) - [www.thrivingtogether.co.nz](http://www.thrivingtogether.co.nz), then fill out the **Have Your Say** form

**Paper** – Fill out the form at the end of this document and send it to us

**Talk** – talk to your elected members or staff at the events we have planned

**Email** your views at [thriving@timdc.govt.nz](mailto:thriving@timdc.govt.nz)

Separate Box:

Thriving Together – Youth Competition  
With prizes

For more info, tips and T&Cs  
[www.thrivingtogether.co.nz/competition](http://www.thrivingtogether.co.nz/competition)

## GRAPHICS:

- **Diagram – LTP process (as above)**
- **Nigel and Bede images**
- **Strategic Direction summary - Vision – Values - Community Wellbeing Outcomes – Focus areas**
- **How to give your views graphic**

## DESIGN NOTES:

-



**Page 4-5: ISSUE 1: Climate Change – Preparing for the challenge - How much should Council do?****TEXT:****Where are we at?**

- **2017** Canterbury Mayoral Forum set up the Canterbury Climate Change Working Group
- **2018** Council became a signatory to the Local Government New Zealand Climate Change Declaration.
- **2019** Work began on the Canterbury Climate Change Risk Assessment
- **2020** Climate Change Response Act 2002 amended to set emission reduction targets for NZ
- **2020** Council received an updated Coastal Erosion and Coastal Inundation Assessment to inform us of coastal risks heightened by climate change.
- **2020** Council undertook first reporting to the Ministry for the Environment on risks and effect of climate change to Council

In Timaru District, climate change will have a variety of impacts, from higher sea levels to more intense rainfall, warmer temperatures, droughts to changes in what food and crops we can grow. We are already seeing some of these effects through increased frequency of flooding and coastal erosion. Some of these impacts may be positive, (e.g. warmer winters, a longer crop growing season), but other impacts will challenge how we currently live.

We are starting to gather information about the impact of climate change locally to factor into our planning and consider any future action. We recognise we need a much stronger base of information to determine the impact on our communities and Council's assets and clear strategy to guide potential solutions. This might involve some hard decisions. Will we have to retreat from some areas? Where should we grow? How will it impact our economy? What will this cost? How will we meet our carbon emissions obligations?

There are also increasing legislative requirements on local authorities to report climate change related information such as planning for impacts, and managing risks.

In the future, it is expected that Council will act and show leadership on climate change. This is, in part driven by the national climate change and zero carbon programme, but also recognises that the effects of climate change will be felt in a very local way. Our local environment, assets and communities will be impacted. We will need to show progress on reducing emissions and to demonstrate steps that are being taken to work with the community, and provide local education on climate change effects, impacts and opportunities for reducing our district's carbon footprint. Working with climate change affected communities to plan for any adaptation or mitigation needed as a result of climate change will also be required.

**What are the Options**

<p>Option 1 <b>Do the minimum</b></p>	<p>This option would mean we do not allocate dedicated funding or resource to focus on adapting to climate change, or mitigating the impacts of climate change.</p> <p>Under this option very little progress will be made on planning for climate change to ensure that our community remains resilient. Council will not be able to respond over the 10 years of the LTP to climate change affected communities' questions and requests for direction and engagement on how to adapt and mitigate the effects of climate change.</p>	<p>\$0 additional on rates. \$0 additional debt</p> <p>Note: any funding needed for remedial work on Council's assets or services due to damage caused by climate change will need to be met through existing budgets or unplanned expenditure</p>
<p>Option 2 <b>Do more (Council's Preferred option)</b></p>	<p>This option allows sufficient funding to dedicate resource to make some progress in the area of climate change. This would include the development of a Climate Change Strategy within the first three years of the LTP, focusing on:</p> <ul style="list-style-type: none"> <li>• Adaptation: investing in research to better understand the climate change risks to Council's services and infrastructure, and planning for how Council can respond to these risks.</li> <li>• Mitigation: establishing Council's carbon footprint, and beginning work to reduce emissions from the services we provide our community.</li> <li>• Work with Iwi and other stakeholders on climate change outcomes.</li> </ul> <p>This option would also provide a small amount of community engagement, working across the District with communities and businesses to lead and support climate change resilience efforts.</p> <p>This option will also provide us with enough resource to meet new legislative reporting requirements and to collaborate with the Canterbury Mayoral Forum Climate Change workstream.</p>	<p>Additional \$3.6M of new funding (average of \$360K per annum over 10 years) funded by rates</p> <p>Note: any funding needed for remedial work on Council's assets or services due to damage caused by climate change will need to be met through existing budgets or unplanned expenditure</p>
<p>Option 3 <b>Do even more</b></p>	<p>We could increase the amount of funding dedicated to climate change. This would allow</p>	<p>Additional \$5.9M of new funding (average of 585K</p>

	<p>us to accelerate and increase the work outlined in Option 2 as below:</p> <ul style="list-style-type: none"> <li>• Undertake more modelling of the impacts on specific Council services, and extend this work to at risk communities, looking at options to adapt or mitigate the effects;</li> <li>• Accelerate the reduction in Council emissions;</li> <li>• Work with Iwi and other stakeholders to co-design</li> <li>• Actively engage with our community to adapt to climate change, and reduce emissions across the District;</li> <li>• Dedicate resources to working proactively with climate change affected communities and industries to plan for any adaptation needed.</li> </ul>	<p>per annum over 10 years) funded by rates</p> <p>Note: any funding needed for remedial work on Council’s assets or services due to damage caused by climate change will need to be met through existing budgets or unplanned expenditure</p>
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**SEPARATE BOX: More Info (& QR Code?)**

- Timaru Coastal Erosion Assessment Report 2020 Jacobs New Zealand Limited (Prepared for Environment Canterbury and Timaru District Council)
- Timaru District Coastal Hazard Assessment: Coastal Inundation 2020 NIWA (Prepared for Environment Canterbury)
- Our Atmosphere and Climate 2020 Ministry for the Environment
- Council Reports

**GRAPHICS:**

- **Images (Climate Change)**
- **Councillor Champion/Image/comment – Barbara Gilchrist**

**DESIGN NOTES:**

- **Options – Box across the spread linking Options – Description – Effects?**
- **Have Councillor presenting the Option with his/her quote and asking the question – What do you think?**

## Page 6-7: ISSUE 2: Aigantighe Art Gallery Redevelopment – What's the best option?

### TEXT:

#### Where are we at?

- **1905** Aigantighe house built by Grant family
- **1956** Grant family donate Aigantighe house to the People of Timaru and the Aigantighe Art Gallery opened with a collection donated by the Grant family and the South Canterbury Arts Society
- **1978 & 1995** extensions added to Aigantighe House Gallery to cater for growing community needs and expanding art collection.
- **2017** House Gallery closed following assessment as a very high seismic risk (i.e. earthquake prone).
- **2018** Council included \$600K in the LTP budget for earthquake strengthening of the House Gallery
- **2019-20** Council undertook further investigations into options for strengthening the House Gallery and improving storage and exhibition space for the whole facility
- **2020** Council agreed to proceed with the project to strengthen the House Gallery and to consult with the public on options for improving the 1978 and 1995 extensions.

#### The Challenge

Council is considering how best to secure the Aigantighe Art Gallery as the home of art in South Canterbury. This key community facility is in need of upgrading and we want to take the opportunity to plan for a facility that will be used and enjoyed for generations to come.

Currently, the Art Gallery buildings on the Wai-iti Road site include the Historic Homestead, known as the House Gallery and the adjoining extensions. Decisions have already been made to earthquake strengthen and restore the historic House Gallery. \$3.7M has been included in the budget from 2021-2024 for this project and preparation work is underway.

The options proposed focus on the adjacent Art Gallery Extension buildings. These buildings include the main gallery space, collection storage, an additional storeroom and the staff offices. We have identified some issues with both buildings including:

- a lack of storage and conservation space for the growing art collection;
- Restrictive exhibition space;
- Limited disability access;

- Limited education space;
- Public toilets not meeting current building standards;
- Limited temperature and humidity control;
- Roof strengthening work required.

How much space do we need into the future for our Art Gallery – Is the current footprint sufficient?

Increasingly our community facilities like the Art Gallery, Museum and Libraries are being used as community focal points. At the Aigantighe we currently host small concerts and theatrical performances in the established grounds adjacent to the buildings, and provide school holiday activities with an “art” focus.

If we want to continue or expand these types of activities, as well as having sufficient space to house a growing art collection and to showcase the work of local and visiting artists, we need to provide for this in our redevelopment planning.

When the new Heritage Centre is completed, it will be the site for large touring exhibitions that we cannot currently host, but we still need to be sure our Art Gallery is big enough to house a growing collection, and provide enough space to showcase the work of local and visiting artists.

**What are the Options?**

Option	Detail	Financial Implications
<p><b>Option 1</b> <b>(Council’s Preferred Option)</b> <b>Construct a new facility on the current site</b></p> <p>This option will align with the strengthening of the House Gallery and will ensure all our Aigantighe facilities are fit-for-purpose.</p>	<p>Planned to start in 2023/24, this option will see:</p> <ul style="list-style-type: none"> <li>• Demolition of the 1978 and 1998 extension.</li> <li>• Construction of a modern, purpose-built Art Gallery on the existing Wai-iti Road site</li> <li>• Links with the historic House Gallery and garden maintained.</li> <li>• All current storage issues resolved and no need for off-site storage.</li> </ul>	<p>\$9.9 million debt funded.</p> <p>Council will seek funding assistance through grants and donations for this option. Any funding assistance received will reduce the amount Council needs to borrow for this project.</p> <p>Additional \$2.9M of operating costs from 2023/24 (Year 3) to 2030-31 (Year 10) funded by rates.*</p>

	<ul style="list-style-type: none"> <li>• Our art collection protected with temperature and humidity control.</li> <li>• Greater ability to improve our services with space for educational programmes and exhibitions</li> <li>• Improved public amenities and office space.</li> </ul>	<p>*These include interest, depreciation and other costs (e.g. additional staff).</p>
<p><b>If we don't demolish the extensions, we have a couple of other options, both including the need for off-site storage. We will need to undertake further investigations to determine the best off-site storage option and final costs.</b></p>		
<p><b>Option 2</b></p> <p><b>Maintain current Buildings and develop off-site storage</b></p> <p>This option will resolve our storage issues, but our other challenges with the current buildings will largely remain.</p>	<p>Current Buildings:</p> <ul style="list-style-type: none"> <li>• Short term solution given the condition of these buildings and their expected lifespan of 8-10 years.</li> <li>• Some remedial work on roof and strengthening will still be required.</li> <li>• Public toilets will remain under code.</li> <li>• Lack of temperature and humidity control will remain a challenge.</li> </ul> <p>Off-site storage options:</p> <ul style="list-style-type: none"> <li>• Purpose built collection storage facility - \$2.5-3M</li> <li>• Off-site lease - \$850-\$950K including fit out for art storage.</li> <li>• Retro-fit an existing Council building - \$800-900K including fit-out for art storage</li> </ul>	<p>Estimated costs for this Option:</p> <p>\$850K-\$3.3M debt funded</p> <p>Estimated additional \$1.6M of operating costs from 2023/24 (Year 3) to 2030-31 (Year 10) funded by rates.*</p> <p>Council would seek funding assistance through grants and donations for this option.</p> <p>*These costs relate to the ongoing maintenance required for the existing buildings, interest and depreciation for the offsite storage.</p>

<p><b>Option 3</b></p> <p><b>Partial refurbishment of current Buildings and develop off-site storage.</b></p> <p>This option will provide a limited upgrade of the public amenities and workspaces; and will resolve the current storage issues. This option will not address the limited exhibition space in the current buildings.</p>	<p>Current Buildings:</p> <ul style="list-style-type: none"> <li>• Upgrade public toilets to bring them up to code</li> <li>• Refresh some workspaces</li> <li>• Upgrade ventilation system</li> <li>• Undertake strengthening work and roof upgrade.</li> <li>• There will be no upgrade or extension to the exhibition space</li> </ul> <p>Offsite Storage Options:</p> <ul style="list-style-type: none"> <li>• These options are the same as in Option 1 above.</li> </ul>	<p>Estimated costs for this Option:</p> <p>\$1.8-\$2.5M for refurbishment, + \$850K-\$3.3M for offsite storage, debt funded</p> <p>Estimated additional \$2.4M of operating costs from 2023/24 (Year 3) to 2030-31 (Year 10) funded by rates.*</p> <p>Council would seek funding assistance through grants and donations for this option.</p> <p>*Increased operating costs relating to the maintenance required to existing buildings, interest and depreciation for the offsite storage.</p>
<p><b>Council would also like feedback on a 4<sup>th</sup> option, the construction of a completely new Art Gallery. At this stage we have not undertaken any investigations into the costs of this option.</b></p>		
<p><b>Option 4</b></p> <p><b>Construct a new Art Gallery on a site near the Theatre Royal/Heritage Hub</b> including spaces for education, creativity, collection storage and exhibition space</p>	<ul style="list-style-type: none"> <li>• This would place a new purpose-built Art Gallery closer to the cultural and heritage hub at the south end of Stafford Street</li> <li>• The historic House Gallery would continue to be earthquake strengthened and would remain open as a public facility</li> <li>• There would be no need for a separate off site storage facility</li> </ul>	<p>Estimates for this option:</p> <p>\$11.2 - \$14.7M debt funded</p> <p>Estimated additional \$4.4M of operating costs from 2023/24 (Year 3) to 2030-31 (Year 10) funded by rates.*</p> <p>Council would seek funding assistance through grants and donations for this option.</p>

	*Increased operating costs relating to the running of a separate Art Gallery including staff costs, maintenance, interest and depreciation.
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**SEPARATE BOX: More Info (& QR Code?)**

- Aigantighe Art Gallery Earthquake Strengthening and Redevelopment Project – September 2020
- Council Reports and Minutes (October 2020, February 2021)

**GRAPHICS:**

- Images (Gallery, Art etc.)
- Councillor Champion/Image/comment – Allan Booth

**DESIGN NOTES:**

- Options – Box across the spread linking Options – Description – Effects? Summarise what the options mean in the CD
- Have Councillor presenting the Option with his/her quote and asking the question – What do you think?

**Page 8-9: ISSUE 3: Developing Aorangi Park and the Stadium – When should we do this?**

**TEXT:**

Where are we at:

- 1950s – Aorangi Park established
- 1970-80s – Majority of sports facility development occurred at Aorangi Park
- 1973 – Stadium built, for a cost of \$282K
- 1997 – Major redevelopment of Stadium
- 2008 – Council develops Aorangi Master Plan to guide future development of the Park
- 2018 – South Canterbury Spaces and Places Strategy recommends review of Master Plan
- 2020 – Aorangi Park Master Plan reviewed

Aorangi Park is recognised as a locally and regionally significant sports hub. It is the home of several regional facilities for sports, including netball, basketball, volleyball, hockey and cricket. It is also a well utilised neighbourhood park. The Stadium (Southern Trust Event Centre) is the beating heart of the park.



The Aorangi Master Plan, following consultation with key stakeholders, has identified a number of key considerations and challenges, including:

- during traditional peak times (after school and evenings), the Stadium is often at full capacity, particularly for basketball, and its use for sporting competitions could be interrupted for events
- The desire for Netball South Canterbury to deliver its full senior competition inside
- The need to replace the hockey turf (located west of the Stadium) within the next three years
- Requirements for pavilion facilities for cricket
- Poor quality training fields and lighting for football

The revised Master Plan adopted by Council in February envisages the next 25 years for the Park and recommends five key facility developments:

Stage 1

1. Indoor court extension
2. Development of a ‘Sports House’ model for shared space within the Stadium
3. Re-location of the western hockey turf (to allow for court extension)

Stage 2

4. Realignment of netball courts (with provision for future canopy cover for two to four courts)
5. Increase in quality for football fields
6. Reconfiguration of Aorangi Pavilion to a multi-purpose clubroom

In adopting the Master Plan, Council has committed to addressing all challenges identified, and undertaking both Stage 1 and Stage 2 over the next 25 years.

The Master Plan is necessarily high level, and has provided an outline of what we are trying to achieve at Aorangi Park. Comprehensive planning is now needed for what the facilities will look and feel like and a business case for how Council, and other users will operate at the facilities.

Council is keen to address the current challenges at Aorangi Park. We cannot wait 25 years to ensure that we have quality, fit-for-purpose recreational facilities for our community. But we recognise this is a large and costly project. We are seeking your views on when the development of Aorangi Park is best undertaken.

Council has received some rough order costs to undertake the Stage One of the Master Plan.

<p><b>Option 1 Preferred Option</b></p> <p>Undertake development in 2024-</p>	<p>Detailed planning will begin in 2023/24 with the goal of beginning construction in 2024/25 and completing the development in 2026/27.</p>	<p>Estimated cost \$23.4 million debt funded</p>
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<p>26 (Years 4-6 of the LTP)</p>	<p>This development would include:</p> <ul style="list-style-type: none"> <li>• A proposed 3 court extension to STEC</li> <li>• Addition of a Sports House within the Stadium for accommodate current and future users of the Event Centre.</li> <li>• Relocation of the western hockey turf</li> <li>• Road, carpark and public outdoor space reconfiguration.</li> </ul>	<p>Estimated additional \$4.3M operating cost from 2024/25 (Year 4) to 2030-31 (Year 10) funded by rates.*</p> <p>*Operating costs cover interest and depreciation only. Additional marginal operating costs (e.g. staffing, electricity) from operating a larger facility are not included and are expected to be covered by increased revenue from fees/hireage.</p>
<p><b>Option 2</b> Delay the development 10+ years</p>	<ul style="list-style-type: none"> <li>• This option would mean that Stage One of the Aorangi Master Plan, including the court extension to the Stadium, would not be undertaken in the next ten years.</li> <li>• This option would not resolve the issues identified in the Master Plan, including the current capacity issues at the Stadium.</li> <li>• The renewal of the hockey turf in the existing location within the next three years may limit future development options for the Stadium.</li> </ul>	<p>\$0 additional debt \$0 additional operating costs</p>
<p><b>Option 3</b> Undertake the development in 2023-25 (Stage 1 of the Aorangi Master Plan earlier</p>	<ul style="list-style-type: none"> <li>• This option would see us fast-track the development of Aorangi Park and the Stadium, moving construction forward to 2023/24- 2024/25.</li> <li>• This option would see the capacity issues at STEC resolved sooner.</li> </ul>	<p>Estimated capital cost \$23.4 million debt funded.</p> <p>Estimated additional \$5.9M operating costs from 2022/23 (Year 2) to 2030-31 (Year 10) funded by rates.*</p> <p>*Operating costs cover interest, depreciation and additional project</p>

	<ul style="list-style-type: none"> <li>This time frame would be challenging and Council would need to employ additional staff to manage the project. It would also reduce planning and consultation timeframes, and would bring Council very close to our debt limit.</li> </ul>	<p>management resources only. Additional marginal operating costs (e.g. staffing, electricity) from operating a larger facility are not included and are expected to be covered by increased revenue from fees/hireage.</p>
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**SEPARATE BOX: More Info (& QR Code?)**

- **Aorangi Park Master Plan Update (February 2021)**
- **Council Reports and Minutes (October 2020, February 2021)**

**GRAPHICS:**

- **Images (Master Plan image)**
- **Councillor Champion/Image/comment – Stu Piddington**

**DESIGN NOTES:**

- **Options – Box across the spread linking Options – Description – Effects?**
- **Have Councillor presenting the Option with his/her quote and asking the question – What do you think?**

## Page 10-11: ISSUE 4: A vibrant Timaru City Hub – What is Council’s role in the regeneration?

### TEXT:

#### Where are we at?

- 2015-2018 - Previous LTPs identified a need for council to support the regeneration of our District Town Centres. We included \$680,000 in the budget for CBD upgrades.
- 2018-20 we have done a fair bit of work on refreshing the town centres that included roading, footpath, seating, bins and signage upgrades for Geraldine, Pleasant Point, Temuka and Timaru.
- 2019 Council started work on a City Hub Strategy
- 2019-2020 - Engagement including business owners, investors, tenants and stakeholders passionate about the regeneration
- 2020 – COVID-19 struck! and brought huge challenges for our retail and hospitality sectors.
- 2020 Wider community engagement, “Buy Local” Initiative established for Covid-19 recovery to support South Canterbury businesses

This proposed regeneration has the potential to impact our communities across all four well-beings (social, economic, cultural and environmental) by improving the inner-city user experience including retail options, eateries, spaces to gather, places to live, events and entertainment, and improved community connection.

We’ve received a lot of really interesting feedback and ideas from the immediate CBD community. Now it's time for the District to think about what is the right scope, scale and timing to get things moving in the Timaru CBD, and what role the Council should play in making it happen.

#### **Our challenge and opportunity**

2020 raised community awareness of the economic challenges faced by the retail and hospitality industries. However, COVID-19 is only one piece of the puzzle. Other challenges – such as trends in online shopping, building earthquake standards and rising operating costs – have and will continue to put pressure on town centres throughout New Zealand.

Our vision is to recreate a vibrant and sustainable city centre that will meet the diverse needs of our residents for the next 30 – 50 years. This vision will embrace Caroline Bay and the Carnival, the Bay Hill, Stafford Street, the Landing Services Building, Te Ana Rock Art Museum, the new South Stafford Street Heritage Precinct and everything in between.

We already have a seaside inner city rich in heritage and culture. How can we build on what we have in ways that provide more of what our residents and visitors want from their inner-city area and lifestyle?

**What’s planned?**

We have a vision for a living, working and vibrant inner-city area with a strong identity that links Caroline Bay through to the new Heritage Hub at the South End creating points of interest along the way.

In the short term we anticipate small-scale changes such as more pedestrian friendly areas or gathering spaces. In the longer term we want to help refocus the area from a largely transactional retail and hospitality precinct to a more holistic living, working and gathering place.

We will continue to engage with residents and visitors to distil and to implement specific projects which will create a real lifestyle and cultural destination. These projects could include:

- a mix of public spaces;
- greening the city;
- anchor “destination locations” such as a unique playground;
- great public art;
- narratives about our history;
- improvements to the nature and frequency of community events, festivals and markets;
- opportunities for more people to live where they work and play in the revitalised city centre

**Who are the players?**

We believe that the changes Council can lead will support a more positive investment climate for necessary building improvements to help create a vibrant, sustainable city centre that looks and feels like the heart of our thriving District.

However, while Council has a role to play with planning and infrastructure, this sort of change depends on community interest in and support for the leadership and investment of the private sector.

**What we’ve heard from stakeholders so far**

**Ideas have been collected from a core group of CBD stakeholders alongside examples of successful CBD regeneration projects in New Zealand and around the world. Local ideas have focused on the parking, accessibility, experience, facilities and vibrancy. Use diagram**

**Our Options**

<p>Option 1 <b>Facilitate</b> Council has a <b>facilitation</b> role in the Timaru</p>	<p>Council’s role would include:</p> <ul style="list-style-type: none"> <li>• Encouraging community and private sector investment</li> <li>• Minor roading changes such as wider footpaths and/or changes</li> </ul>	<p>\$8.5M debt funded</p> <p>Additional \$4.0M for operating costs from 2022/23 (Year 2) to 2030-31 (Year 10) funded by rates.*</p>
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<p>City Centre Regeneration</p>	<p>to parking to create an improved public gathering space</p> <ul style="list-style-type: none"> <li>• Some beautification, maintenance, and support for small scale activities to create a vibe in the city centre such as upgraded lighting and a refresh of the green spaces.</li> </ul> <p>This option provides a short-term cosmetic refresh to the city centre but no significant infrastructure or public space changes. Benefits of this strategy are expected to take 20 years to be fully realised and will require significant investment from external parties.</p>	<p>Need for greater private investment for this option to succeed</p> <p>*Costs relate to interest, depreciation and other costs.</p>
<p>Option 2 <i>Preferred option</i> <b>Enable</b> Council has an <b>enabling</b> role in the Timaru City Centre Regeneration</p>	<p>Council’s role would include:</p> <ul style="list-style-type: none"> <li>• Leading a significant works programme (with the community and private sector) to change the look and feel of inner-city public spaces to improve inner city lifestyles</li> <li>• Assisting with the creation of focal points and public gathering places around the George Street/Bay Hill area and at Strathallan Corner</li> <li>• Supporting the scaling up of existing events such as the Caroline Bay Carnival and Food Festivals to regional level events</li> </ul> <p>This option requires Council investment in changes to public spaces, art and culture features, and improved linkages from Caroline Bay and through the city centre. While more expensive to implement, the benefits will be sustainable and enduring. Benefits of this strategy are expected to take 15+ years to be fully realised. A further \$10M of work is planned for 2031-41.</p>	<p>\$31.9 M debt funded Additional \$15.2M operating costs from 2022/23 (Year 2) to 2030-31 (Year 10) funded by rates.*</p> <p>*Costs relate to interest, depreciation and other costs.</p>
<p>Option 3 <b>Transform</b></p>	<p>Council’s role would include:</p> <ul style="list-style-type: none"> <li>• Leading the works programme identified in Option 2 but with a</li> </ul>	<p>\$85M debt funded</p>

<p>Council has a <b>transformation role</b> in the Timaru City Centre Regeneration</p>	<p>greater scope requiring additional investment.</p> <ul style="list-style-type: none"> <li>• Potential property acquisitions and partnerships with private investors to create a new heart at Strathallan Corner</li> <li>• Changed transport patterns in Stafford Street, such as one way traffic and pedestrianising some streets</li> <li>• Improved physical infrastructure so that local, regional and national events could be hosted in the CBD</li> </ul> <p>This option provides the opportunity for the most significant change, but requires considerable commitment and investment from Council and the private sector. Benefits of this strategy are expected to take 10+ years to be fully realised.</p>	<p>Additional \$40.5M operating costs from 2022/23 (Year 2) to 2030-31 (Year 10).*</p> <p>*Costs relate to interest, depreciation and other costs.</p>
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**SEPARATE BOX: [More Info \(& QR Code?\)](#)**

- **City Regeneration Work from Beca presentations and Plan**
- **Council Reports and Minutes**

**GRAPHICS:**

- **Images (Central City)**
- **Councillor champion/image/comment – Sally Parker**

**DESIGN NOTES:**

- **Options – Box across the spread linking Options – Description – Effects?**
- **Have Councillor presenting the Option with his/her quote and asking the question – What do you think? Etc.**

## Page 12-13: INFRASTRUCTURE STRATEGY SUMMARY: Keeping the Big 5 working

### TEXT:

Infrastructure is a critical part of what Councils deliver to the community. It is essential to our District's economy, businesses and every individual who uses it. As part of this LTP we've reviewed our Infrastructure Strategy, which outlines the coming challenges and big decisions associated with our infrastructure. This Strategy covers the big five – Roading and Footpaths, Waste Minimisation, Sewer, Stormwater and Water Supply (together called the Three Waters).

### Key Issues for our Infrastructure

The following summarises the key issues facing the big five and how we're looking to address these, including some decisions, both current and future that might be required.

#### Ageing Infrastructure

Unfortunately, nothing lasts forever! Some infrastructure is brand new, while some has been in the ground for decades. Council aims to ensure that assets are replaced at the best possible time (called optimised replacement). We have good information about many assets and their expected lives. However, many assets are ageing and will need replacement over the next 30 years. And sometimes assets fail unexpectedly. There are also 'bulges' of infrastructure work that need to occur (e.g. a lot of bridges were built in the 1940s and 1960s, which means replacement will occur around the same time). This is mainly an issue for Roading and Footpaths and the Three Waters.

#### *How this will be addressed*

- Continued programme of work to replace ageing infrastructure to maintain services provided to communities
- Regular monitoring and condition assessment of infrastructure (e.g. putting cameras down pipes to determine their condition)

#### *Big Decisions needed*

- Best strategy for the renewal of the future bridge renewal 'bulge', increasing from Year 10.

#### Standards and Compliance

Delivering services provided by Council infrastructure must meet a multitude of standards, rules and consents, like any other industry. Examples include meeting standards for providing safe drinking water and meeting conditions for disposal of sewerage or for methane gas emissions from Redruth landfill. All of the big five are subject to these standards and rules, but they are critically important. They help contribute to a healthier environment, safer community and resilient infrastructure.

Council does not have a choice in meeting the conditions of any consents, and must renew consents before they run out, which can often lead to stricter conditions being applied from legislation, regional plans, new resource consent conditions and community expectations for how these services are delivered. This means additional cost, such as more people to monitor how well we are doing or to build these assets to a higher standard.



*How this will be addressed*

- Meeting standards through building new or upgraded infrastructure (e.g. Upgrading water treatment plants and processes, Landfill gas management)
- Renewal of existing consents (e.g. wastewater discharge consent)
- Meeting new consent conditions
- Ongoing monitoring of our success in meeting rules or standards

*Big Decisions needed*

- Level of expenditure on upgrading key infrastructure to meet standards
- Renewal of major resource consents

Climate Change and Infrastructure Resilience

Climate change will impact our infrastructure in a variety of ways. While we don't know the full extent of the impact yet, initial research and work is giving some clear indications. Effects could include the need to better protect key infrastructure from coastal inundation and sea level rise, building better water treatment capacity or approaches to mitigate the risk of flooding exposing closed landfills. We will likely have to respond in three ways – improve the resilience of our existing key assets, consider new ways of addressing issues and meet our broader climate change obligations.

*How this will be addressed*

- Ongoing research and risk assessment, depending on the level of Council investment
- Improving the capacity of existing services provided through existing infrastructure (e.g. better water treatment of turbid (i.e. Silt-laden) water.
- Use of technology and new solutions
- Installation of new technology to meet climate change obligations (e.g. Landfill gas management)

*Big Decisions needed*

- Level of investment in climate change
- Closed landfills strategy

Meeting the impact of growth

When planning for future infrastructure, we need to consider how growth might impact. Growth can come in many forms, including changes in population or the number of households, economic growth leading to increases in demand for Council services or growth stemming from particular factors (e.g. an increase in heavy traffic). While Timaru District hasn't experienced the exponential growth of other locations (e.g. Selwyn District), growth has always been fairly steady, and we need to ensure we respond and prepare where needed.

Particular growth pressures are being experienced in certain areas such as roading, with increased pressure from heavy traffic (i.e. trucks and farm machinery on the roads). Increases in landfill waste have stemmed from strong district economic growth and increased recycling contamination through the

COVID-19 period. While there is plenty of water available, we need to maximise its availability to meet future demand and address the potential effects of climate change.

*How this will be addressed*

- Increasing level of investment on infrastructure where growth pressures are occurring or emerging (e.g. increased expenditure on strengthening and resurfacing roads and bridge replacements)
- Implementing measures to manage demand (e.g. water metering)
- Increasing investment in water treatment for Timaru to enable any water quantity or quality issues are addressed
- Monitoring growth needs and pressure points

*Big Decisions needed*

- Ongoing Level of investment to address growth issues
- Replacement for Redruth Landfill (depending on remaining landfill life between 2041-46 at an estimated cost of \$55M)
- Approaches to improving our water resilience (e.g. water metering, water treatment upgrades)

Matching Community expectations

Much of that summarised above is about matching community expectations. We want smooth and safe roads and footpaths, potable water to drink and good facilities. We also want certainty that our actions don't harm the environment and that ultimately environmental outcomes are improving. We also want a great place to live, with a healthy economy that promotes good business opportunities. The challenge faced by Council is how to meet all these expectations and ensure our infrastructure is up to speed, all within a reasonable and affordable cost.

A lot of this is business as usual, replacing and upgrading assets as needed. Sometimes, projects require a significant investment over an extended timeframe, such as that promoted through the City Hub project summarised in Big Issue 4.

*How this will be addressed*

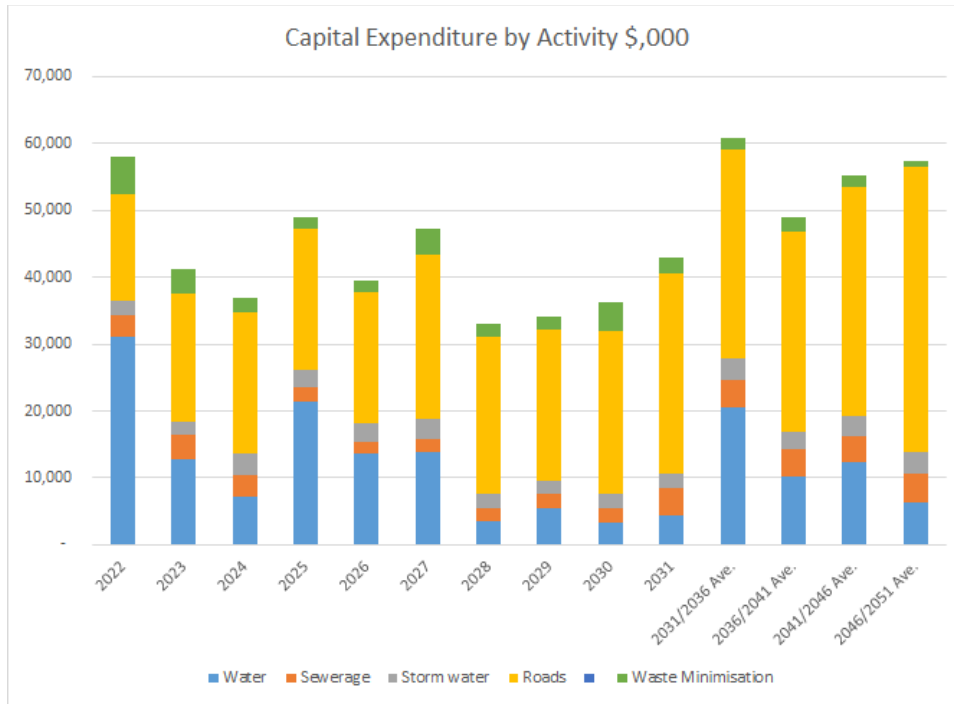
- Ongoing renewal and upgrading programme for infrastructure
- Increases in footpath maintenance
- City Hub Strategy implementation

*Big Decisions needed*

- Level of City Hub investment and Council role

Overall summary

The Infrastructure Strategy includes more detail on the big five, the challenges they face and potential future solutions. Over the next thirty years, we anticipate spending over \$1.529B on projects (like those listed above). The graph gives an overview of this expenditure on the big five over the next 30 years.



**SEPARATE BOX: More Info (& QR Code?)**

- **Draft Infrastructure Strategy**
- **Activity Management Plans**
- **Council Reports and Minutes**

**GRAPHICS:**

- **Councillor champion/image – Paddy O’Reilly**
- **Infrastructure images**
- **Graphs:**
  - **Summary of expenditure by Infrastructure group over the 30 years**
    - **Years 1-10**
    - **Years 11-30 in 5-year blocks**

**DESIGN NOTES:**

- **Different Icon for each of the summary issue sections?**

## Page 14-15: FINANCIAL STRATEGY SUMMARY: BALANCING THE BUDGET

### TEXT:

Our Financial Strategy for the 2021-31 Long Term Plan (LTP) will leverage our strong financial position to meet the challenges we face over the next ten years, to continue to maintain current levels of service; enhance our community facilities; and regenerate the Timaru CBD. This is a step change for our Financial Strategy and will mean an increase in both debt and rates, but in getting the balance right we can achieve our goals of:

- Maintaining long-term financial resilience;
- Providing high-quality infrastructure and facilities;
- Ensuring our services are affordable and meet the wellbeing needs of our community.

### Thriving Together

Council's Financial Strategy for the next ten years is to ensure we have the financial ability to:

- Meet the social, cultural, environmental and economic wellbeing needs of our communities, now and into the future;
- Maintain current levels of service across the core infrastructure services of roading and footpaths; drinking water; stormwater; sewage; and waste management;
- Provide for the future economic wellbeing of our District by ensuring long-term water supply resilience;
- Undertake an ambitious capital work programme across our community infrastructure to provide high quality, fit-for-purpose community facilities and regenerated CBD;
- Ensure Council has the resources to plan effectively for future environmental, legislative, and societal challenges; and
- Deliver all of this in a way that is affordable and fair to current and future communities.

Our Strategy responds to the challenges Council and our District is facing including:

- Ageing infrastructure, requiring a large capital renewal programme;
- Increasing operating costs for our activities across the board;
- Increasing regulatory requirements and community expectations;
- The need to maintain infrastructure and services that are resilient to natural disasters and the impacts of climate change;
- Uncertainty around the Government's Three Waters Reform Programme; and
- A reduced dividend from Council's shares (held by TDHL) in Alpine Energy.

## A step-change

For the past two LTPs Council has taken a conservative, business as usual approach to the Financial Strategy. This approach has placed Council in a strong financial position with relatively low debt. But we also recognise that we have not rated to the full extent planned for in these previous LTPs. In 2020/21, for example, Council decided to reduce the total amount of rates collected by \$2.99M, recognising the impact of COVID-19 on our community.

This is where the step change comes in...

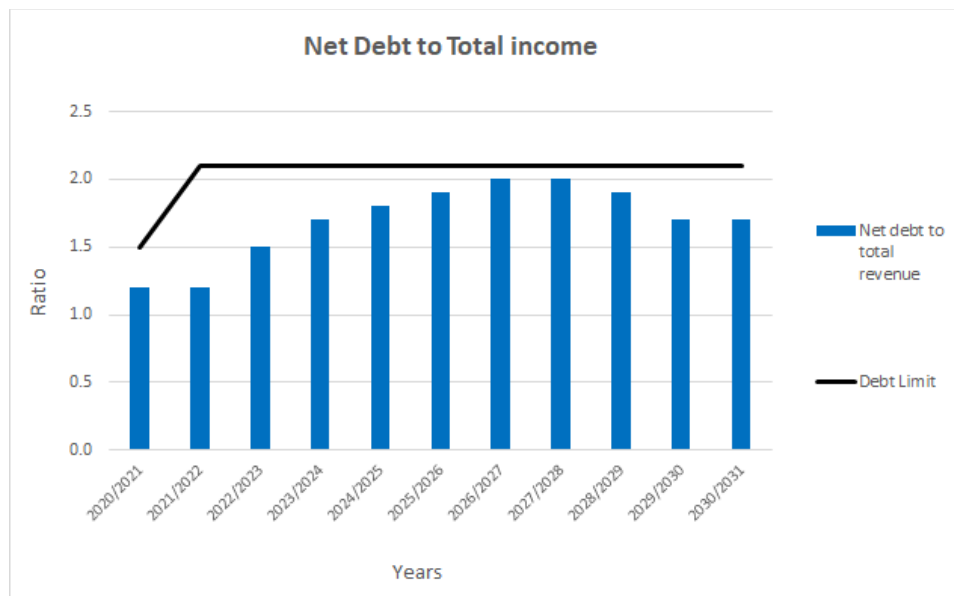
We recognise that to continue to meet levels of service we have agreed with our community, to improve our community infrastructure (specifically the Theatre Royal and Heritage Hub, Aigantighe Art Gallery and Aorangi Park) and meet other additional demands, we need to increase our debt, and increase our rates revenue. We will balance this step change with financial prudence, and ensure fairness between current and future ratepayers.

## Debt

Our large capital works programme means that our debt will increase from \$120M to \$279M across the life of the Plan. As a result, we have to lift our debt limit. This is a change from our previous financial strategies where our debt limit was set at 150% of revenue, but Council believes lifting the debt limit is essential to the delivery of our plan and to meet our community wellbeing outcomes. Using our debt wisely also ensures that future users of new and upgraded assets will contribute appropriately.

While we have a maximum debt level of 280% of operating revenue, our Strategy sets a limit of normal operating debt at, or below, 210%. These debt limits are supported by Council's strong credit rating.

By limiting our debt in this way, we are ensuring that there is still capacity to borrow in an unforeseen event (e.g. a significant natural disaster). We also know from our 30-year Infrastructure Strategy that beyond this LTP there is still significant investment required in aging infrastructure, and upgrades and replacements to community facilities (e.g CBay and the Timaru Library). This debt limit will allow headroom for the future interests of the Timaru District and give future Councils the ability to make decisions about what is important to their community.



## The financial balancing act

We need to ensure that operational costs - from paying the power bill, to paying our staff - are covered by operational revenue, such as rates, fees and charges. This is called a 'Balanced Budget'. If we can't achieve this, we have to borrow to cover these costs. This means that current ratepayers are not paying the full share, and future ratepayers will have to meet those costs, and the interest. We don't believe this is fair, prudent, or sustainable.

These everyday operating costs are increasing due to a range of factors including:

- Increasing staff costs to meet the evolving demands of local government;
- Increasing the amount we fund to replace our infrastructure assets, like roads and water networks (also referred to as funding depreciation); and
- Increased operating expenses due to inflation, the cost of carbon credits, and higher compliance standards in areas like water and sewer.

Throughout the life of this plan, Council will continue to look for ways to control expenditure and ensure efficiency across all our services.

## Rates

Council has set a rate increase limit of 10.5% in 2021/22 and 7% in the following years.<sup>[1]</sup> While we don't plan to reach this limit, and are forecasting that the increase will remain at 4.9% from 2022/23 onwards, it does allow some flexibility if inflation-related costs change across the life of the plan. The graph below shows the total rate increases and the rate increase limit across the ten years.



The average rates increase for 2021/22 is higher than in previous years, and also in the later years of the plan, and this reflects the step-change in our Financial Strategy and Long Term Plan. We recognise that we need to fully fund our operating costs if Council is to continue to deliver our services to a high standard, to maintain and renew our existing core infrastructure, and to invest in our community facilities.

These rates increases also form part of the balancing act. If we were to collect less rates it would reduce how much we can borrow, remembering how much we can borrow is a ratio of how much revenue we collect. This would mean that some of the projects we have planned would need to be deferred, redesigned or not completed.

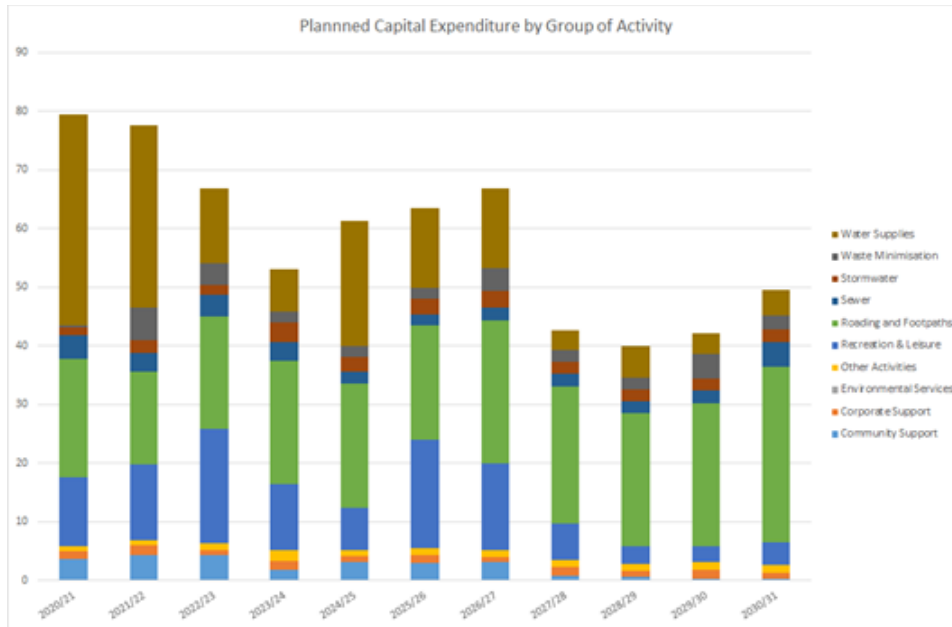
### Growth and Land Use Changes

Population and household growth in the Timaru District is relatively steady. We are projecting a 0.7% annual population growth and an increase of 2,267 households over the next ten years. We have factored the rates contribution of this growth into our forecast rates increases.

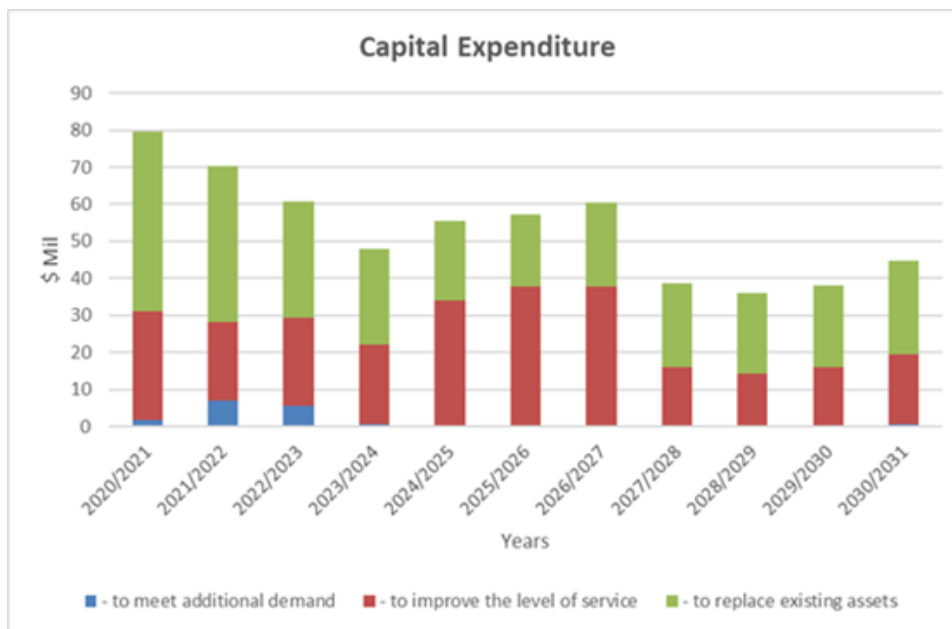
### Capital Spending

Council has planned a capital works programme of \$514 million excluding inflation over the next ten years. This is a significant increase on prior LTPs. The majority of this investment is in core infrastructure renewals, like water and sewer pipes, roads and footpaths, and our landfill, and will help ensure Council can continue to maintain our levels of service.

Council recognises how important our community facilities, like the Aigantighe Art Gallery, the Theatre Royal and South Canterbury Museum, and the Southern Trust Event Centre are to supporting community wellbeing. This Strategy allows Council the ability to borrow enough to support the upgrades and development of these facilities over the next ten years, and enhance the lifestyles of our communities. The graph below shows how our capital expenditure is planned to be spent across our Groups of Activities.



It is assumed that Council will achieve 90% of its planned annual capital works programme, recognising that factors outside of Council’s control can impact on delivery timeframes. The graph below shows how much we plan to spend on replacing assets, improving levels of service, and meeting additional demand.





**Rates Graphic****GRAPHICS:**

- **Councillor champion/image/comment – Peter Burt**
- **Graphs:**
  - Capital Expenditure
  - Debt graph
  - Rates graph
- **Three pronged strategy graphic – Rates, Capital spend, Borrowings (as above)**

**DESIGN NOTES:**

- **Key financial Information - Highlight some key numbers**

**Page 16: OTHER MATTERS** (or move to after Key Issues)**The Challenge of Uncertainty**

While our LTP is focused on addressing many of the challenges facing Council and our District, including Climate Change, improving our community facilities and regenerating Timaru CBD, we are also facing other uncertainties, particularly the Three Waters Reform and the lasting impacts of Covid-19.

**Three Waters Reform:**

In July 2020, the Government released its three waters reform, a three-year programme to change the way drinking water, sewer and stormwater are delivered, to improve public health, environmental and economic outcomes.

At the same time, the Government offered a multi-million-dollar stimulus funding package, to maintain and improve three waters infrastructure across New Zealand. Council signed a Memorandum of Understanding (MoU) with the Government and received \$6.8M of the stimulus funding. By signing this MOU we agreed to participate in the exploration of future service delivery options for the three waters services and to collaborate with agencies involved in the reform.

In April/May 2021 the Government is expected to make decisions about the reform. Council will then need to decide whether to opt out of the proposed new service delivery model. There is still a lot of information to come out about what these reforms mean for the Timaru District before this decision will be made.

While a lot of uncertainty remains around this reform, in the meantime our communities still need good quality water, sewer and stormwater services, so we are continuing to plan to maintain, deliver and improve these services.

### **Covid-19**

Covid-19 has been the undisputed champion of uncertainty for the past year. A devastating global pandemic, nation-wide and regional lockdowns, border closures and economic disruption. This is likely to continue until the vaccines have been fully rolled out. Even then, Covid still threatens to push us into a global recession, over which we have little control.

However, so far the Timaru District has weathered the storm relatively well thanks to the strength of our primary and manufacturing sectors, and not being reliant on international tourism. We will continue to work closely with Venture Timaru and other economic and community development groups to ensure our community remains resilient in case of any further lockdowns, or a major economic downturn.

### **Project Delivery**

#### **Background**

The proposed capital work programme represents a significant increase compared to the 2018-28 Long Term Plan. Delivering the capital work programme is dependent on both internal (e.g. resourcing, capacity and planning) and external factors (e.g. construction sector resources, supply chain, regulatory requirements). Various measures have been implemented internally to gradually increase the internal capacity to manage and deliver this capital work programme. This includes implementation of a Programme Delivery Function, longer planning for large projects, and a consistent approach to resourcing. Despite these measures, the proposed programme remains significant and the complexity of some projects and risks of timing slippage cannot be excluded.

#### **Assumption**

To recognise these risks, the budget has been prepared on the assumption that 90% of the proposed work programme will be delivered in any 12-month period. If less than 90% is delivered, there is a risk that an increased budget is required to complete the work. Other risks include increased operating expenditure due to increased maintenance costs if not all planned renewals are completed and the risk of losing grants/subsidy due to non-delivery (and therefore increases in borrowings required to complete project and increased finance costs).

#### **Mitigation**

To ensure that 90% of the planned work programme is delivered every year, TDC has put in place various mitigation strategies that include, but are not limited to:

- Close and regular monitoring and reporting of the work programme internally.

- Ongoing liaison with the construction sector to ensure resources availability and responsiveness of the market.
- Resourcing allocation for all large projects with dedicated managers overseeing key projects.
- Ongoing monitoring and re-forecast of project delivery if required.

### **Development and Financial Contributions**

Council is proposing to implement a Development Contributions Policy (DCP), with work to occur during Year 1 of the LTP 2021-31 aligned with the District Plan review. Consultation will potentially occur alongside the Draft Annual Plan 2022/23, and will require a LTP amendment. In the interim, the Financial Contributions Policy provisions in the District Plan will remain.

The government recently announced a full reform of the Resource Management Act. The final shape of future funding mechanisms that may be available to Council are unknown at this time.

[SEPARATE BOX: More Info](#)

Visit [www.dia.govt.nz/three-waters-reform-programme](http://www.dia.govt.nz/three-waters-reform-programme)

See our Significant Forecasting Assumptions

### **Business Improvements District (BID) Policy**

Council is proposing to introduce a “Business Improvement District (BID) Policy”.

A BID is a form of partnership between Council and an entity that represents a specific business community (geographically defined) to fund and carry out an agreed programme that will enhance the business district beyond that undertaken directly by Council. A BID programme may fund things such as additional street enhancements, marketing and promotion, or events.

Having a BID Policy in place provides a framework for groups within a certain business area, to apply for a BID to receive funding (collected as a Targeted Rate from commercial ratepayers within the relevant BID area) to carry out this agreed programme.

A proposed BID typically requires 25% initial support for the applicant group to establish a BID entity, then a 25% voter return with 51% of the returned votes in favour of the BID to proceed – with consultation being led by the BID entity or proposer. This is a guideline only and Council is not bound to approve any BID, nor does the existence of a BID Policy require the local business community to establish a BID.

If Council adopts a BID Policy, and if the local business community should successfully apply to establish a BID, then commercial ratepayers within the BID District would need to pay the agreed Targeted Rate, which may be apportioned between those ratepayers on a capital value or flat rate basis (or a hybrid between those options). Council is not expecting an application to establish a BID immediately, i.e. no new Targeted Rate for a BID is proposed for Year 1 of the 2021-31 Long Term Plan. Subject to a BID application being received, Council may consider the introduction of a BID in future years of the LTP. Comments on the BID Policy are welcome.

## Revenue and Financing Policy - Footpath Funding proposal

Council is proposing to change how we fund footpaths and this will have an impact on rates across the district. As this is a significant change to our Revenue and Financing Policy we need to consult with our community and get feedback before we confirm this change.

The impact of this change is that the cost for all footpaths will be spread across the whole district. The resulting increase in rural rates will be matched by an increase in footpath replacement and maintenance in coming years, to lift the quality of these footpaths to match those in larger urban areas across the district.

For more information on this policy change and the rest of the Revenue and Financing Policy, and to provide feedback see Council's website or contact Council for a copy of the Statement of Proposal.

## Dropping the Rates Discount Policy

Council is proposing to repeal the current Rates Discount Policy. Currently, Council provides a discount of 2.5% if rates are paid in full on at the first instalment. Council recognises that not all ratepayers are in a position to pay their rates in full. Council believes it would be more equitable to repeal this policy. Tell us what you think.

## Changes to Fees and Charges

While a large portion of our funding comes from rates, some funding comes from fees and charges for various services. Every year these are reviewed to ensure they still meet the cost of providing the services they help to fund. There's a range of fee increases proposed across our activities. In some cases, fee increases are higher due to a need to ensure these services are not being subsidised unfairly by ratepayers not using the relevant services.

The most significant changes proposed are for activities like waste minimisation, water supply, social housing, service consents for infrastructure, building control, fishing hut leases, district planning and cemetery fees. For more detail, please go to our website.

### GRAPHICS:

- **Councillor champion/image/comment – Richard Lyon**

### DESIGN NOTES:

-

### Page 17-18: Key Projects over next 10 Years

Include timeline of capital projects showing the intended delivery of projects over the next ten years. Supplemented by supporting information with a brief description of the projects. All costs are inflated.

Group of Activity	Activities	Project	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31
<i>Budget in \$ Million (including adjustment for inflation, rounded)</i>												
Community Support	Timaru Airport	Timaru Airport Terminal Upgrade	-	1.72M	-	-	-	-	-	-	-	-
Community Support	Timaru Airport	Timaru Airport Runway Resurfacing	3.10M	-	-	-	-	-	-	-	-	-
Community Support	Timaru Airport	Timaru Airport Apron Expansion	700K	-	-	-	-	-	-	-	-	-
Community Support	Timaru Airport	Timaru Airport Runway Extension				432K	2M	2M				
Community Support	Cemeteries	Timaru Cemetery New Site (purchase and development)				422K	1.7M					
Community Support	Housing	Clyde Street Social Housing Re-roof and Reclad	-	-	780K	-	-	-	-	-	-	-
Recreation & Leisure	District Libraries	New shelving and self-checkout upgrade	260K	150K	-	-	-	-	-	-	-	-
Recreation & Leisure	Aigantighe Art Gallery	House EQ Strengthening				320K						
Recreation & Leisure	Aigantighe Art Gallery	Extension Rebuild	800K	2M								
Recreation & Leisure	Recreation & Leisure	Extension Rebuild	-	-	-	540K	1.1M	4.5M	3.4M	-	-	-
Recreation & Leisure	South Canterbury Museum	Upgrade of Perth St Museum following completion of Heritage Facility	25K	-	-	540K	-	-	-	-	-	-
Recreation & Leisure	Halls and Community Centres	Theatre Royal and Heritage Facility Development				6M						
Recreation & Leisure	Halls and Community Centres	Bleachers and other community facilities	1.8M	460K	95K	335K	-	\$364K	-	-	-	-

Group of Activity	Activities	Project	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31
<i>Budget in \$ Million (including adjustment for inflation, rounded)</i>												
Recreation & Leisure	Swimming Pools	Additional Programme Pool at Cbay	-	-	-	865K	-	-	-	-	-	-
Recreation & Leisure	Aorangi Stadium	Aorangi Park Master Plan Phase 1	←\$23.4M→									
			-	-	320K	2.2M	14.4M	6.5M	-	-	-	-
Recreation & Leisure	Parks and Recreation	Highfield Park Development	←\$3.7M→									
			330K	340K	350K	360K	370K	375K	385K	395K	405K	420K
Recreation & Leisure	Parks and Recreation	Cplay – Council Contribution	-	510K	-	-	-	-	-	-	-	-
Roading and Footpaths		City Hub Strategy	←\$31.9M→									
			614K	960K	3.7M	3.15M	1M	3.4M	3.1M	2.9M	4.1M	9M
Roading and Footpaths	Subsidisable Roading	Road Improvement Works	←\$51.1M→									
			3.60M	5.35M	5.27M	4.86M	4.99M	5.12M	5.25M	5.39M	5.54M	5.68M
Roading and Footpaths	Subsidisable Roading	Reseals Roading Programme	←\$94.2M→									
			8M	8.23M	8.44M	9.2M	9.43M	9.66M	9.92M	10.18M	10.46M	10.73M
Sewer		Network renewals and upgrades	←\$15.5M→									
			1.5M	1.2M	1.63M	1.6M	1.46M	1.5M	1.71M	1.5M8	1.62M	1.67M
Sewer	Sewer	Talbot St Geraldine Sewer Siphon Upgrade	-	1M	-	-	-	-	-	-	-	-
Stormwater	Stormwater	Timaru Stormwater Reticulation and Plant Renewals and Upgrades	←\$11.8M→									
			770K	1M	2.13M	886K	910K	1.2M	1.15M	1.25M	1.25M	1.3
Waste Minimisation	Waste Minimisation	Landfill Cells Development	←\$24.4M→									
			3M	3.3M	1.5M	1.6M	1.7M	3.58M	1.75M	1.86M	4.12M	1.93M
Water Supplies	Seadown	Seadown Scheme Upgrade	←\$6M→									
			110K	1.04M	1.07M	1.09M	1.12M	1.15M	100K	100K	105K	110K

Group of Activity	Activities	Project	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31
<i>Budget in \$ Million (including adjustment for inflation, rounded)</i>												
	Water Supply											
Water Supplies	Urban Water Supplies	Water Metering	←\$17.95M→									
			-	-	-	2.17M	6.67M	9.11M	-	-	-	-
Water Supplies	Urban Water Supplies	Claremont Water Plant and Electrical Renewal and Upgrade; including microfiltration treatment process	←\$20.7M→									
			-	514K	1.26M	13.2M	2.9M	23K	116K	2.1M	-	570K

**GRAPHICS:**

- Infographic – 2 page spread – key projects, timelines, cost, brief description
- Councillor champion/image/comment – Gavin Oliver

**DESIGN NOTES:**

-

## Page 20-21: What's happening with Rates?

Our services are funded through a combination of general and targeted rates.

### General Rates

This is a rate based on the land value of your property. Ratepayers also pay a Uniform Annual General Charge or UAGC. These rates are used to fund a lot of services that benefit the community generally such as maintaining parks and roading.

### Targeted Rates

These are rates that apply to specific services that benefit a particular community or group of people. These include rates for sewer, water supply and waste minimisation.

### Proposed Rates Examples (for the 2021/22 year)<sup>#</sup>

Location	Geraldine (residential)	Pleasant Point (residential)	Temuka (residential)	Timaru (residential)	Timaru (Multi-Residential)	Lifestyle*	Primary*	Primary*	Commercial/Industrial
Land Value	\$175,000	\$148,000	\$145,000	\$180,000	\$199,300	\$400,000	\$1,500,000	\$3,550,000	\$400,000
<b>Rates</b>									
General Rate (including UAGC)	1352.25	1280.16	1272.16	1,365.60	1,909.40	1,601.00	3,570.00	7,239.50	5,521.00
Targeted Rates	1211.25	961.40	1190.30	1156.00	1,178.20	20.00	75.00	177.50	1,409.00
<b>Total Rates</b>	<b>2,563.50</b>	<b>2,241.56</b>	<b>2,462.45</b>	<b>2,521.60</b>	<b>3,087.60</b>	<b>1,621.00</b>	<b>3,645.00</b>	<b>7,417.00</b>	<b>6,930.00</b>
<b>Compared with 2020/21</b>	<i>2,557.12</i>	<i>2,131.38</i>	<i>2,467.45</i>	<i>2,411.60</i>	<i>3,000.55</i>	<i>1,196.00</i>	<i>2,681.00</i>	<i>\$5,448.50</i>	<i>\$6,353.00</i>
\$ increase	\$6.38	\$110.18	-\$4.99	\$110.00	\$87.05	\$425.00	\$964.00	\$1,968.50	\$577.00
% increase	0.25%	5.17%	-0.20%	4.56%	2.90%	35.54%	35.96%	36.13%	9.08%
<b>\$ Cost per day</b>	<b>\$7.02</b>	<b>\$6.14</b>	<b>\$6.75</b>	<b>\$6.91</b>	<b>\$8.46</b>	<b>\$4.44</b>	<b>\$9.99</b>	<b>\$20.32</b>	<b>\$18.99</b>

<sup>#</sup> Properties listed are examples. Actual rates charged will vary according to where you live, the services you receive, the property category you belong to and the land value of your property.

\*Do not include rates for water, sewer or waste minimisation

### Are Rates good value for money?

No ratepayer is the same. Everyone pays different rates depending on where they live in the district, the services they receive, their property category and its land value.



The section titled Financial Strategy summary outlines the key influences on rates and what’s impacting the proposed rates increase.

The average Timaru residential property has a land value of \$200,000 and will pay \$2,598 in rates under the plan or \$49.95 per week.

Consider what this property will pay, compared with other common household expenses\*\*:

Food: \$236.00

Clothing and Footwear: \$46.10

Household Energy: \$47.00

Telecommunication Services: \$33.70

Private Transport Supplies/Services: \$74.60

Rates: \$49.95

*Notes:*

\*\*Source: Figures based on the Statistics NZ Household Economic Survey 2019 - Average weekly household expenditure for Canterbury region

*What your rates go towards?*

For this weekly cost, this property pays the following towards the different services provided by Council:

Split by Activities: **Audit note: Will be designed in a pie graph**

Areas	Contribution
Cemeteries	0.4%
Civil Defence	0.9%
Climate Change	0.6%
Community Development	1.3%
Economic Development & District Promotion	1.9%
Public Toilets	0.9%
Safer Communities	0.0%
Timaru Airport	1.0%
Workforce Initiatives Schemes	0.1%
District Building Control	1.5%
District Health	0.7%
District Planning	1.9%
Dog Control	0.0%
Aigantighe Art Gallery	1.4%
Aorangi Stadium	0.2%
District Libraries	6.1%

Halls and Community Centres	0.9%
Motor Camps	0.1%
Parks and Recreation	9.5%
South Canterbury Museum	1.6%
Swimming Pools	7.3%
Theatre Royal	0.6%
Roading & Footpaths	22.2%
Sewer	11.5%
Stormwater	6.5%
Waste Minimisation	4.2%
Water Supplies	16.7%

### Differentials

Differentials are used to fairly allocate the overall general rate to different property categories. Every three years, district properties are revalued by Quotable Value NZ. Depending on the overall results of the District revaluation this can affect how much a property will pay towards the General Rate.

Council's policy is to ensure each broad property category (e.g. residential) pays about the same overall proportion of the General Rate every time a revaluation occurs. The Council believes the existing proportions represent a fair split of the overall payment of the General Rate.

For this to happen Council needs to adjust the differentials to fit and is proposing to again do this for this LTP. The diagram shows the expected overall move in property values under the 2020 revaluations and how Council is proposing to adjust the differentials to meet its policy.

Diagram (Data for graphs in yellow columns – pie graphs)

<b>Property Category</b>	<b>Differential (Current)</b>	<b>Differential (Proposed)</b>	<b>% General rate Current</b>
Commercial/Industrial/Accommodation	4.0	4.35	29.35%
Primary	0.50	0.67	26.81%
Residential Multi-Unit	2.00	1.93	1.39%
Residential/Recreation/Community Services	1.00	1.00	42.45%

### GRAPHICS:

- **Example rates table by property type etc.**
- **Value of rates graphic**
- **What your rates go towards?**
- **Differential graphs**

### DESIGN NOTES:

- **Connect the Timaru property example information together**

## Page 21: AUDIT OPINION (or in FS section)

To be added when received (leave space)



12 April, 10am-12pm	Temuka Service Centre
12 April, 1-3pm	Geraldine Service Centre
13 April, 10am-12pm	Timaru Library
13 April, 5pm	Pleasant Point Main St
15 April, 6pm - 8pm	Geraldine Service Centre
20 April 1pm-3pm	Strathallan Corner, Timaru
24 April 9am-12pm	Geraldine Farmers Market
24 April 9am-12pm	Temuka Farmers Market
25 April 1pm-3pm	Aigantighe Art Gallery
1 May 9am-12pm	Timaru Farmers Market
7 May 6pm-8pm	The Stadium, Aorangi Park
8 May 9am-12pm	Strathallan Corner, Timaru

## Your views

Give us your views below. Attach extra pages if there isn't enough space.

Your submission must include your name, and a postal or email address. If you want to speak to Council on your submission, please include a phone number we can contact you on.

Remember your submission will be included in public documents, including your contact details (unless you tell us you would prefer this not to happen).

### Your Details

Name:

Organisation (if applicable):

Postal Address:

Email Address:

Phone:

Do you want to speak on your submission to Council (tick one)?

Yes          No

### Your Feedback

Big Issue 1: Climate Change – Preparing for the challenge – How much should Council Do? (page x)

Option 1: Do the minimum

Option 2: Do more

Option 3: Do even more

Something else?

Tell Us Why

[Big Issue 2: Aigantighe Art Gallery Redevelopment – What's the best option? \(page x\)](#)

Option 1: Construct a new facility on the current site.

Option 2: Maintain the current buildings and develop off-site storage

Option 3: Partial refurbishment of the current buildings and develop off-site storage

Option 4: Construct a new Art Gallery on a site near the Theatre Royal

Something else?

Tell Us Why

[Big Issue 3: Developing Aorangi Park and the Stadium – when should we do this? \(See page x\)](#)

Option 1: Undertake the Development in 2024-2026 (Year 4-6 of the LTP)

Option 2: Delay the development for 10+ years.

Option 3: Undertake the Development in 2023-2025 (Years 3 and 4 of LTP)

Something else?

Tell Us Why

[Big Issue 4: A vibrant Timaru City Hub – What should Council's role be in the regeneration? \(See page x\)](#)

Option 1: Facilitate. Council has a *Facilitation* role in Timaru city centre regeneration

Option 2: Enable. Council has an *Enabling* role in Timaru city centre regeneration

Option 3: Transform. Council has a *Transformation* role in Timaru city centre regeneration

Something else?

Tell Us Why

[Other Feedback](#)

Your thoughts on anything else are welcome. Please outline below.

**Separate Box:**

Thriving Together – Youth Competition

With prizes

For more info, tips and T&amp;Cs

[www.thrivingtogether.co.nz/competition](http://www.thrivingtogether.co.nz/competition)**Privacy Statement:**

All submissions (including name and contact details) will be included in public documents, at Council offices and Libraries/Service Centres and on Council's website. Personal information will be used for submission administration purposes such as contacting you if you want to speak. All information is held by Council, and you have the right to access and correct personal information.

**GRAPHICS:**

- **Councillor champion/image/comment – Steve Wills**
- **Add QR Code – Have your say page**

**DESIGN NOTES:**

- **Freepost form like previous CD?**

#### 9.4 Environment Canterbury Long Term Plan Consultation Document Submission

**Author:** Fabia Fox, Policy Analyst

**Authoriser:** Bede Carran, Chief Executive

##### **Recommendation**

1. That Council considers the Environment Canterbury Long Term Plan Consultation Document and provides direction to staff on the content of a submission from Council.
2. That Council delegates authority to the Mayor and Chair of Environmental Services to approve Council's submission to the Environment Canterbury Long Term Plan Consultation Document.

##### **Purpose of Report**

- 1 To provide Council with an opportunity to discuss Environment Canterbury's (ECan) Long Term Plan (LTP) Consultation Document, and its potential impacts on Council and the Timaru District.
- 2 A Timaru District Council submission to the Consultation Document will be prepared following this discussion.

##### **Assessment of Significance and Engagement**

- 3 Council's discussion of, and subsequent submission to ECan's LTP Consultation Document has been assessed as of low significance in accordance with Council's Significance and Engagement Policy.
- 4 ECan's LTP will have a significant impact on the Timaru District, and as a result they will be following their own Significance and Engagement Policy and legislative requirements relating to community engagement on the decisions proposed in their LTP.
- 5 Council's submission is a form of advocacy for the District, and does not carry any decision-making power in relation the ECan's LTP. It is for this reason that it has been assessed as being of low significance.
- 6 Council have engaged with ECan Councillors and Officers in relation to the LTP. Council will make the submission prepared following this discussion available on its website.

##### **Discussion**

- 7 ECan's Consultation Document – It's in our hands, Kai roto I ō tātou rīkarika – is attached and further information, including the draft LTP is available at - <https://haveyoursay.ecan.govt.nz/ltp>.
- 8 The Consultation Document focuses on a range of big issues, including:
  - 8.1 Protecting and improving freshwater;
  - 8.2 Reducing emissions via a well-utilised, low emission public transport network;
  - 8.3 COVID-19 economic recovery work, including pest control;



- 8.4 Flood protection and infrastructure;
  - 8.5 Enabling compliance with the rules ECan have worked with the community to develop;
  - 8.6 Climate change and community resilience;
  - 8.7 Active regeneration of the natural environment and tree planting programme (Me Uru Rākau); and
  - 8.8 Building community engagement (including youth engagement) and alignment with other agencies.
- 9 In order to provide a basis for consultation with the community on how best to address these key issues, ECan have developed two options for consultation.

### **Option 1 – ECan’s preferred option**

- 10 This is a package of work costing \$246.54 million in Year 1 of the Plan. The proposed package includes all the statutory work required of the regional council, as well as provision to accelerate key initiatives across the Canterbury region.
- 11 This increase in total rates revenue is 24.5% more than the current (2020/21) year.
- 12 The average total rates a property would pay in Year 1 would be \$591.10, compared to \$455.05 in the current year (2020/21). The average rates increase across the region would be \$136.06. ECan has designed a rates calculator to assist the community to determine the potential impact on their rates - <https://ratescalculator.ecan.govt.nz/>.
- 13 Option 1 includes:
  - 13.1 Sufficient funding for ECan’s regional Civil Defence activities, and progressing the previously deferred and increasingly urgent Coastal Plan review;
  - 13.2 Provision of a contestable fund to support work by community groups for local environmental projects;
  - 13.3 Increased capacity to deliver the Enviroschools programme to the 40+ schools on the waiting list, and enhance wider environmental education programmes;
  - 13.4 Ongoing funding for MyWay by Metro on-demand public transport system currently being trialled in Timaru. This would cost \$1.18 million in Year 1 with continued investment in future years, and would be funded through a targeted rate for the Timaru community and from Waka Kotahi grants. It would add about \$14 per \$100K of property value for Timaru District ratepayers in Year 1.
  - 13.5 An increase in funding for braided river revival work and the region-wide tree planting programmes for regeneration of the natural environment.
  - 13.6 Increase in funding for data collection and sharing to improve decision-making.

### **Option 2 – Alternative option**

- 14 This is a package of work costing \$240.19 million in Year 1 of the Plan. The proposed package will deliver what the regional council is statutorily required to do, but without the provision to accelerate the same number of projects, and with some of those identified in Option 1 delayed/scaled back or not proposed to be funded in Option 2.
- 15 This increase in total rates revenue is 18% more than in the current (2020/21) year.

- 16 The average total rates a property would pay in Year 1 would be \$565.59, compared to \$455.04 in the current year. The average rates increase across the region would be \$110.55.
- 17 Under Option 2 ECan will not:
  - 17.1 Provide the same level of funding to transform public transport, including continuing the MyWay on-demand buses in Timaru.
  - 17.2 Provide the same uplift in braided river revival and tree planting programmes
  - 17.3 Make provision for a contestable fund to support community projects and will have less provision for environmental education and Enviroschools support.
  - 17.4 Be able to provide the same level of support as proposed in Option 1 for landowners to assist with compliance and to support the implementation of the regulatory framework.

**Capital Projects**

- 18 ECan’s Infrastructure Strategy identifies the major new infrastructure required within the Timaru District in the next 10 years:

<b>Infrastructure</b>	<b>Cost</b>	<b>Year</b>
<b>Orari – Waihi - Temuka</b>		
Realign Orari stopbank and berm upstream of mouth	\$325,000	2024/25
Realign stopbanks and drains at Opihi River mouth	\$747,000	2029/30
Floodwall replacement on lower Opihi River	No yet costed	Not yet scheduled
<b>Pareora River</b>		
Provide uniform capacity by increasing stopbank capacity at selected sites	\$250,000	2024/25
<b>Seadown Drain</b>		
Retreat and build new stopbank and drain to cater for coastal erosion	\$550,000	2028/29
Extend pipes 20m inland to cater for coastal erosion	\$100,000	2021/22 (repeat 10 yearly)
<b>Rangitata River</b>		
2019 flood damage repair (COVID-19 recovery project)	\$2.7M	2020-2022

- 19 Ecan has also identified a number of River Scheme Reviews are required within the Timaru District within the next 10 years to assess whether the outcomes being delivered meet the needs of today, and the anticipated needs of the future for these river schemes. These include:

<b>River Scheme</b>	<b>Year of review</b>	<b>Notes</b>	<b>Scale of probable additional work</b>
Rangitata River	2020/21	Value of land protected has increased	Large. Including enhancement of wider values. Consider

		substantially. Vulnerability highlighted in Dec 2019 flood	economics of improving resilience (erosion buffer)
Opihi River	2021/22	Floodplain Management Plan 1994	Medium. Increase resilience. Reconsider level of service.
Orari-Waihi-Temuka Rivers	2023/24		Medium. Increase resilience.
Pareora River	2023/24	Floodplain Management Strategy 2004. Capacity modelled 2010.	Small. Small rating base so no change to level of service likely.

**Rates and Borrowing**

- 20 Both Option 1 and Option 2 in the Consultation Document result in proposed rates increases beyond ECan’s current self-imposed rates increase limit of 5.7%. ECan acknowledges that the rates increases for Year 1 and 2 are above this limit (24.5% and 9% respectively) and are seeking feedback on how these can be reduced. ECan’s debt limit is set at the current Local Government Funding Authority borrowing covenants of no more than 280% of total rate income and the proposed debt across the life of the Plan is sitting at, or around 50% of total rates income.
- 21 ECan are also seeking feedback on the whether the cost of some operational projects – specifically those within the planning programme of work (Freshwater, Coastal and the Regional Policy Statement) – should be spread over a number of years through the use of borrowing.
- 22 The operational cost of these projects totals \$20.5 million over the first three years of the LTP. With a potential 10-year loan period, repayments would have some impact on rates for 13 years.

Year	Potential Borrowing	Rating Impact
2021/22 (Year 1)	\$6.3M	24.5% increase drops to 19.3% increase
2022/23 (Year 2)	\$7.3M	Lower base rate carried from Year 1, but 1-2% increase needed to commence repayments of first \$6.3M (Year 1 loan)
2023/24 (Year 3)	\$6.9M	Year 2 base rate (ie including rates for repayment in Year 1 loan) plus additional increase needed to commence repayment of Year 2 loan
2024/25 (Year 4)	-	Year 3 base rate plus additional increase needed to commence repayment of Year 3 loan.

**Submission Content**

- 23 In seeking feedback on its proposed LTP, ECan have asked a number of consultation question, which Council may wish to consider and discuss for the purpose of developing a submission.
- 23.1 “Do you think we’ve prioritised the right issues and opportunities?”
  - 23.2 “Which of the proposed options would you like to see us progress?”
  - 23.3 “Tell us what you would like to keep in the plan, what you think should be removed, and anything that you think we have missed?”
  - 23.4 “Would you support the use of borrowing for operating expenditure to offset some of the first year rates?”
  - 23.5 “Is the proposed increase in rates affordable as a whole for the Canterbury community?”

**Attachments**

1. **Environment Canterbury Long Term Plan 2021-31 Consultation Document**  



**Deciding what the future of Canterbury looks like:**  
Environment Canterbury's 10-year plan  
Te Pae Tawhiti 2021-31



## Contents Ngā wāhanga o roto

In this consultation document for the draft Long-Term Plan 2021-31 we want to step you through council’s vision, the extent of what we are trying to tackle, what we believe could be a way to do this, and what it would require from ratepayers to help deliver that vision. We invite your feedback.

- Introduction ..... 2
- The Council ..... 3
- The Power of Partnerships ..... 4
- Our Strategic Direction ..... 6
- Challenges and Opportunities..... 8
- Proposed Options for Feedback .....10
- Portfolios .....16
- Key Policies .....24
- Rates and Borrowing .....26
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- Option 2 Financials.....32
- Rates Explained .....36
- Auditor’s Report ..... 37
- How to Make a Submission .....38



2

# Long-Term Plan 2021-31 Te Pae Tawhiti 2021-31



### Tēnā koutou katoa

Waitaha/Canterbury is a magnificent region in which to live, work and play, and I’m sure I’m one of many who counts themselves very fortunate to live here. But as magnificent as our region is, there are undoubtedly things we need to fix.

We all share a collective responsibility for the future of our region, and the task ahead of us is not a small one. The environment has become the issue of our age, and the human impact on our planet has never been more at the forefront of local and global thinking. The Canterbury Regional Council (Environment Canterbury) acknowledged that concern by signing, in May 2019, the Climate Emergency declaration. Others followed, highlighting an increasing call for urgent action.

Environment Canterbury is required – by our community and by central government – to not just stop any decline in our environment, but to actively improve it for future generations. We know what needs to be done to deliver what we are required to do by legislation, but now we are looking at how we must go beyond that if we are to see the gains we want to see in this beautiful part of the world before it is too late.

This consultation document outlines what is in our draft Long-Term Plan 2021-31. The ten-year plan outlines all the activity that we propose to undertake over the next decade. It also outlines how we propose to pay for the activity – through grants, user-pays and rates income –

and it is not an insignificant amount of money. Council acknowledges that the price to pay is not just financial, and that there is also a need for increased action from Environment Canterbury and from the people of the region. That needs to be balanced against the price we will pay as a community if we do not take that action.

The total contribution from rates could be up to 24.5% more than for the current year, if we were to do everything we propose in Option 1 in this document. We have also outlined a second option that comes with a proposed increase in total rates income of 18%. These percentages represent average increases of \$136.06 and \$110.55 respectively per ratable property.\*

***In this document you will hear our views - now we need to hear yours.***

Do you want to see the changes at the scale and timeframe we propose in the draft plan? And ultimately are you able and willing to pay what is being asked for?

These are big decisions, and Council is looking for your feedback. It is important that we hear your views. I urge you to be informed, consider what is important, and to tell us what you think. To find out how to have your say, please refer to the back of this document or speak to one of your elected councillors.

**Ngā mihi**

**Jenny Hughey**  
Chair

\*not all ratepayers would pay the same increase, as each property’s rates depends upon the mix of rating types and Capital Value. Please have a look at page 13 for sample properties, and see our online rates calculator tool to see what it will mean for you.

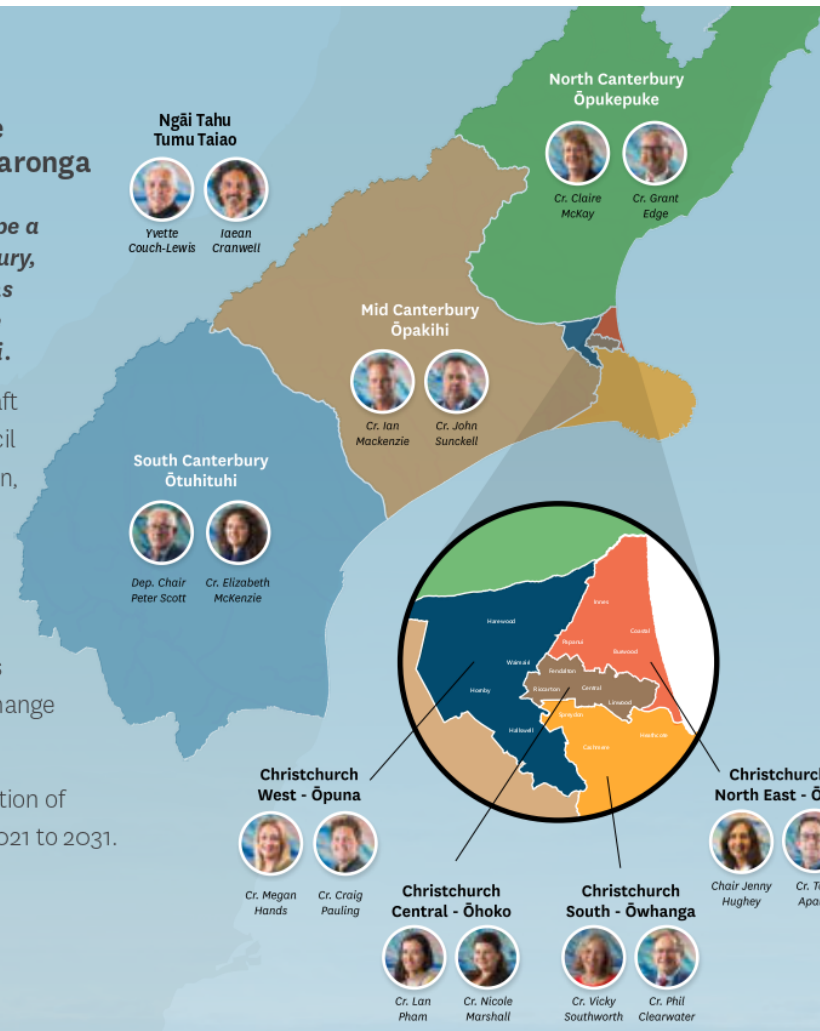


**Our vision and purpose**  
**Mō tātou moemoeā me aronga**

*Taking action together to shape a thriving and resilient Canterbury, now and for future generations*  
**Toitū te marae o Tāne, toitū te marae o Tangaroa, toitū te iwi.**

Before starting work on the draft Long-Term Plan 2021-31, Council developed our strategic direction, working systematically through all that needs to be done – identifying enduring priorities we need to continue, and transformational opportunities to accelerate environmental change and community wellbeing.

This work has been the foundation of this draft Long-Term Plan for 2021 to 2031.



**The region's future is in our hands**  
**Kai ō tātou rikarika te takiwā mō āpōpō**

Collectively we have the ability to change the world through our decisions and actions.

Environment Canterbury works with Ngāi Tahu Papatipu Rūnanga, other councils in the region, stakeholders, central government and the wider community to manage the use and quality of our natural resources, including freshwater, coastal waters, air and biodiversity. Together we aim to enhance our quality of life, while improving environmental sustainability, balancing the cultural, social, economic and environmental wellbeings of the region.

We also have responsibilities for the protection from floods, of people, homes and assets; delivering the public transport network; civil defence; urban development; the Harbourmaster's functions, and more, as outlined in this document and on [ecan.govt.nz/your-council](http://ecan.govt.nz/your-council).

Our region covers an area of more than 45,000 km<sup>2</sup> – from Kekerengu Point, north of the Clarence River, south to the Waitaki River and west to the Southern Alps. Canterbury is home to about 646,000 people, and has 78,000 km of rivers and streams, 4,700 lakes and tarns, and around 800 km of coastline. The Council monitors 24,000 resource consents associated with the use of Canterbury's natural resources, ensuring agreed environmental limits are met and improved over time through transition to better practices than those of the past.



We can't – and don't - do all the work we need to do by ourselves. Environment Canterbury works closely with Ngāi Tahu Papatipu Rūnanga, the ten territorial authorities (local Councils) and other entities across the region and outside it, as well as with our communities, and the outcomes are far better for it. Working together means we are able to share knowledge, compare data, get a range of views, collaborate on design and delivery, and share resources.

### Our Tuia relationship

In 2012, Ngāi Tahu and Environment Canterbury signed an agreement known as Tuia. Tuia means working together shoulder to shoulder. The agreement marked a new era of collaboration between the organisations and a new approach to the management of natural resources in the region, one which acknowledges and brings together the tikanga responsibilities of Ngāi Tahu and the statutory responsibilities of Environment Canterbury, creating better outcomes for everyone.

4

The Tuia Relationship Agreement underpins our partnership with the ten Papatipu Rūnanga of the region, working with them as they fulfil their role as mana whenua and exercise kaitiakitanga. Our shared vision recognises the relationship between Ngāi Tahu and their ancestral land, and the fact it is inextricably affected by the work we do at Environment Canterbury. This partnership was strengthened in 2020, with the appointment of two Tumu Taiao (mana whenua experts) to Council.

### Environment Canterbury Youth Rōpū

Our Youth Rōpū is a body of young people aged 14-24 who are passionate about the environment, civics and empowering young people across Waitaha. Made up of 16 members, two from each voting constituency and two mana whenua representatives, the Youth Rōpū has been formed to facilitate a two-way relationship between young people and decision makers in the region.

This group works to two clear priorities: to ensure the voices of young people are heard by decision makers and staff at Environment Canterbury, and to engage

youth across Waitaha with their regional council. They run regular Youth Meet Ups and meetings with the Council's elected member and staff. They provide input into organisational plans such as this Long-Term Plan, and into regional resource management plans, and campaigns such as our climate change work. They have representation on some of the water zone committees and link up Environment Canterbury with other youth organisations through relationships and events.

### Mayoral Forum

The Canterbury Mayoral Forum is the primary mechanism for local government communication, co-ordination and collaboration for the Canterbury region and its communities. Its members are the mayors of the ten territorial authorities in Canterbury and the Chair of Environment Canterbury. The Mayoral Forum focuses on issues that affect the whole of the Canterbury region, such as freshwater management (via the Canterbury Water Management Strategy), and climate change-related work.





The Forum works carefully to complement not compete with the work of the member Councils, recognising and respecting the statutory obligations of the different entities.

### Greater Christchurch Partnership

Environment Canterbury is part of the Greater Christchurch Partnership – covering Christchurch City and the Selwyn and Waimakariri districts. The partnership plays a key role in developing a clear, shared view of our future, and a plan for how we get there.

The partnership is vital, given 82% of Canterbury’s population lives in the Greater Christchurch area.

Environment Canterbury’s Greater Christchurch partners are the Christchurch City Council, the Selwyn and Waimakariri District Councils, Te Rūnanga o Ngāi Tahu, the Canterbury District Health Board, Waka Kotahi NZ Transport Agency and the Department of the Prime Minister and Cabinet (Greater Christchurch Group).

### Working with others

As well as these key partnerships, we work with landowners and homeowners, industry and individuals to undertake the considerable amount of work that is needed to make change in our region.

We work on the ground with community groups, and collaboratively with a range of government and non-government entities to advance key initiatives, such as the Mackenzie Basin alignment project and ongoing work to restore our iconic braided rivers.

*Lastly – we need you, as Cantabrians, to participate in our work, at the very least by telling us what you think of the options put forward in this consultation document and the financial tools that support it.*





## Our Strategic Direction Ā mātou aronga rautaki

### Turning vision and purpose into outcomes

The Long-Term Plan for 2021 to 2031 outlines the actions that will be undertaken over the coming years to achieve the outcomes we, the community, and central government want to achieve. In order to land a final plan, we are consulting on the draft seeking community feedback.

When the elected members of Environment Canterbury put together our strategic direction – see opposite – and the draft Long-Term Plan, we did so with a range of views being represented around the table. These differences in opinion and perspective were not about the outcomes – there is agreement that we all want good quality freshwater, we know we must respond to climate change, we know the region’s biodiversity needs urgent action, and we all want to see the investment made in flood protection works and Civil Defence, for example. The differences come in the actions required to get there.

There were many questions asked before there were any answers. When everything needs some action, where should the emphasis be put? How much is enough in one area of activity, so we can focus resources and energy into another? How much can

we reasonably ask of different parts of the community? And of course, it comes down to money. While the council is able to use income from a variety of sources, the pot is finite. Rates make up around half of Environment Canterbury’s income. We have to ensure we are focusing on the right things at the right time – knowing that it all needs attention to ensure the best return for our ratepayers.

When forming our strategic direction, we looked at what we must continue to do: our enduring priorities. There are increased actions required within these ongoing programmes of work now, for example responding to central government’s call for fast implementation of the new freshwater standards. We also considered the ‘transformational opportunities’. What we could accelerate, and where the opportunities to really bring about change lie. Both the transformational and the increased enduring work requires more money.

Council also considered *how* we will work: our operating principles. These include working with Ngāi Tahu, our community, and partners to ensure we are working to best effect for the region. We looked at investigating alternative sources of funding, using technology and data to optimise efficiencies and decision-making. We looked at increasing investment into community engagement,

knowing that often the best solutions come from those being asked to invest the most in the outcomes. All this requires funding as well as a shift in thinking and the ability to evolve in response to opportunities and challenges as they present themselves.

### Consultation

The detail in the draft Long-Term Plan 2021-31 – the actions and funding required to deliver the strategic direction – is where we need your input. **Consultation is open from Monday 8 March until Sunday 11 April.** In this document we refer to ‘supplementary information’ and our rates tool. These are both located online and contain in depth information about the financials and the measures and targets proposed. The Supplementary Information also includes all our supporting policies that outline how Environment Canterbury will undertake our work. We recommend that you have a look at the Supplementary Information as a reference document.

*We need the community with us if we are to deliver on our stated purpose, and to realise our vision. We need your views on the draft Long-Term Plan 2021-31.*





# Our vision and purpose

**Taking action together to shape a thriving and resilient Canterbury, now and for future generations.**  
*Toitū te marae o Tāne, toitū te marae o Tangaroa, toitū te iwi.*

## OUR VALUES

- Manaakitanga  
people first
- Whanaungatanga  
collaboration
- Kaitiakitanga  
stewardship
- Pononga  
integrity
- Māiatanga  
can do

## OUR OPERATING PRINCIPLES

### We will make good decisions by

- Listening to the people to serve communities
- Displaying confident and caring democratic leadership
- Working collaboratively with partners
- Being guided by our values
- Taking into account cultural, social, economic and environmental wellbeing
- Being evidence-based and future-focused
- Enabling innovation
- Ensuring change is both managed and manageable

### We will efficiently deliver through our portfolios of work

- Water and Land
- Biodiversity and Biosecurity
- Climate Change and Community Resilience
- Air Quality, Transport, and Urban Development
- Regional and Strategic Leadership

\*2021 portfolios

### We will support this by investing in

- An enduring partnership with Ngāi Tahu
- Community participation locally and regionally
- High-performing people for success
- Knowledge: science, data and mātauranga Māori
- Securing a diversity of funding sources
- Opportunities through technology and innovation



## Challenges and Opportunities Ngā wero me ngā kōwhiringa

These are unprecedented times. When the Council started the development of the strategic direction in 2019, there was no sign of COVID-19 in New Zealand; there was an indication that the government would be releasing new, stricter legislation around freshwater and related activity but the detail was unknown; and we were one of the only councils to have declared a Climate Emergency. We now face these and other issues in the immediate term, and the draft Long-Term Plan for 2021-31 reflects these.

The last ten-year plan was developed in very different times, steadily progressing change for a healthier environment at the pace Council felt the community could sustain, developing unique and Canterbury-focused ways of working. Initiatives such as auditable Farm Environment Plans for farms to manage their environmental impact, and using water zone committees to bring the wide range of community voices to the table when developing rules for freshwater management, took time and considerable community investment to establish. Much of that work,

particularly in freshwater, has become a model for others to follow and it has put Canterbury in a good position to meet the new challenges head on. The question is, as a community, should we and can we step up the pace?

There is a pressing need to see further improvements in water quality, manage significant pests, restore degraded habitats, respond to climate change, and deliver a sustainable public transport network. We are also presented with the opportunity to continue to create jobs in the community and accelerate a number of pest control and river projects by attracting external funding through central government's COVID recovery fund and Jobs for Nature programme.

To address these specific challenges, take advantage of the opportunity to move some significant projects faster, and continue to deliver on major commitments already made, such as public transport service enhancements, we need a Long-Term Plan that requires a greater investment from the community. This investment would be both financial and in terms of the action needed.

To this end, Council has built a draft plan of activity and an associated budget to present to you for feedback. To develop this draft plan Council members brought a wide range of views to the table. All aspects of current and future work were discussed to determine what should and could be done, when the work could reasonably be carried out, how the work could be paid for, and whether it would be affordable.

### Preferred option for consultation

The Council agreed to present to the community a package of work totalling \$246.54 million (2021/22 year) and seek feedback. This is referred to as Option 1.

The proposed package includes all the statutorily required work as well as provision to accelerate key initiatives for Canterbury. What is included in Option 1 is outlined in this document and in more detail in the Supplementary Information pack on [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP). See pages 10 and 11 in this document.





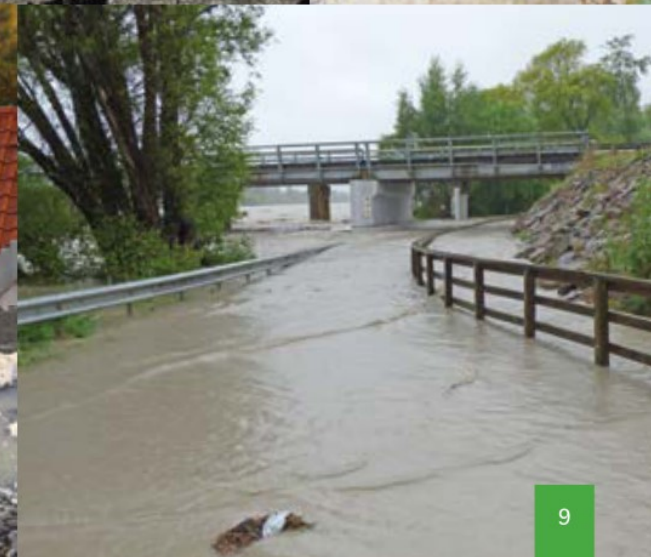
**Alternative option for consultation**

Council has also developed an alternative option for consideration by the community. Option 2 is a total package of work costing \$240.19 million. This option will deliver what we are statutorily required to do – which is still a significant amount of work – but without the provision to accelerate the same number of projects, with some of those identified in Option 1 delayed/scaled back or not proposed to be funded in Option 2. Information on Option 1 and Option 2 can be found on pages 10 to 15. More detailed financial information for both options is located on pages 28-35, on our rates tool [rates.ecan.govt.nz](https://rates.ecan.govt.nz) and in the Supplementary Information at [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP).



Do you think we have prioritised the right issues and opportunities?

**What do you feel are the significant challenges and opportunities we face?**





# We now need your input Ka hiahia mātou ō whakauru

In order to give informed feedback, the community needs to know all that needs doing and how much it would cost.



## Option 1 Kōwhiringa 1

Option 1 addresses what we must do and how we need to do it to bring about change (our enduring priorities) and what we could do in response to what we believe is the community's call for faster, more urgent action

(the transformational opportunities). **This is Council's preferred option for consultation so that the community can see all that could be done and what it would cost ratepayers.**

The big issues we would be tackling through Option 1 are:

- Protecting and improving our freshwater, including implementing central government's new 'Essential Freshwater' package
- Reducing emissions via a well-utilised, low-emission public transport network
- COVID-19 economic recovery work, including pest control
- Flood protection and infrastructure
- Enabling compliance with the rules we have worked hard with the community to develop
- Climate change and community resilience

- Active regeneration of the natural environment and tree planting programme (Me Uru Rākau)
- Building community engagement (including youth engagement) and alignment with other agencies
- Data collecting, sharing information and knowledge for optimal decision-making.

There is proposed provision for activity across all aspects of our work as well as significant investment in a number of key, increasingly pressing issues – such as implementing the Government's 'Essential Freshwater' package, which prescribes new limits for farming activities and for water quality, and the associated planning and implementation work that must now be introduced to build on the work already undertaken in our communities.

In particular, the resource management concept of Te Mana o te Wai – the mana of the water – must be worked through, relying on the strength of our relationships within the region as well as the collective willingness of our communities to step up again when it comes to protecting the health of the waterways.

It is up to communities and councils nationwide to consider and recognise Te Mana o te Wai. In Canterbury, this will involve considerable planning and implementation work in partnership with Ngāi Tahu. Braided river revival and regeneration of our iconic braided river ecosystems are key elements of this work in Canterbury.

The evolution of our public transport network continues to gather momentum and the significant projects that have already been committed to as part

of the implementation of the Regional Public Transport Plan – such as increasing the frequency on selected routes, moving to low and zero-emission vehicles, delivering the national ticketing system in Canterbury – require ongoing funding to deliver an attractive, well-utilised public transport offering.

Investing in COVID-19 recovery projects attracts significant government funding for key biosecurity pest control, environmental restoration and river works – enabling us to undertake more work in a shorter timeframe through this co-funding arrangement that also supports job creation in the region.

There is also additional work to do to evolve our Compliance, Monitoring and Enforcement function to ensure our region's resources are being utilised according to plan limits. This includes working with, and providing advice to, landowners to understand how to give practical effect to our rules.

In Option 1 we have proposed sufficient funding for our regional Civil Defence activities as we face an increasingly uncertain future in the face of climate change, and progressing the previously deferred and increasingly urgent Coastal Plan review.

As the level of activity increases, so too does the supporting and enabling activity, including enhancing our organisational collection and storage of mātauranga Māori and community data. Through making that data more readily available for decision-making and community information, we aim to increase the community's access to the council, and our access



to the knowledge and input of the community, through enhanced engagement.

In Option 1 we have made provision for a contestable fund to support work by community groups for local environmental projects. We have also made provision to increase our capacity to deliver the Enviroschools programme to the 40+ schools on our waiting list, as well as enhance the wider environmental education programmes.

The bottom line is that Option 1 would require around \$246.54 million of activity in the first year of the Long-Term Plan. This is \$46 million more than the current 2020/21 expenditure.

It is not possible for – and nor do we expect – ratepayers to pay for all the work that is included in Option 1.

We propose to pay for it through a combination of funding sources:

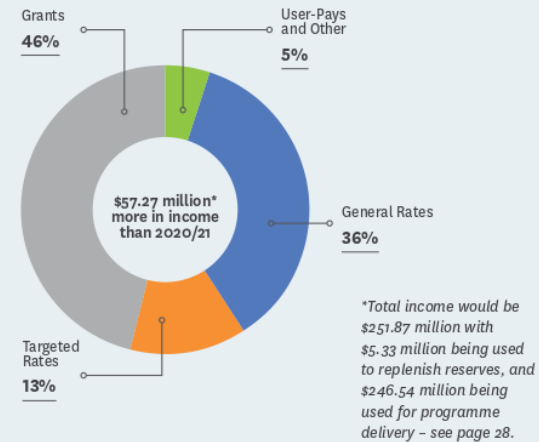
- \$43.6 million in Year 1 in Waka Kotahi NZ Transport Agency grants for Public Transport
- \$25.3 million in Year 1 in central government support for the wilding pines and river engineering/ flood control works in the Jobs for Nature and COVID-19 recovery projects
- \$40 million in user-pays charges and other revenue for such things as consent applications, swing moorings, bus fares and other activity.

This would leave a total of \$143 million to be paid for by the ratepayers of the region. In this way, Canterbury regional ratepayers can facilitate \$246.54 million of work\* for their rating contribution.

The detail of how we propose the rates revenue is paid is outlined in our draft Revenue and Finance Policy (see page 25).

**Around half of the \$46 million increase would need to come from rates, representing an increase in total rates revenue of 24.5% from the current (2020/21) year. See below.**

**Proposed Sources of Increased Funding: Option 1**



Option 1 proposes an increase in rates of 24.5% compared to the current year. This is the percentage the total amount of money we receive from rates would increase by. It isn't the percentage that each ratepayer's bill would go up by, as that depends on location and value of the property (which impacts the amount of targeted and general rates paid). Sample properties are shown on page 13, and we have an online rates

calculator that enables you to see what your rates would look like for both options.

The table below shows the percentage increase proposed in Option 1 for subsequent years of the Long-Term Plan.

Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
24.5%	9%	3.7%	1.5%	2.2%	2.9%	2.2%	4.4%	3%	3.2%

The average total rates a property would pay in Year 1 would be \$591.10, compared to \$455.04 in the current year (2020/21). The average rates increase across the region would be \$136.06. To see what the impact of Option 1 would be on your own rates, go to our rates calculator tool [ratescalculator.ecan.govt.nz](https://ratescalculator.ecan.govt.nz). Sample properties are shown on page 13.



Statutory and must do actions  
 .....  
 Addresses legislative requirements and existing commitments.

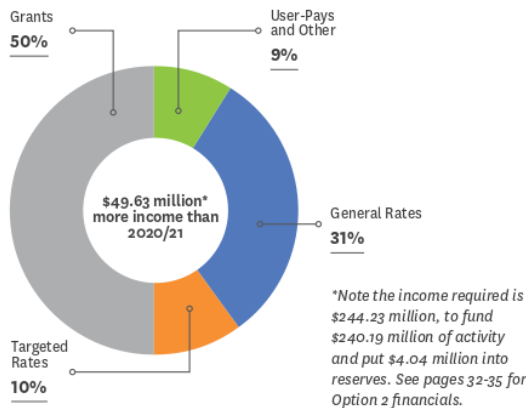
### Option 2 Kōwhiringa 2

Option 2 is a balance of increased demand for action, enabling COVID-19 recovery projects to take place (which require funding to attract the considerable central government recovery funding), while focusing on working within our statutory obligations. There are some new areas of expenditure that must be included – public transport service improvements already committed to, central government’s new Essential Freshwater and biodiversity packages requiring planning and policy work, as well as our contribution to COVID-19 recovery projects.

In total, Option 2 represents \$240.19 million of activity in Year 1 of the draft Long-Term Plan. This represents an increase of \$40 million, with around half coming from rates. See Proposed Sources of Increased Funding: Option 2 opposite. This increase in total rates revenue is 18% more than the current (2020/21) year.

The average total rates a property would pay in Year 1 would be \$565.59, compared to \$455.04 in the current year (2020/21). The average rates increase across the region would be \$110.55. To see what the impact of Option 2 would be on your own rates, go to our rates calculator tool [ratescalculator.ecan.govt.nz](https://ratescalculator.ecan.govt.nz). Sample properties are shown opposite.

#### Proposed Sources of Increased Funding: Option 2



Option 2 will progress key pieces of work over the time of the Long-Term Plan and it still requires a significant investment from the community and other agencies – both in terms of money and in terms of activity required.

The total \$244.23 million in revenue required for Year 1 of Option 2 is proposed to be funded as follows:

- \$41.9 million in Waka Kotahi NZ Transport Agency grants for Public Transport
- \$25.3 million in central government support for the wilding pines and river engineering/flood control works in the Jobs for Nature and COVID-19 recovery projects
- \$41.7 million in user-pays charges and other revenue for such things as consent applications, swing moorings, bus fares and other activity.

This would leave a total of \$135 million to be paid for by the ratepayers of the region for Option 2. See the breakdown of rates use by programme of work on page 17.

Option 2 would deliver the full extent of our statutory requirements and activity already committed to, but not all that we believe could be done to bring about meaningful environmental change in a shorter timeframe.



Your views are sought on both Option 1 and Option 2 and the activity, expected outcomes and funding streams proposed for each.

It is important that we hear what you would like to keep in the plan, what you think could/should be removed, and anything that you think we have missed.



Your feedback is also invited on the affordability of the proposed increase in total rates revenue (under Option 1 or Option 2) against the total activity the rates income would support. Noting that the increase will be different for different ratepayers (see sample properties opposite and in the Supplementary Information online at [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP)).

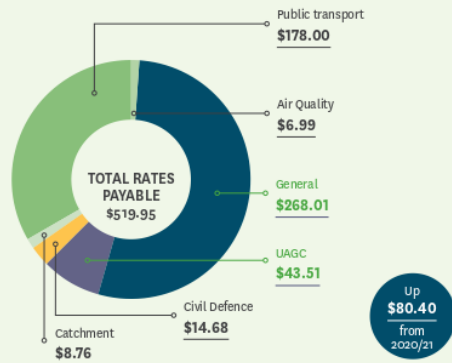


### Sample properties: impact on rates

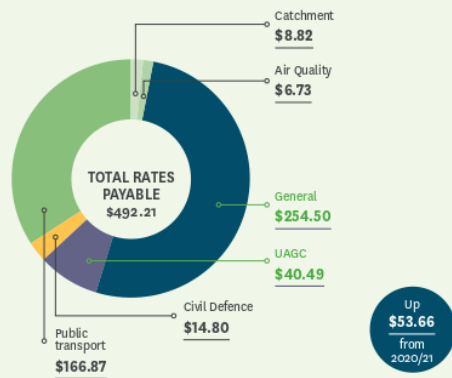
What you would see on your July 2021-June 2022 rates bill for Environment Canterbury depends on the location and value of the property being rated. For the examples below, you will see the flat fees (UAGC and Civil Defence) are the same for everyone. The general and targeted rates vary. An explanation of rate types is on page 36.

**My house in Christchurch is worth \$580,000**

#### Option 1

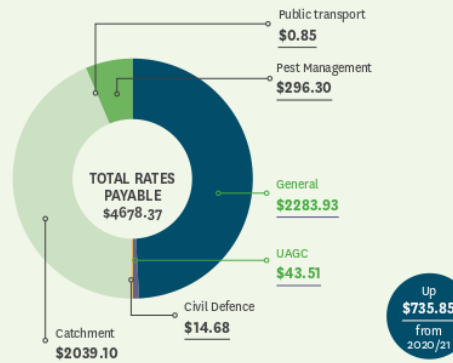


#### Option 2

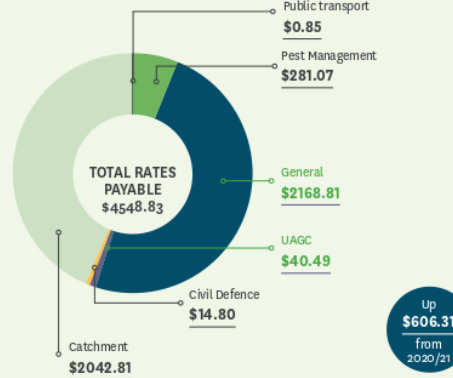


**My rural property in Ashburton District is worth \$4.96m**

#### Option 1

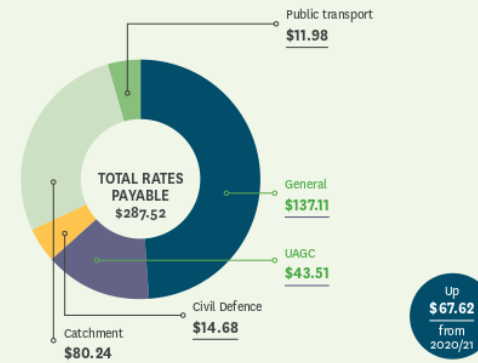


#### Option 2

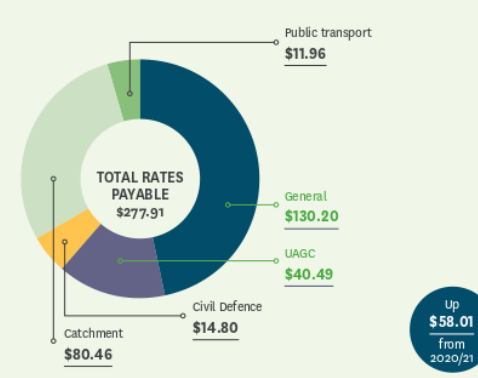


**My house in Temuka is worth \$285,000**

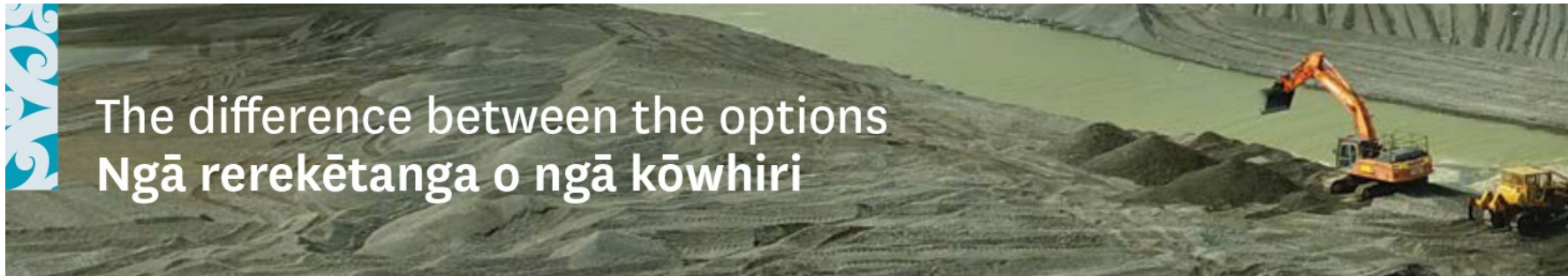
#### Option 1



#### Option 2



KEY: General rates - Targeted rates - Civil defence uniform charge - UAGC -



## The difference between the options Ngā rerekētanga o ngā kōwhiri

The main difference between the two options is that Option 1 responds to increasing Government and community expectation of action, including environmental initiatives we need to progress but are not yet required by legislation. Option 2 accounts only for initiatives we are required by legislation to undertake now and some we are already committed to, such as public transport improvements.

The portfolio information and table on pages 16 and 17 shows the proposed rates contribution for each of our portfolios and their associated programmes of work. Both Option 1 and 2 are shown in the table, to illustrate where the differences are between the two options.

In Option 2 there are not the same opportunities to transform public transport through actions such as MyWay on-demand buses in Timaru. The new bus contract roll out, real-time information system implementation, Total Mobility services and the progression of the national ticketing system are all included in both Option 1 and Option 2.

There will not be the same uplift in braided river revival and tree planting programmes for regeneration of the natural environment through Me uru Rākau with Option 2.

In Option 2 there is less investment in the data programmes, which are proposed in Option 1 to continue to build on what data we collect and share for optimal decision-making.

In Option 2 there is a reduced level of support for landowners to assist with compliance and to support implementation of the regulatory framework.

In Option 2 there is less provision for environmental education and Enviroschools support. There is no provision for a contestable fund to support community projects.

In both options we have allowed for the notification of the Regional Policy Statement, Regional Coastal Plan and the Freshwater planning to occur together in 2024. By notifying these plans together we can save the community a significant amount of money. Provision for community and partner engagement to develop these plans is in both options and this work needs to commence in year one of the Long-Term Plan.

Both options include an average inflation increase of 2.5%.

Your feedback is sought on Option 1 and Option 2. In addition there are two particular projects that we are interested in your feedback on:

**MyWay by Metro** is the on-demand public transport system being trialed in Timaru. In Option 1 there is provision to keep the system beyond the trial. In Option 2, there is no provision to keep it.



Should investment continue to be made in this on-demand public transport option for Timaru after the trial period has completed? Note it will require a total of \$1.18 million in Year 1 of the Long-Term Plan with continued investment in future years (see table opposite), and would be funded through a targeted rate for the Timaru community and from Waka Kotahi NZ





Transport Agency grants. It would add about \$14 inc GST per \$100k of property value for Timaru District ratepayers in Year 1.

**MyWay by Metro**

Year	Grants	Targeted rates	Total additional cost
1 - 2021/22	\$0.60 million	\$0.58 million	\$1.18 million
2 - 2022/23	\$0.62 million	\$0.60 million	\$1.22 million
3 - 2023/24	\$0.64 million	\$0.61 million	\$1.25 million

**?** Would you like to see this type of on-demand public transport as part of the wider Canterbury public transport service in the future, should the MyWay trial be successful? This would not materially impact rates proposed for the first few years of the Long-Term Plan as investigation and feasibility work would need to be carried out first. We are seeking community interest in principle at this time.

**The Hekeao Hinds Managed Aquifer Recharge (MAR)** is an environmental infrastructure project, proposed by the Ashburton Zone Committee and supported by the Ashburton District Council and Environment Canterbury, to improve water quantity, quality and ecosystem health on the Hinds plains, alongside improved land-use practices required to meet environmental outcomes. To date, a mix of funding from

central government, the Councils and local land-owners has paid for the project. In order for this to continue, Environment Canterbury would need to introduce a targeted rate for the local Ashburton community. This is not included in the figures for Option 1 or Option 2 at this stage.

The project’s business case has identified there are significant costs to the district should the project not be continued.

**?** Do you want to see provision made to continue the MAR project after 2022? In Option 1 and Option 2 there is provision in Year 1 of \$1.39 million (\$1.09 million from targeted rates, and \$300,000 from grants) to run the project. This is included in the financial information for both options in this document. There is also some allocation in Years 2 and 3, as shown in the table below. However, to continue to make enhancements to the project after Year 1, additional funding would be needed – also through the targeted rate to the local Hinds Plains community between the Ashburton and Rangitata Rivers – as shown in the table.

To give an indication of the rates required, the additional \$0.97 million from rates in Year 2 equates to an extra \$76.36 inc GST per \$100k of property value for Upper, and \$14.99 inc GST per \$100k of property value for Lower A, and \$49.95 for Lower B.

**Hekeao Hinds Managed Aquifer Recharge**

Year	Provision already in (Option 1 and 2)	Additional funding to continue enhancements	Total cost
1 - 2021/22	\$1.39 million	-	\$1.39 million
2 - 2022/23	\$0.5 million	\$0.97 million	\$1.48 million
3 - 2023/24	\$0.43 million	\$1.94 million	\$2.37 million

**?** Should investment be made to develop such systems to manage freshwater quality in other parts of the region in the future? This would not materially impact rates proposed for the first few years of the Long-Term Plan as investigation and feasibility work would need to be carried out first. We are seeking community interest in principle at this time.



For more information on Managed Aquifer Recharge visit [ecan.govt.nz](http://ecan.govt.nz)





## Portfolios Ngā Pūkete

For ease of working and for reporting purposes, we group our activities into portfolios and related programmes.

Our financial reporting is done against the activities within the portfolios. You can view proposed expenditure by portfolio for each of the Options on pages 28-35 and for Option 1 in more detail on our rates tool, [rates.ecan.govt.nz](https://rates.ecan.govt.nz).

**Figures shown here are for Option 1.**

Further information is on the following pages.

For detailed information on each portfolio please view the Supplementary Information at [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP)



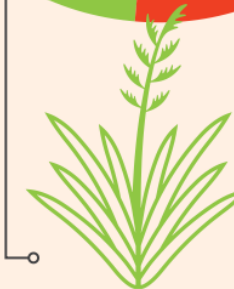
**Regional and Strategic Leadership**  
**\$45.08M/18%**

Includes partnerships, community engagement and data collection for optimal decision-making, running of Council, environmental education, sourcing diverse funding streams, planning, consents and compliance.



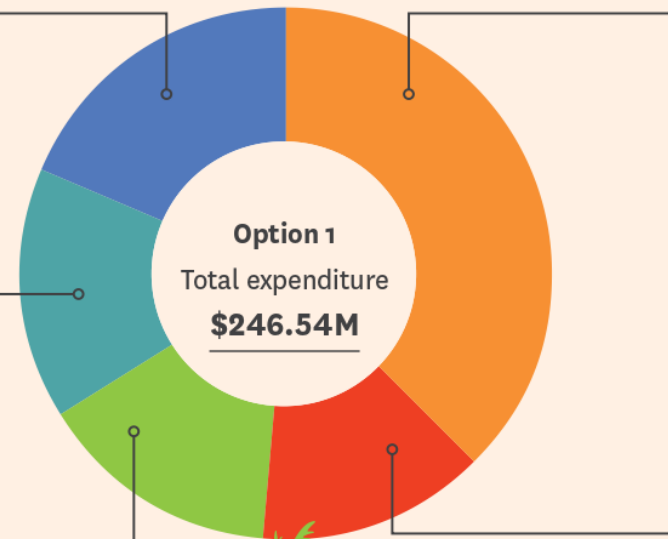
**Water and Land**  
**\$36.39M/15%**

Includes the rules and plans for freshwater management, zone committees and partnerships, environmental monitoring, and rural and urban non-statutory water initiatives.



**Biodiversity and Biosecurity**  
**\$37.36M/15%**

Includes braided river revival, wetlands, a regionwide tree planting programme (Me uru Rākau), regional parks, and meeting biosecurity requirements including increased wallaby and wilding conifer control.





**Air Quality,  
Transport and  
Urban Development**  
**\$93.48M/38%**

Includes clean air initiatives, urban and regional land use and transport, and our public transport services.

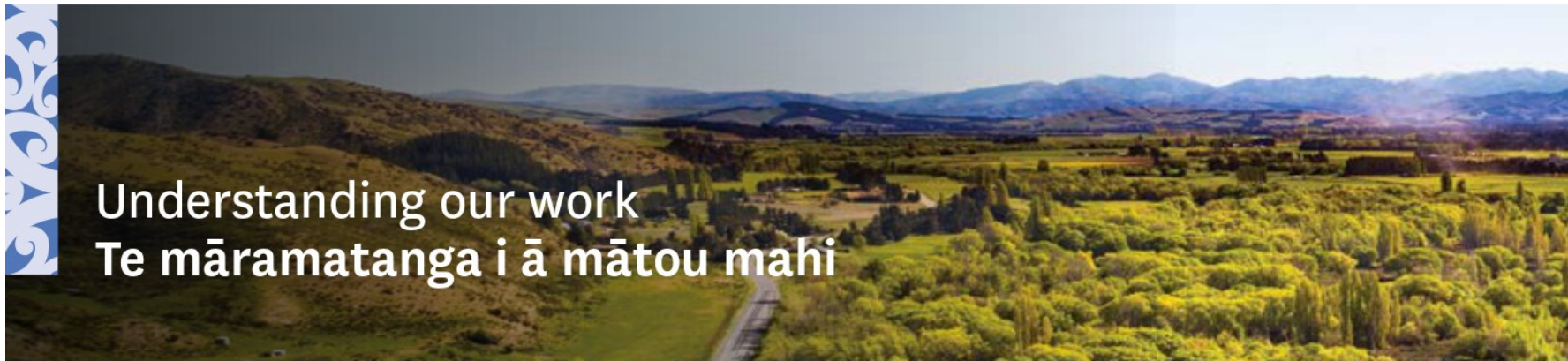


**Climate Change and  
Community Resilience**  
**\$34.23M/14%**

Includes flood control works, Civil Defence, the Harbourmaster's functions, natural hazards and hazardous substances, the coastal environment, contaminated land and waste, and our response to climate change.

This table shows the proposed total **rates contribution** by portfolio (by comparison, the figures shown to the left for the portfolios are for **total expenditure** made up of income from rates, grants and user-pays revenue).

Total Rates Proposed by Portfolio for Year 1	Option 1 (\$M)	Option 2 (\$M)	Difference (\$M)
<b>Air Quality, Transport and Urban Development</b>			
Clean Air	2.1	2.0	\$0.1 less
Integrating Urban Land Use, and Regional Transport	0.9	0.9	-
Transforming Public Transport	32.7	30.0	\$2.7 less
	35.7	32.9	\$2.8 less
<b>Biodiversity and Biosecurity</b>			
Braided River Revival	3.8	2.9	\$0.9 less
Leading and Partnering for Biodiversity Outcomes	1.6	1.6	-
Me Uru Rākau (planting for regeneration programme)	1.0	0.1	\$0.9 less
Priority Habitats Wetland Protection	4.8	4.5	\$0.3 less
Regional Pest Management	7.1	6.8	\$0.3 less
	18.3	15.9	\$2.4 less
<b>Climate Change and Community Resilience</b>			
Climate Change Resilience	1.0	1.0	-
Leading Community Resilience	5.4	5.4	-
Leading Flood and River Resilience	12.2	12.2	-
Managing Contaminated Land, Hazardous Substances and Waste	1.7	1.6	\$0.1 less
Managing the Coastal Environment	3.7	3.5	\$0.2 less
	24.0	23.7	\$0.3 less
<b>Regional and Strategic Leadership</b>			
Data for Decision Making	3.1	2.6	\$0.5 less
Engagement and Influence	8.6	8.2	\$0.4 less
Governance and Advisory Services	4.6	4.7	\$0.1 more
Investing for the Future	2.4	1.9	\$0.5 less
Leading Regional Planning, Consenting and Compliance	9.0	9.0	-
Tuia Partnership	1.6	1.6	-
	29.3	28	\$1.3 less
<b>Water and Land</b>			
Freshwater Regulatory Framework	6.2	6.3	\$0.1 more
Freshwater Resilience	7.7	7.4	\$0.3 less
Healthy Waterway Actions	5.9	5.9	-
Monitoring and Understanding our Environment	11.6	11.6	-
Stewardship of Land and Water	0.4	0.3	\$0.1 less
Working Together for Healthy Land and Water	4.0	3.5	\$0.5 less
	35.8	35	\$0.8 less
	<b>143.1</b>	<b>135.5</b>	<b>\$7.6 less</b>



# Understanding our work Te maramatanga i ā mātou mahi

We group our activities into portfolios and related work programmes. Our financial reporting is done against the activities within the portfolios.

The proposed groupings for the Long-Term Plan 2021-31 are a little different to the 2020/21 portfolios, and they are summarised below with the proposed programmes of work for Option 1 noted.

Further information on the Option 1 programmes is provided in the Supplementary Information on [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP)

## Regional and Strategic Leadership Te Hautūtanga ā-Rohe, ā-Rautaki hoki



*Ki te kāhore te whakakitenga  
Ka ngaro te iwi  
Without foresight and vision the  
people will be lost*

This portfolio addresses key cross-cutting themes of importance for all Council portfolios, such as strategic planning, guiding the organisation in our work with Ngāi Tahu,

government influence and regional relationships, collaboration and hearing the community voice through provision of information and collection of feedback.

### Tuia partnership

Our relationship with Ngāi Tahu is key to ensuring we reach the right outcomes for our region. We call this relationship ‘Tuia’ – standing shoulder to shoulder with mana whenua. The programme of work recognises the rights of Ngāi Tahu and enables them to fulfil their role as mana whenua and exercise kaitiakitanga alongside the Council’s statutory role.

### Engagement and influence

Broadening collaborative community engagement to enrich participation in regional decision-making and working to help guide and influence central government action for the best outcome for Canterbury.

### Leading regional planning, consenting and compliance

Delivering regulatory services (planning, consents and compliance) that build confidence and trust in Environment Canterbury, and enable the outcomes desired by the community and required under legislation.

### Investing for the future

Recognising the burden on ratepayers, Council is working to identify and establish new and sustained income sources to deliver community aspirations and address environmental legacy issues.

### Data for decision making

The value of data for supporting informed communities and better decision making is a priority for the Council. This programme of work will build on the foundation of improving access to data, science and mātauranga Māori for the benefit of the community, from individual Cantabrians to policy and law makers.

### Governance and advisory services

Delivering efficient and effective governance and advisory services to support all Council business.





**Water and Land  
Te Wai me Te Whenua**

*Ka hāhā te tuna ki te roto  
Ka hāhā te reo ki te kāinga  
Ka hāhā te tangata ki te whenua  
If the lake is full of eels  
If the home resounds with language  
The land will be inhabited with people*

At the centre of this portfolio is the Canterbury Water Management Strategy (CWMS) and the associated collaborative framework to managing our freshwater in the region. The new Essential Freshwater package from central government – and resulting planning and implementation activity required – will influence the direction. Science-informed decision-making will be key, as will ongoing projects that gain strong partnership support and a shared funding approach, and empowering and engaging with communities.

**Working together for healthy water and land**

The community has committed to working together to drive regional priorities and share resources to strengthen the Canterbury Water Management Strategy delivery. This requires resources to support the

collaborative arrangements with Papatipu Rūnanga, zone committees, community and key organisations including through joint work programmes.

**Monitoring and understanding our environment**

Collecting and managing good quality trusted data that can be accessed and used by the community and key organisations ensures we have a shared understanding of the trends and actions needed to report on and meet statutory requirements and environmental outcomes.

**Freshwater regulatory framework**

Freshwater is managed not just locally but through national direction. Implementing this direction through the regulatory framework is done by the regional council and others. Creating the plan rules is not enough though and this programme also covers improving plan implementation through plan effectiveness reviews and ongoing evaluation of environmental outcomes.

**Healthy waterways actions**

To reach our goal of healthy waterways we need to take deliberate actions not just to implement our planning framework and the national direction, but also through using a consistent and focused approach across a range of actions from community education

to prosecuting, to achieve Te Mana o te Wai and make ongoing improvements to our freshwater.

**Stewardship of water and land**

Stewardship of our water and land is a collective responsibility. Our role must include strategically investing in supporting stewardship initiatives, sharing information and actions that work, building awareness and implementing opportunities to deliver on future stewardship of land and water, using the regulatory and non-regulatory functions.

**Freshwater resilience**

Freshwater resilience is about supporting intergenerational, multi-stakeholder, catchment-based projects that restore freshwater environments enabling those environments to withstand natural impacts. This requires collaboration, building community support and ultimately enables implementation of Te Mana o Te Wai.



**Biodiversity and Biosecurity  
Te Rerenga Rauropi me Te  
Whakahaumarau Rauropi**

*Manaaki whenua  
Manaaki tangata  
Haere whakamua  
Care for the land  
Care for people  
Go forward!*

Enabling the natural environment to support our cultural, physical and economic wellbeing requires us to first support the natural environment. By sharing our understanding of the pressures on the environment, and the action needed to relieve those pressures, we can restore our biodiversity and support ecosystems to thrive and in turn support the life that depends on them. Our biodiversity work is closely related to much of our other work, and in particular is impacted by biosecurity threats, and relies heavily on the investment and action of the community.

**Leading and partnering for biodiversity outcomes**

Creating a shared regional approach to biodiversity is key to achieving the outcomes of restored and protected indigenous biodiversity. This shared understanding and collective buy-in to the actions required by many agencies can be achieved by supporting effective partnerships, leading activity and sharing information.

**Regional pest management**

By intervening early and working collaboratively with all those involved in biosecurity, we can protect our biodiversity, economic production and mahinga kai from harmful organisms.

**Priority habitats and wetland protection**

The number of wetlands in the region has fallen considerably and this programme aims to regenerate priority habitats and wetlands, protecting and enhancing these areas in collaboration with the community.

**Braided river revival | Whakahaumanu  
Ngā Awa ā Pākihi**

Canterbury’s braided rivers are iconic, running from the mountains to the sea as critical ecological corridors. Creating landscape-scale alignments with agencies and communities to revive these rivers is key to their future and the life and activities they sustain.

**Me Uru Rākau**

Me Uru Rākau is a regionwide protection, planting and restoration programme to enhance regional biodiversity. Although reported through this portfolio, Me Uru Rākau is a programme that impacts, and is impacted by, activity in all other portfolios with benefits for water quality, erosion control, mahinga kai, community engagement and climate change responses.





**Climate Change and  
Community Resilience  
Te Whakamahanatanga o  
Te Ao me Te Aumangea  
o te Hapori**

*Arohanui ki te tangata,  
tētahi ki tētahi*

*Caring for the people  
with respect and good faith*

The Climate Change and Community Resilience portfolio includes a range of activities with the common thread of the protection of people, assets (both natural and built), and the economy. Work programmes are aimed at supporting the Canterbury region to minimise and adapt to the negative impacts of climate change, reduce and manage risks from flooding, natural hazards, contaminated land, hazardous substances, and waste, ensure commercial and recreational boating safety, monitor coastal water quality, and ensure communities are prepared for and resilient to natural hazard risk.

Climate change is already affecting Canterbury and future impacts are likely to include, higher temperatures, less rainfall, more frequent and more extreme droughts, strong winds, low humidity, increased

risk of soil erosion, sea-level rise and coastal erosion, increased flooding in some areas, potential for faster spread of pests and weeds. These have the potential to increase our community risk of impact in flood and bushfire-prone areas, and coastal communities, and will impact how we use our water resources.

**Leading community resilience**

Community resilience to natural and human-induced hazards is key as prevention of those hazards is not always possible. Through risk reduction, and the collecting, providing, and communicating of natural hazards information, we can help build community resilience through enhancing our collective capacity to adapt, respond and recover when emergencies occur.

**Managing the coastal environment**

By working with, and alongside, our partners we can manage the regeneration of Canterbury’s coastal environment through effective and integrated coastal management.

**Climate change resilience**

Climate change has become a household concern and, as a region, we need to be able to adapt and respond to it as well as continue to do what we can to mitigate the impact of our actions on the climate. Building community knowledge and resilience to climate change

risks in Canterbury can be achieved by ensuring we are aligned with partners such as Papatipu Rūnanga and territorial authorities, and carry a shared understanding and responsibility for the regional response.

**Managing contaminated land,  
hazardous substances and waste**

Past and sometimes present land practices and industrial activity can mean we must deal with legacy land issues and the risks associated with managing contaminated land, hazardous substances and waste. This programme ensures such risks are managed to protect the environment and human wellbeing.

**Leading flood and river resilience**

As we face a future with the potential for increased extreme weather events, increasing community resilience to flood risks posed to people and property can be achieved through building and maintaining high quality flood protection, land drainage and erosion control infrastructure. See page 24 for information on our 30-year Infrastructure Strategy. Our flood and river works are often associated with land and forestry management activity and this programme is proposed to cover the integration of that activity.



**Air Quality, Transport, and Urban Development  
Te Pai o Te Hau Takiwā,  
Ngā Momo Waka, me Te  
Whanaketanga o Ngā Tāone**

*Ko ngā pae tawhiti whāia kia tata  
Ko ngā pae tata whakamaua kia tina  
The potential for tomorrow depends  
on what we do today*

The Air Quality, Transport and Urban Development portfolio influences how the people of Canterbury live, work and travel now and into the future through planning and delivering public transport activities in Greater Christchurch and Timaru, enabling vibrant and connected communities, coordinating future urban development within Greater Christchurch and the wider Canterbury region, developing regional land transport plans and supporting the regional transport committee, and reducing air pollution where people live.

**Clean air**

Air quality management has previously required a portfolio of work, however in this draft Long-Term Plan we are proposing that the regulating and supporting of initiatives to ensure air quality improves and does not impact on the wellbeing of our communities, is included in a wider Air Quality, Transport and Urban Development portfolio.

This is in part due to the successful action of the community over recent years, converting to cleaner forms of home heating and burning wood more efficiently, thereby reducing the particulate emissions and improving the ambient air quality in our urban areas.

**Integrating urban land use and regional transport**

The integration of our urban land use, regional transport and hazards planning is necessary to ensure sustainable development within our region. This work includes facilitating prioritised and integrated investment in Canterbury’s regional transport network, and regional/sub-regional planning.

**Transforming public transport**

The public transport network is Environment Canterbury’s single largest area of expenditure. It is supported by central government grants, targeted rates in some locations and user-pays (fares) revenue, and guided by the Regional Public Transport Plan. Operating, managing, and delivering innovative and continuous improvements to public transport services in Canterbury is key to establishing a sustainable service.

More information on the work within each portfolio, and the associated targets and measures, can be found in the Supplementary Information for this consultation on [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP) and on our website [ecan.govt.nz](https://ecan.govt.nz).





The following pages outline key policies and how the Long-Term Plan is proposed to be funded.



# How could this be paid for? Me pēhea te whakautu?

**?** What are your thoughts on the way we have proposed rates are charged, as outlined in the draft Revenue and Financing Policy ie the proposed use of Uniform Annual Charges, targeted rates, general rates, and user-pays?

The draft Long-Term Plan 2021-31 outlines the activity proposed for each year and how it could be paid for. Ratepayers will want to consider what the community would need to pay in general rates, targeted rates, user-pays and other fees and charges in the proposed plan. Council has a number of policies guiding how we determine how different activities should be funded, and on page 36 we describe what the different rating types are.

Pages 24 and 25 of this consultation document outline in particular four key documents, the Financial Strategy and the 30-year Infrastructure Strategy, and the Revenue and Financing Policy and the Fees and Charges Policy. Your feedback is invited on these as part of this consultation.

As required under section 82A of the Local Government Act, the pages of this consultation document constitute the 'statement of proposal' for the Revenue and Financing Policy and the Fees and Charges Policy. Submitters on these policies are encouraged to view the full draft documents in the Supplementary Information on [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP)

**?** Do you support the rationale and the proposed changes in the draft Fees and Charges Policy. See the full draft policy online at [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP)

## Financial Strategy

Environment Canterbury's draft Financial Strategy 2021-31 can be found in full in the Supplementary Information located on [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP)

The Financial Strategy outlines how we intend to manage the money we receive from ratepayers and other sources. The strategy sets guidelines and limits on our use of that money and outlines that our aim is to take an approach that maximises the return on the investments we have and minimises risk. It also outlines how we will manage any funds in reserves and the Council's self-imposed desired limits on rates increases.

Both Option 1 and Option 2 in this consultation document result in proposed rates increases beyond the current self-imposed limits. These limits are the same each year and have been set at 5% for rate increases, and debt to be no more than 280% of total rates revenue. Council acknowledges that the rates increase limits in the policy are no longer realistic in the current climate of central government legislation and community expectation, and proposes an increase in excess of the limits in full knowledge of that.

## 30-year Infrastructure Strategy 2021-51

Council has a 30-year strategy to manage infrastructure. Most of our infrastructure is for flood protection and control, and the strategy identifies potential issues within the 30-year timeframe that may impact the infrastructure and outlines the mechanisms for managing associated decisions. The value of the infrastructure can be measured in billions of dollars – not its replacement value (estimated at \$673 million in 2020) but the value to the community of having this protective infrastructure in place.

Environment Canterbury manages 59 river control and land drainage schemes that collectively cover over 1,000 km of rivers, many smaller streams and over 760 km of rural open drains.

Our largest flood protection scheme, the Waimakariri-Eyre-Cust scheme, provides flood protection from the Waimakariri River to the Greater Christchurch area. The scheme protects thousands of people, jobs, homes and other assets – around \$118 billion worth – with the potential cost of community damages from a catastrophic failure of the scheme estimated to be as much as \$12 billion.

Project	Crown funding (\$M)	Community funding required (\$M)	Total project cost (\$M)
Waiau Township - stopbank repairs and upgrades	0.32	0.18	0.50
Ashley/Rakahuri - river protection and fairway management (outside of existing scheme)	0.64	0.36	1.00
Waimakariri River - Kaiapoi community flood protection	2.00	1.20	3.20
Halswell/Huritini - weed barrier replacement	0.64	0.36	1.00
Rangitata River - flood recovery	5.44	3.06	8.50
Region-wide planting and berm management project	6.40	3.60	10.00
	<b>\$15.44M</b>	<b>\$8.76M</b>	<b>\$24.20M</b>

The infrastructure strategy outlines a number of projects, from smaller pipe extension projects to much larger primary stopbank improvements. In addition, there are six COVID-19 recovery projects co-funded by central government (see table above). This co-funding has enabled us to include fast-tracking these significant work streams, which require Council funding to support the central government funds. These are proposed to be ongoing in the Long-Term Plan under both options. See the infrastructure policy for details of these projects.

### Revenue and Financing Policy

Our draft Revenue and Financing Policy outlines the principles and rationale used to select which funding source is the most appropriate for each of our operating and capital areas of expenditure.

During the development of the draft Long-Term Plan the Revenue and Financing Policy was reviewed, with every proposed programme of work considered against the policy principles (see page 36) with regard to the fair and appropriate source of funding.

After determining the appropriate sources of income, Council must then consider the overall impact and affordability for this Long-Term Plan, taking into account the potentially unstable COVID-19 situation. This has been at the forefront of Council discussions during the development of the draft Long-Term Plan 2021-31.

By including in Option 1 all the work that is required, the total cost for Year 1 activity has reached \$246.54 million. Council has weighed up the desire to move with urgency on the activity outlined in Option 1, with the need to ensure that affordability and overall impact is considered.

One of the ways to manage this is through the ratio of general rates, targeted rates and the use of uniform annual general charges. A greater use of annual general charges is proposed in this Long-Term Plan – see page 26.

Council expenditure is funded by a variety of income sources in addition to rates. These include income via central government grants for activities such as public transport, and user-pays fees for services where there is a direct benefit, such as resource consent applications and bus fares. User-pays fees and charges are outlined in the Fees and Charges Policy as noted below.

Operating expenditure (funded by rates, grants and charges) is based on what we expect to spend to deliver the Levels of Service outlined in the Supplementary Information.

### Fees and Charges Policy

The draft Fees and Charges Policy outlines Council's approach to setting user-pays fees and charges, consistent with the principles in Council's Revenue and Financing Policy. As part of the development of this draft Long-Term Plan, the Fees and Charges Policy and associated fees have been reviewed to ensure they are fair, cover actual and reasonable costs and that those who benefit bear the costs (to avoid being subsidised by the general ratepayer).

There are several proposed changes in the draft Fees and Charges Policy 2021-31, including:

- Staff charge-out rates for compliance officers are proposed to increase to recover actual and reasonable costs.
- Staff charge-out rates are proposed to increase each year in line with the annual Consumer Price Index adjustment and be no less than 1% and no more than 3% each year.
- A wider range of initial fixed fees (deposits) are provided for so there is greater clarity of potential costs of resource consent processes.
- A new annual charge on swing moorings is proposed for the recovery of wrecks and abandoned vessels.
- A proposed Maritime Biosecurity Monitoring charge to apply to structures and/or vessels within the Coastal Marine Area should a biosecurity pest, pest agent or unwanted organism be identified.
- Bringing Parks and Forest fees and charges for functions and services into the policy.





# Rates and borrowing Ngā tāke kaunihera me ngā pūtea taurewa

Not all of Environment Canterbury’s work is funded through rates, although rates income does contribute over half the annual revenue. The amount of rates collected affects the work Council can do, and the pace at which we can progress.

Environment Canterbury receives income from several other sources. Grants, including significant income from Waka Kotahi NZ Transport Agency for the public transport system, and user-pays charges – such as bus fares, resource consent applications, and monitoring of resource use (like water for irrigation) – make up the total income.

In this draft Long-Term Plan, Council is also proposing an initiative to explore alternative funding sources alongside the ones we currently have (in the Regional and Strategic Leadership portfolio of work, Investing for the Future work programme).

Through the Long-Term Plan process, Council has been particularly concerned with the fairest way to structure rates through a combination of general rates based on property value, targeted rates, and the use of annual general charges. In addition, we have also reviewed all fees and charges (see page 25). We have tried to achieve a fair and appropriate balance and now seek the community’s views. The detail is outlined in the

draft Revenue and Financing Policy and the draft Fees and Charges Policy in the Supplementary Information at [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP)

## Uniform Annual Charges for this Long-Term Plan

In the past Environment Canterbury has used uniform charges (flat fees) for a smaller number of activities than we are proposing in the draft 2021-31 plan. See page 36 for an explanation of the different types of rates, including targeted uniform annual charges (UAC) and uniform annual general charges (UAGC).

A number of principles have been applied to each activity to determine if it should be paid for by a uniform charge or by other means. These are outlined in the draft Revenue and Financing Policy and you are encouraged to view this draft policy in full in the Supplementary Information on our website.

*This table shows the services that we currently charge a uniform annual charge for (2020/21 year) and those that we propose to charge a uniform annual charge for in the new Long-Term Plan. What is shown is the dollar amount for each group of activities (and the total amount), regardless of the size or location of your property. The total payable through a uniform charge now is \$25.59. The total that would be payable under Option 1 in the proposed Long-Term Plan would be \$43.51. These charges form part of what you would pay in rates. Sample property total rates are shown on page 13.*

Activity	Proposed Option 1 UAGC \$ per property	Current year (2020/21) UAGC \$ per property
Council meetings	2.71	0.01
Ratepayer servicing, Councillors' remuneration, mileage and expenses	8.70	6.80
Archives	1.29	0.85
Canterbury Maps	2.81	1.10
Air quality	3.41	3.81
Recreational boating safety	3.31	2.82
Community engagement	-	5.72
Youth engagement and education	5.10	-
External data sharing	0.51	-
Internet development	-	1.17
Annual/Long-Term planning	-	2.19
Annual report	-	1.12
Forestry	1.61	-
Regional parks	10.54	-
Waste, contamination and hazardous substances	3.52	-
<b>Total UAGC</b>	<b>\$43.51</b>	<b>\$25.59</b>
Civil Defence UAC	\$14.68	N/A*

\*currently funded through targeted rates based on capital value of property.



### Borrowing for operating expenditure

Environment Canterbury has the ability to borrow, with repayments being spread over a number of years funded by rates. We currently borrow for a number of capital expenditure items.

Borrowing can be used to spread the burden of a high-cost activity over several years – useful if there are intergenerational benefits from that activity. Borrowing is usually only applied when it is considered appropriate to spread the cost of an activity because the benefit of the activity lasts the same time or longer than the repayment period. Borrowing is addressed in the Council’s Treasury Policy, which states that, generally, borrowing can be used for:

- Promoting intergenerational equity between current and future ratepayers in relation to Council’s assets and investments
- Funding significant one-off projects
- For hire purchase, credit, deferred payment or lease arrangements in the ordinary course of Council business
- To manage timing differences between cash inflows and outflows, and to maintain Council’s liquidity.

Within the policy there is provision for a finite number of operational projects’ expenditure (natural capital) that could be funded through borrowing, such as the work to

produce resource management plans which have a 10-year life, although ordinarily borrowing for operational expenditure wouldn’t be considered by Council.

Council could consider the use of operating expenditure borrowing to alleviate some of the first year impact on ratepayers.

Council would like community feedback on whether the cost of some natural capital projects – specifically those within the planning programme of work (Freshwater, Coastal and the Regional Policy Statement) – should be spread over a number of years through the use of borrowing.

Year	Potential borrowing	Rating impact
1 – 2021/22	\$6.3 million	24.5% increase drops to 19.3% increase
2 – 2022/23	\$7.3 million	Lower base rate carried from Year 1, but 1-2% increase needed to commence repayments of first \$6.3 million (Year 1 loan)
3 – 2023/24	\$6.9 million	Year 2 base rate (ie including rates for repayment of Year 1 loan) plus additional increase needed to commence repayment of Year 2 loan
4 – 2024/25	-	Year 3 base rate plus additional increase needed to commence repayment of Year 3 loan

*A similar impact could be achieved in Option 2 as the planning programme is included in both options.*

The operational cost of these projects totals \$20.5 million over the first three years of the Long-Term Plan.

Repayments for the Year 1 borrowing would start in Year 2. By Year 4 repayments would be being made on all three loans. With a potential 10-year loan period, repayments would have some impact on rates for 13 years.

Although Council is able to borrow funds at a favourable interest rate today, and is in a strong position to do so, there is always uncertainty around future interest rates and any borrowing now may impact our ability to do so in the future should we need to.

Repayments must be factored into future rates as shown in the table. The Council will need to balance the short-term benefit in terms of reducing the total rates needed in Year 1, with the longer-term potential impacts. Your views are sought on this approach.





The following pages show a summary of the proposed income and expenditure by portfolios for Option 1.

Summary Financial Information	Current Year	LTP Year 1	LTP Year 2	LTP Year 3	LTP Year 4	LTP Year 5	LTP Year 6	LTP Year 7	LTP Year 8	LTP Year 9	LTP Year 10
	2020/21 \$000	2021/22 \$000	2022/23 \$000	2023/24 \$000	2024/25 \$000	2025/26 \$000	2026/27 \$000	2027/28 \$000	2028/29 \$000	2029/30 \$000	2030/31 \$000
General Rates	71,470	91,930	101,828	105,670	105,917	107,605	109,350	111,639	114,587	118,431	120,892
Targeted Rates	43,276	50,985	53,900	55,809	58,052	60,050	63,232	64,661	69,531	71,248	74,765
Grants	42,501	69,032	55,789	52,733	48,760	51,742	58,169	55,555	59,645	65,705	75,223
User Pays and Other	37,356	39,927	42,684	42,174	46,193	47,215	48,262	49,378	50,514	51,645	52,824
<b>Total Revenue</b>	<b>194,603</b>	<b>251,873</b>	<b>254,201</b>	<b>256,385</b>	<b>258,922</b>	<b>266,612</b>	<b>279,013</b>	<b>281,233</b>	<b>294,276</b>	<b>307,029</b>	<b>323,704</b>
Water and Land	-	36,393	41,432	42,265	40,881	42,759	42,707	43,424	44,565	45,813	47,014
Biodiversity and Biosecurity	13,657	37,357	28,453	24,803	21,245	21,594	22,104	22,678	23,283	23,924	24,566
Climate Change and Community Resilience	-	34,234	33,970	33,448	33,817	33,782	34,477	35,285	35,885	37,170	37,645
Air Quality, Transport and Urban Development	-	93,484	101,470	106,392	112,940	117,697	128,192	127,325	136,523	142,243	157,694
Regional and Strategic Leadership	-	45,077	47,117	47,133	48,127	49,510	49,460	50,404	53,005	53,495	54,620
Freshwater Management	34,079	-	-	-	-	-	-	-	-	-	-
Hazards, Risk and Resilience	29,746	-	-	-	-	-	-	-	-	-	-
Air Quality	3,217	-	-	-	-	-	-	-	-	-	-
Transport and Urban Development	88,271	-	-	-	-	-	-	-	-	-	-
Regional Leadership	31,660	-	-	-	-	-	-	-	-	-	-
<b>Total Expenditure</b>	<b>200,630</b>	<b>246,544</b>	<b>252,442</b>	<b>254,041</b>	<b>257,010</b>	<b>265,342</b>	<b>276,940</b>	<b>279,116</b>	<b>293,261</b>	<b>302,645</b>	<b>321,539</b>
<b>Portfolio surplus/(deficit)</b>	<b>(6,027)</b>	<b>5,329</b>	<b>1,759</b>	<b>2,345</b>	<b>1,912</b>	<b>1,270</b>	<b>2,073</b>	<b>2,117</b>	<b>1,016</b>	<b>4,384</b>	<b>2,165</b>

\*The above table shows the new portfolios proposed for this Long-Term Plan (as noted on page 16) with the current 2020/21 portfolios listed below them, with the exception of Biodiversity and Biosecurity, which continues as the same grouping of programmes from this year into the new Long-Term Plan.

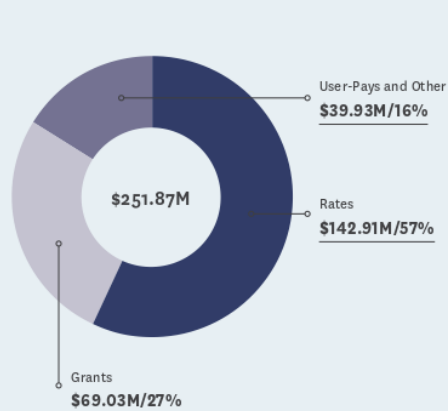


### Option 1

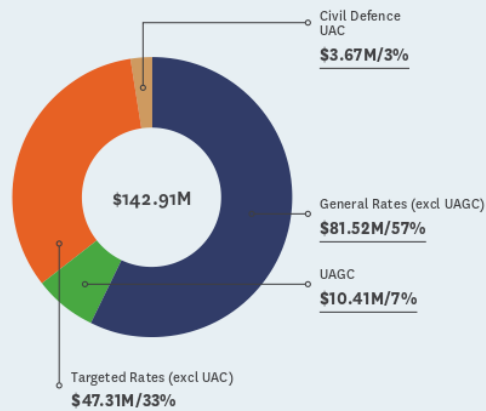
#### Proposed income for Year 1 (2021/22)

Total proposed income is \$251.87 million in year 1.

#### Total income



#### Rates income by type

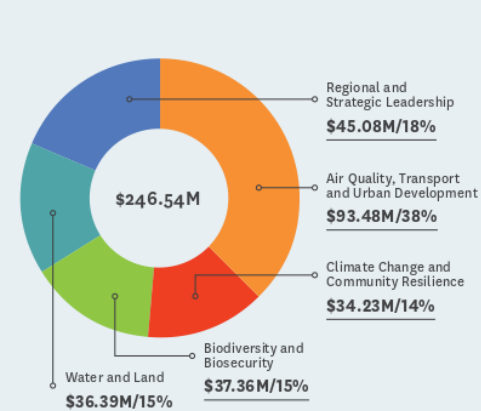


See page 36 for an explanation of rate types

#### Proposed expenditure for Year 1 (2021/22)

Total proposed expenditure is \$246.54 million on portfolio and programme delivery. The remaining \$5.33 million will be used to replenish reserves, back to policy level. Our reserves are used to ensure we can respond to unforeseen events such as Civil Defence emergencies and flooding.

#### Expenditure breakdown by portfolio

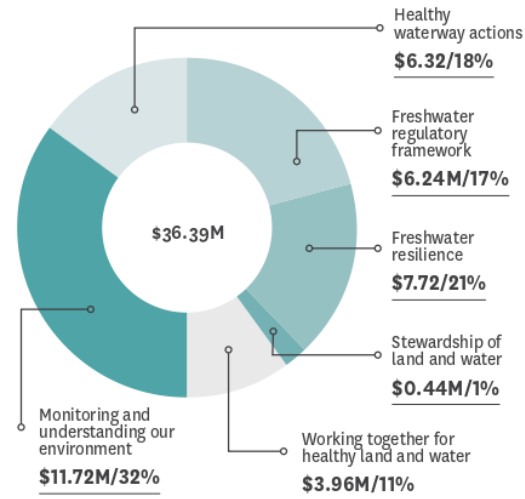


See [rates.ecan.govt.nz](https://rates.ecan.govt.nz) to view online portfolio and programme rates information in more detail.

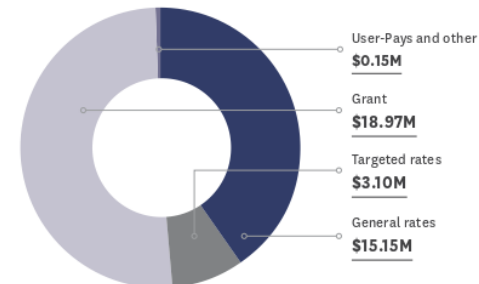
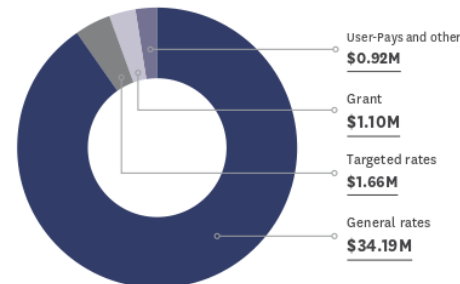
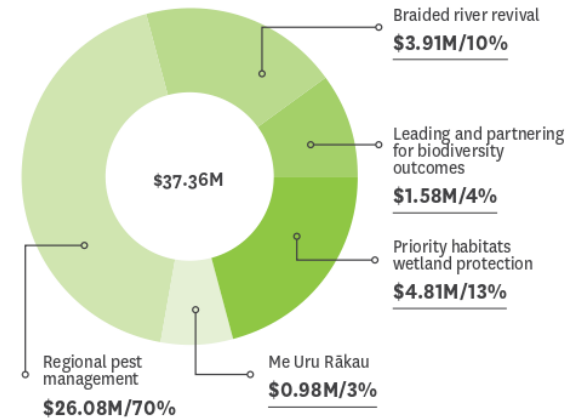
### Option 1

The following charts show a summary of the proposed expenditure by portfolios and programmes (top row) and income by revenue type for each portfolio (bottom row) for Year 1 (2021/22) for Option 1, Council's preferred consultation option.

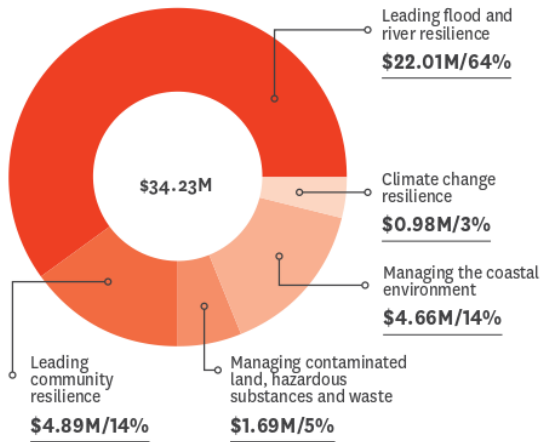
#### Water and Land



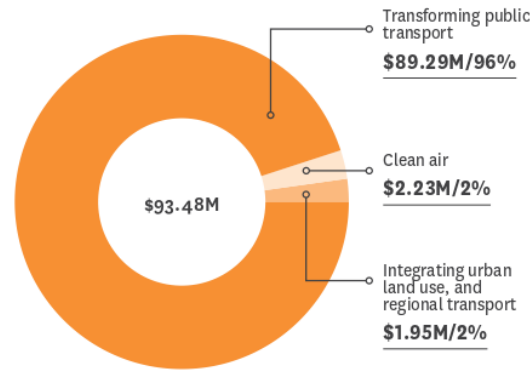
#### Biodiversity and Biosecurity



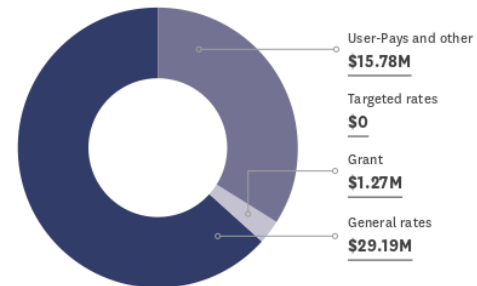
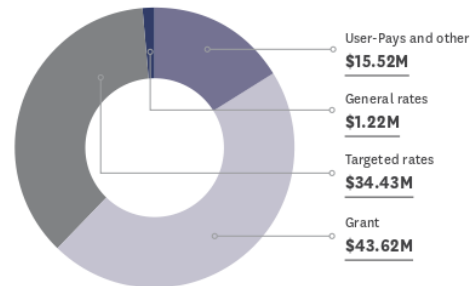
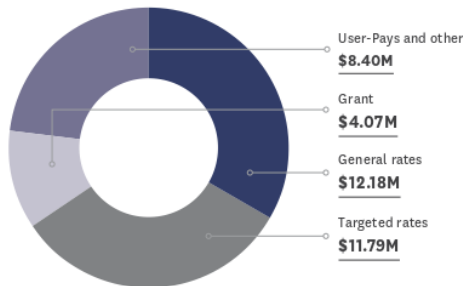
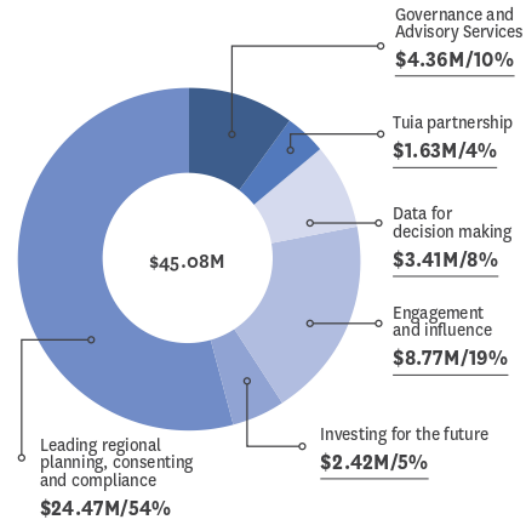
### Climate Change and Community Resilience



### Air Quality, Transport and Urban Development



### Regional and Strategic Leadership





The following pages show a summary of the proposed income and expenditure by portfolios for Option 2.

Summary Financial Information	Current Year	LTP Year 1	LTP Year 2	LTP Year 3	LTP Year 4	LTP Year 5	LTP Year 6	LTP Year 7	LTP Year 8	LTP Year 9	LTP Year 10
	2020/21 \$000	2021/22 \$000	2022/23 \$000	2023/24 \$000	2024/25 \$000	2025/26 \$000	2026/27 \$000	2027/28 \$000	2028/29 \$000	2029/30 \$000	2030/31 \$000
General Rates	71,470	87,103	96,443	97,862	100,537	102,750	104,849	107,114	109,928	113,622	115,962
Targeted Rates	43,276	48,270	49,629	50,113	51,911	53,606	55,121	56,570	58,245	59,951	61,837
Grants	42,501	67,177	51,688	46,336	42,316	44,878	50,059	47,388	48,279	54,029	61,934
User Pays and Other	37,356	41,682	43,467	44,953	46,464	46,799	47,222	47,684	48,157	48,606	49,081
<b>Total Revenue</b>	<b>194,603</b>	<b>244,232</b>	<b>241,226</b>	<b>239,264</b>	<b>241,228</b>	<b>248,033</b>	<b>257,250</b>	<b>258,756</b>	<b>264,608</b>	<b>276,208</b>	<b>288,813</b>
Water and Land	-	35,532	40,569	40,746	39,701	41,276	41,580	42,419	43,532	44,751	45,932
Biodiversity and Biosecurity	13,657	35,412	26,021	21,207	19,329	19,715	20,176	20,685	21,236	21,820	22,408
Climate Change and Community Resilience	-	34,015	34,056	33,195	33,246	33,289	33,970	34,752	35,337	36,607	37,067
Air Quality, Transport and Urban Development	-	91,541	94,127	97,702	100,080	104,220	110,816	109,310	111,427	116,477	127,961
Regional and Strategic Leadership	-	43,688	45,417	45,227	46,858	48,665	48,674	49,550	52,116	52,560	53,655
Freshwater Management*	34,079	-	-	-	-	-	-	-	-	-	-
Hazards, Risk and Resilience*	29,746	-	-	-	-	-	-	-	-	-	-
Air Quality*	3,217	-	-	-	-	-	-	-	-	-	-
Transport and Urban Development*	88,271	-	-	-	-	-	-	-	-	-	-
Regional Leadership*	31,660	-	-	-	-	-	-	-	-	-	-
<b>Total Expenditure</b>	<b>200,630</b>	<b>240,188</b>	<b>240,191</b>	<b>238,078</b>	<b>239,214</b>	<b>247,166</b>	<b>255,216</b>	<b>256,716</b>	<b>263,649</b>	<b>272,215</b>	<b>287,022</b>
<b>Portfolio surplus/(deficit)</b>	<b>(6,027)</b>	<b>4,045</b>	<b>1,036</b>	<b>1,186</b>	<b>2,014</b>	<b>867</b>	<b>2,035</b>	<b>2,039</b>	<b>960</b>	<b>3,992</b>	<b>1,791</b>

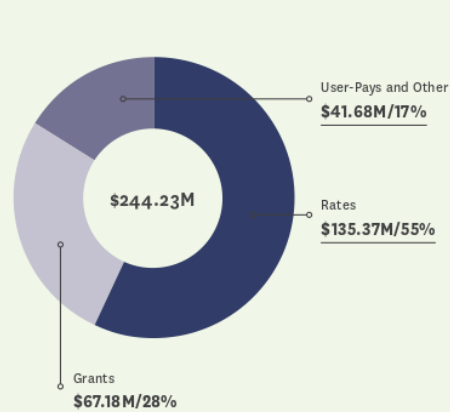
\*The above table shows the new portfolios proposed for this Long-Term Plan (as noted on page 16) with the current 2020/21 portfolios listed below them, with the exception of Biodiversity and Biosecurity, which continues as the same grouping of programmes from this year into the new Long-Term Plan.

## Option 2

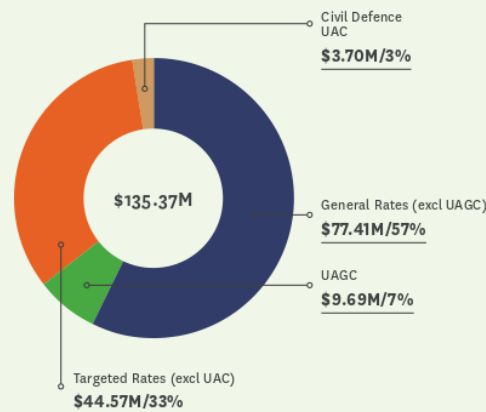
### Proposed income for Year 1 (2021/22)

Total proposed income is \$244.23 million in year 1.

#### Total income



#### Rates income by type

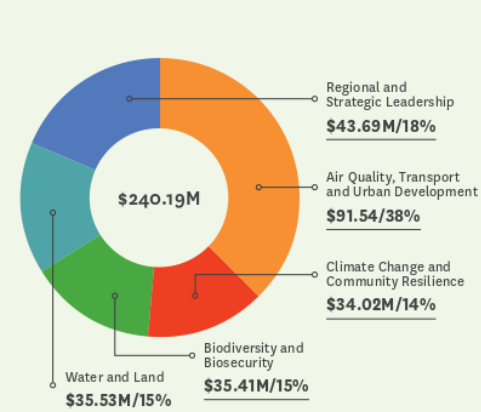


See page 36 for an explanation of rate types

### Proposed expenditure for Year 1 (2021/22)

Total proposed expenditure is \$240.19 million on portfolio and programme delivery. The remaining \$4.04 million will be used to replenish reserves back to policy level. Our reserves are used to ensure we can respond to unforeseen events such as Civil Defence emergencies and flooding.

#### Expenditure breakdown by portfolio

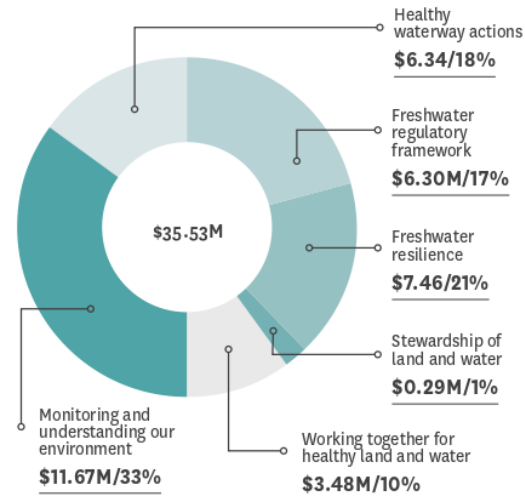


See [rates.ecan.govt.nz](https://rates.ecan.govt.nz) to view online portfolio and programme rates information in more detail.

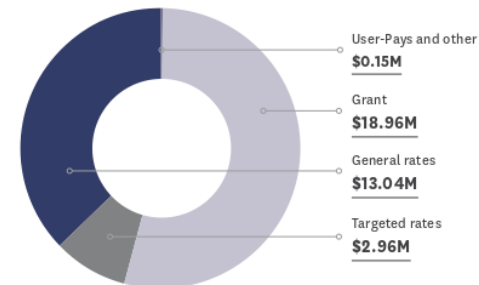
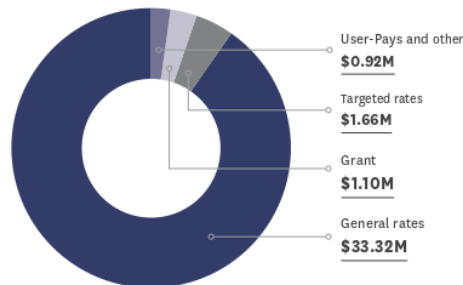
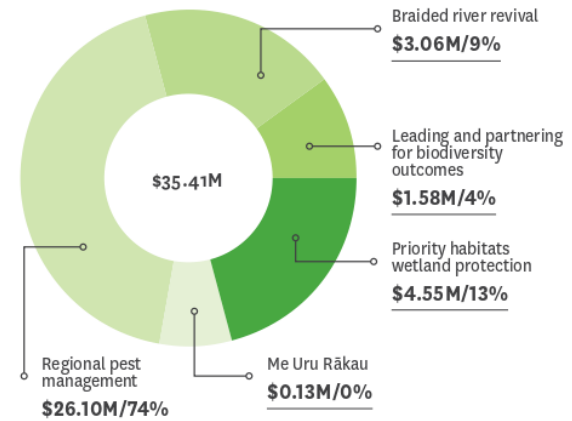
**Option 2**

The following charts show a summary of the proposed expenditure by portfolios and programmes (top row) and income by revenue type for each portfolio (bottom row) for year 1 (2021/22) for Option 2.

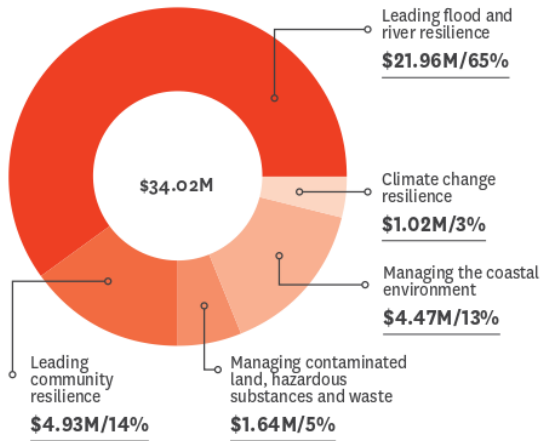
**Water and Land**



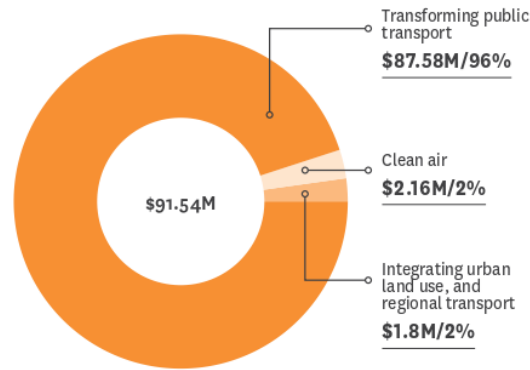
**Biodiversity and Biosecurity**



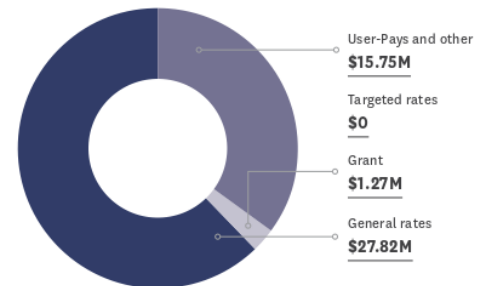
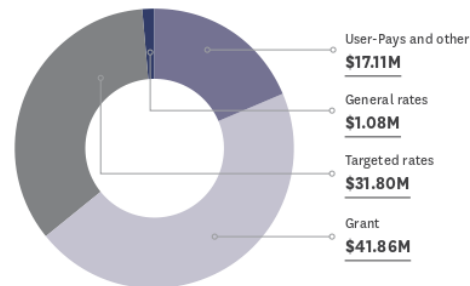
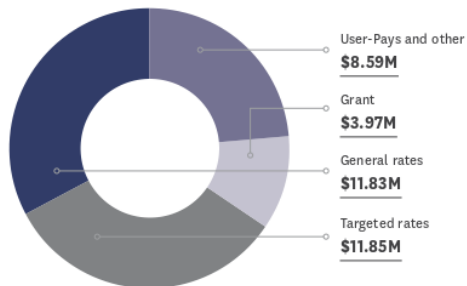
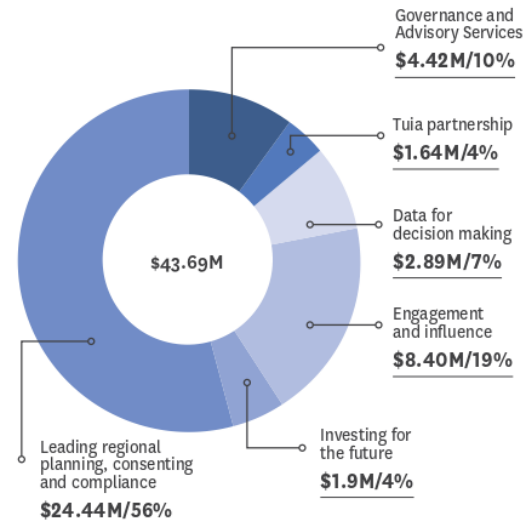
### Climate Change and Community Resilience



### Air Quality, Transport and Urban Development



### Regional and Strategic Leadership







# Rates explained Te whakamārama o ngā tāke kaunihera

Council receives income from a number of sources. One of these is rates from the people of Canterbury.

The term 'rates' covers a number of different charges, applied to properties in the region. When determining which source of funds is the most appropriate, including rates, Council applies the following five guiding principles as outlined in the Revenue and Financing Policy (see page 25).

- Affordability
- Attribution of costs to the beneficiary
- Financial prudence and sustainability
- Strategic alignment
- Transparency and accountability of funding activities separately.

Within these five principles there are inherent tensions, which is why Council also has provision in the policy to consider the overall impact of any allocation of funding sources on the community before setting the final rates amount.

Since rates contribute around 50% of the total income, considerable attention is given to the type of rates that are applied and who pays what.

The different rate types are:

- Uniform Annual Charges (UAGC or UAC)
- General Rates
- Targeted Rates

These are explained opposite.

The Revenue and Financing Policy outlines the type of rates charged for each of our services. See the Supplementary Information online at [haveyoursay.ecan.govt.nz/LTP](http://haveyoursay.ecan.govt.nz/LTP) for more information.

## Different types of rates

### Uniform Annual Charge (UAGC or UAC)

Uniform charges are flat charges, applied at the same dollar value for every property. They can be a general rate ie applied to every rateable property in Canterbury, known as a Uniform Annual General Charge or UAGC, or a targeted rate ie applied to selected properties. If they are targeted they are known as a Uniform Annual Charge or UAC, for example for civil defence in this proposed plan, which is not charged right across the region because Waitaki District's civil defence is managed by Otago Regional Council.

### General Rate

A general rate is charged when the benefit or potential benefit is applicable to everyone. A general rate is therefore charged to every rateable property in the region. It can be charged based on the capital value of a property or its land area – resulting in different properties paying different amounts. Alternatively a general rate can be charged at a fixed amount for every property regardless of the property value – ie as a UAGC, see above.

### Targeted Rate

A targeted rate is used when the activity it is funding only occurs in a specific geographical area or when the income is being gathered and ringfenced to a specific activity. The targeted rate is just charged to the relevant properties where the benefit or potential benefit is available. Like the general rate, it can be applied based on the capital value of a property, the land area or as a targeted uniform annual charge (UAC) where everybody paying the targeted rate pays the same dollar amount.



Your feedback is invited on how we apply the different types of rates as shown in the sample properties in this document (see page 13) and in the draft Revenue and Financing Policy (see page 25).



# Auditor's Report

## Pūrongo Kaitātari Kaute



### To the reader:

#### Independent auditor's report on Canterbury Regional Council's consultation document for its proposed 2021-31 long-term Plan

I am the Auditor-General's appointed auditor for Canterbury Regional Council (the Council). The Local Government Act 2002 (the Act) requires the Council to prepare a consultation document when developing its long-term plan. Section 93C of the Act sets out the content requirements of the consultation document and requires an audit report on the consultation document. I have done the work for this report using the staff and resources of Audit New Zealand. We completed our report on 25 February 2021.

#### Opinion

In our opinion:

- the consultation document provides an effective basis for public participation in the Council's decisions about the proposed content of its 2021-31 long-term plan, because it:
  - fairly represents the matters proposed for inclusion in the long-term plan; and
  - identifies and explains the main issues and choices facing the Council and region, and the consequences of those choices; and
- the information and assumptions underlying the information in the consultation document are reasonable.

#### Basis of opinion

We carried out our work in accordance with the International Standard on Assurance Engagements (New Zealand) 3000 (Revised): Assurance Engagements Other Than Audits or Reviews of Historical Financial Information which is available on the External Reporting Board's website. In meeting the requirements of this standard, we took into account particular elements of the Auditor-General's Auditing Standards, and the International Standard on Assurance Engagements 3400: The Examination of Prospective Financial Information, which is available on the International Auditing and Assurance Standards Board's website, that were consistent with those requirements.

We assessed the evidence the Council has to support the information and disclosures in the consultation document. To select appropriate procedures, we assessed the risk of material misstatement and the Council's systems and processes applying to the preparation of the consultation document.

Consultation Document | Deciding what the future of Canterbury looks like 2021-31

We did not evaluate the security and controls over the publication of the consultation document.

#### Responsibilities of the Council and auditor

The Council is responsible for:

- meeting all legal requirements relating to its procedures, decisions, consultation, disclosures, and other actions associated with preparing and publishing the consultation document and long-term plan, whether in printed or electronic form;
- having systems and processes in place to provide the supporting information and analysis the Council needs to be able to prepare a consultation document and long-term plan that meet the purposes set out in the Act; and
- ensuring that any forecast financial information being presented has been prepared in accordance with generally accepted accounting practice in New Zealand.

We are responsible for reporting on the consultation document, as required by section 93C of the Act. We do not express an opinion on the merits of any policy content of the consultation document.

#### Independence and quality control

We have complied with the Auditor-General's:

- independence and other ethical requirements, which incorporate the independence and ethical requirements of Professional and Ethical Standard 1 issued by the New Zealand Auditing and Assurance Standards Board; and
- quality control requirements, which incorporate the quality control requirements of Professional and Ethical Standard 3 (Amended) issued by the New Zealand Auditing and Assurance Standards Board.

Other than our work in carrying out all legally required external audits and reporting on the Council's debenture trust deed, we have no relationship with or interests in the Council.

Julian Tan

Audit New Zealand  
On behalf of the Auditor-General  
Christchurch, New Zealand



## Making a submission E whakatakoto ana he tāpaetanga

### What is a Long-Term Plan

Under the Local Government Act, a Council's Long-Term Plan is a required document that forms a key part of any Council's commitment to its community. It details for a ten-year period the outcomes that Council aims to deliver, the activity, and what it will cost.

Long-Term Plans are updated every three years to reflect changes in Council priorities as a result of external requirements such as central government policy, changes in expectations of the community or changes to organisational requirements.

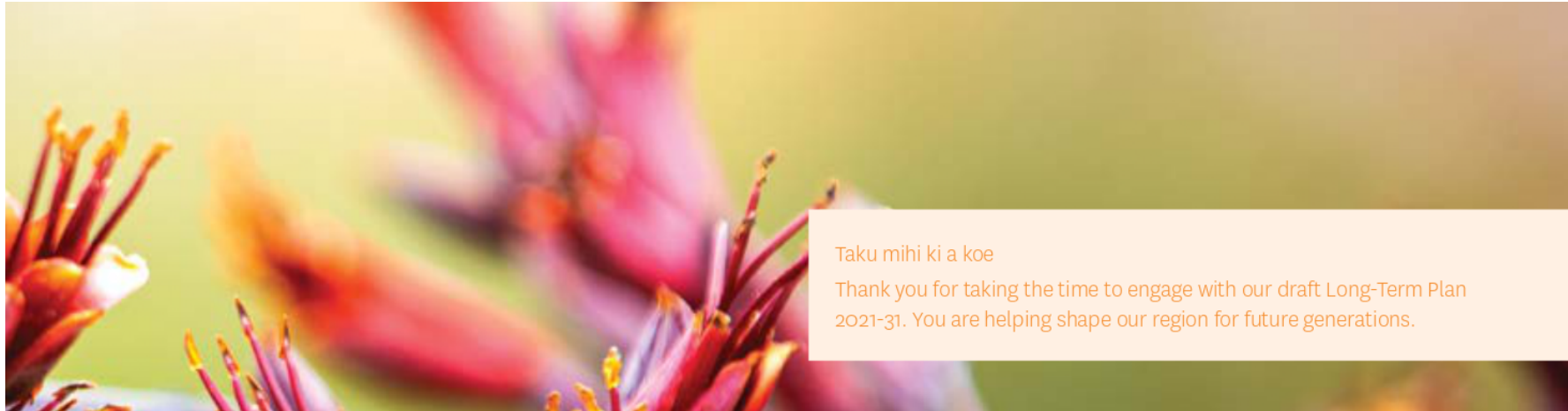
The activity is reviewed in intervening years through the Annual Plan process.

Anyone can make a submission – wherever you live, whatever your age, whether you pay rates or not. Make sure your voice is heard.

### Long-Term Plan 2021-31 Timeline

- Consultation opens 8 March
- Submission period
- Consultation closes 11 April 2021
- Hearings 27/28 April, 4 May 2021
- Deliberations 20 May 2021
- Adoption of final plan 17 June 2021
- Long-Term Plan comes into effect 1 July 2021

Following the close of consultation, if you have indicated on your submission that you would like to speak to Council about your views, you will be contacted to arrange a time to attend on one of the Hearing dates.



Taku mihi ki a koe

Thank you for taking the time to engage with our draft Long-Term Plan 2021-31. You are helping shape our region for future generations.

### Format

There are several ways to make a submission:



Via the online form – this is the quickest and easiest way to make a submission. Simply go to [haveyoursay.ecan.govt.nz/LTP](https://haveyoursay.ecan.govt.nz/LTP) and follow the online prompts. Your submission will be automatically collated into the feedback. You are able to indicate if you wish to speak to Councillors in support of your submission.



By email to [mailroom@ecan.govt.nz](mailto:mailroom@ecan.govt.nz) – please ensure you use ‘LTP SUBMISSION’ as your email subject and that your name and address is included. If you wish to attend a hearing, please indicate this in your email.



By video – it is possible to provide a verbal submission via video. You will need to state your name and address (and organisation you are submitting on behalf of if that is the case). Videos can be uploaded through the online submission process.



Hard copy – you can request a paper submission form or download a form from our website to complete and return by post, or in person, to an address opposite.

### Publishing of submissions

We are not able to accept your submission without a name and address. You are, however, able to indicate in your submission if you do not wish your name to be made public. All submissions are public documents and copies and/or a summary will be published on our website.

Address for paper-based submissions to:

Freepost 1201  
 Environment Canterbury  
 PO Box 345  
 CHRISTCHURCH 8140

(8.30am to 5.00pm Monday to Friday)  
 200 Tuam Street  
 Christchurch

(8.30am to 5.00pm Monday to Friday)  
 75 Church Street  
 Timaru

(8.30am to 5.00pm Monday to Friday)  
 96 West End  
 Kaikōura





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F 03 319 5809

*Taking action together to shape a thriving and resilient Canterbury, now and for future generations.*

*Toitū te marae o Tāne, toitū te marae o Tangaroa, toitū te iwi.*

[ecan.govt.nz](http://ecan.govt.nz)

R21/01 E20/8191 © Environment Canterbury 2021



**9.5 Annual Plan 2020/21 Eight month performance report to 28 February 2021**

**Author:** Ann Fitzgerald, Corporate Planner  
 Azoora Ali, Chief Financial Officer  
 Lili Delwaide, Programme Delivery Manager

**Authoriser:** Donna Cross, Group Manager Commercial and Strategy

<p><b>Recommendation</b></p> <p>1. That:</p> <p>(a) The key performance indicators progress report to 28 February 2021 be received and noted.</p> <p>(b) The capital work programme progress report to 28 February 2021 and end of year forecast be received and noted.</p> <p>(c) That the financial position as at 28 February 2021 be received and noted.</p>
--

**Purpose of Report**

1 The purpose of this report is to outline progress against Council’s 2020/21 Annual Plan (Year Three of the 2018-2028 Long Term Plan) towards achieving the key performance indicators, the capital projects work programme and to note the financial results for the eight month period ended 28 February 2021.

**Assessment of Significance**

2 This matter is considered to be of low significance in terms of Council’s Significance and Engagement Policy.

**Discussion**

3 Council’s Annual Plan four month reporting cycle requires reporting of key performance indicators, capital work programme, and financial results to Council for the periods 1 July – 30 October, 1 November – 28 February, and an annual report for the 12 month period ended 30 June each year.

**Key Performance Indicators Results**

4 The Key Performance Measures (KPI’s) update is included in Attachment 1. This outlines progress against the 2020/21 targets and provides a summary of highlights and issues for each activity. The information excludes the KPI’s that are only measured annually or biennially.

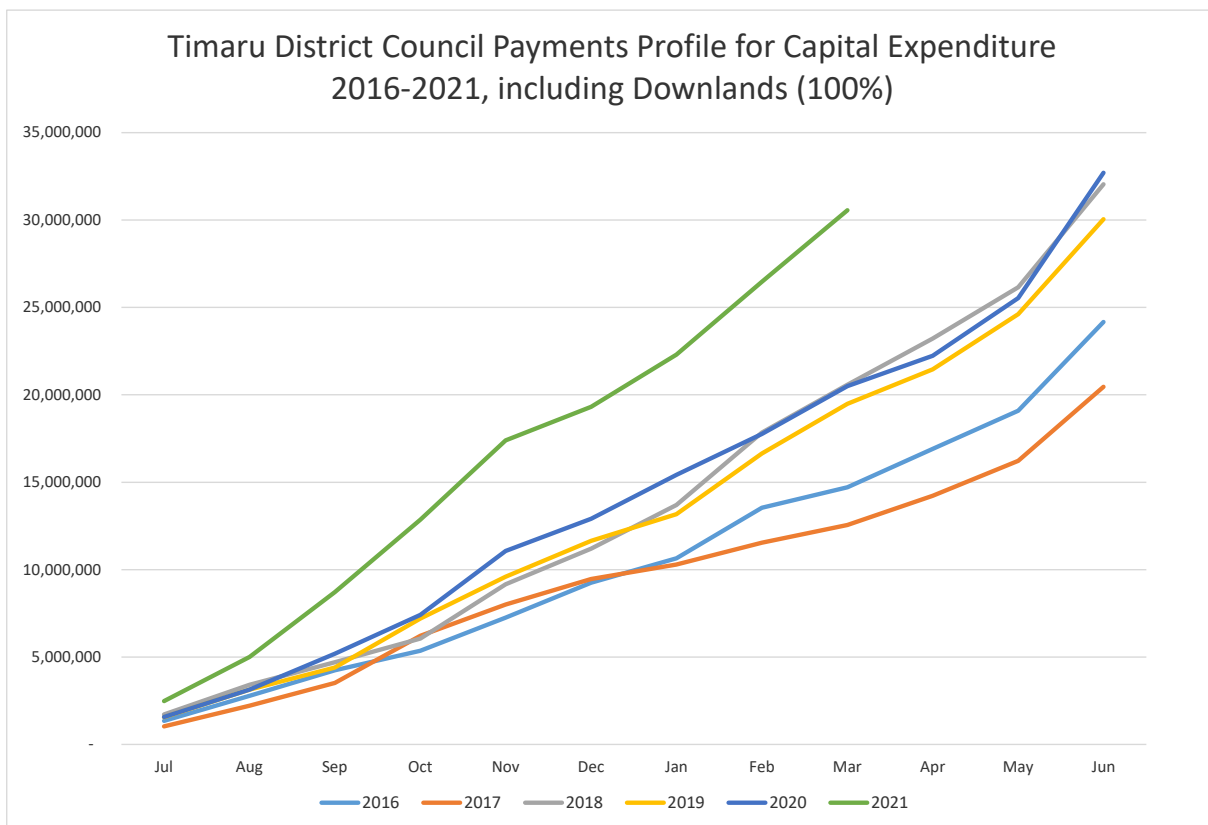
5 In general the KPI’s are tracking well at the eight month point, and the majority are expected to meet, or be close to the year-end target.

	<i>As at 28 February 2021</i>	<i>Expected year end result</i>
<i>On target</i>	81%	79%
<i>Marginal</i>	11%	12%
<i>Off Target</i>	8%	9%

- 6 At this stage we are expecting approximately 79% of KPI targets to be met at year end. Another 12% will be close to target, and 9% are not expected to meet targets. There are a range of reasons for the off-target measures including:
  - 6.1 Changes in the parameters of targets such as Library database searches, where the suite of databases has been changed due to external factors, resulting in a reduction in searches.
  - 6.2 Factors beyond Council’s control such as business interruption due to COVID–19 restrictions, for example this has impacted our ability to carry out all of the scheduled food premises verifications, and reduced visitor numbers to facilities.
  - 6.3 In the case of KPI “visitors to libraries” staff have noted that while there has been less than expected visitors to libraries, there has been some increase in digital usage of library materials.
- 7 It is noted that several of the waste minimisation KPI’s relating to initiatives such as zero waste events and programmes have slowed in preparation for transferring to the new waste contract as of 1 July.

**Capital Work Programme**

- 8 As of 28 February 2021, the total capital expenditure was at \$25.8 million comprising of \$23.1 million for TDC and \$2.7 million for the Downlands Water Supply scheme (82% TDC).
- 9 This capital expenditure represents a significant increase compare to the previous years as shown in the graph.



- 10 As of end of February 2021, several projects have been completed:

- 10.1 The upgrade of the carpark at Timaru Airport (\$88k). As a result of the creation of additional carpark, random parking has been eliminated.
- 10.2 The upgrade of the Temuka swimming pool (\$1.02m). The total project cost will be \$1.3 million once all invoices are received and processed.
- 10.3 The installation of new concrete beams at the Timaru Cemetery. More beams were installed and resulted in a variance of \$34k.
- 10.4 The renewals and new culverts installation (\$180k)
- 10.5 The purchase of a new parking site in Temuka (\$853k)
- 10.6 The purchase of Art works for the Aigantighe Art Gallery (\$30k)
- 11 Several large projects are currently in the construction phase and are planned to be completed by the end of the financial year. Those projects include:
  - 11.1 The renewal of the watermain and sewermain in Orbell Street (\$554k)
  - 11.2 The seal extension of Orari back road (\$984k)
  - 11.3 The Geraldine / Winchester roundabout (Annual Budget \$2m)
  - 11.4 The Social Housing Ventilation Compliance project (est. \$500k)
  - 11.5 The renewal of the Riding for the Disabled bridge in Timaru (adjacent to School Park) (\$150k)
  - 11.6 Te Ana Wai Intake out-of-river works (\$690k)
  - 11.7 Te Ana Wai Raw Water Reservoirs (\$1.3m)
  - 11.8 Talbot Street sewer renewal (\$667k)
- 12 Ongoing non-construction projects include:
  - 12.1 Books and resources purchase for the libraries (\$425k)
  - 12.2 Playground equipment and undersurfacing (\$239k)
  - 12.3 Emergency Management Communication Equipment and Siren Renewal (\$59k)
- 13 All the above listed projects are on-track for completion at the end of the year.
- 14 Others ongoing projects include:
  - 14.1 Pareora Pipeline Upgrade – This project will be significantly progressed by the end of the year and expenditure of approximately \$7.5 million are expected for 2020/21. The construction will span across 2020/21 and 2021/22.
  - 14.2 Te Ana Wai Trunkmain Upgrade Stage 1 (\$2.97m)
  - 14.3 Temuka Treated Water Reservoir (\$2m)
- 15 The above projects will be significantly progressed by the end of the financial year but are not planned to be fully completed prior to June 30, 2021.
- 16 All projects listed above were identified as highly feasible at the beginning of the financial year.
- 17 Other highly feasible projects that haven't started yet but that are scheduled to be delivered within the last 4-month period include:



- 17.1 The resurfacing of the runway at Timaru Airport (\$700k), with work planned to commence on 19<sup>th</sup> April;
- 17.2 Refurbishment of social housing (\$114k);
- 18 Projects that are unlikely to be fully delivered within this financial year were identified at the start of the year and include:
- 18.1 Bleachers replacement (2020/21 budget of \$1.8m) – Market engagement and a procurement process is underway, as is resource consent planning. Work in relation to the drainage issues associated with the upper embankment is being progressed in parallel. Expenditure of up to \$800k is planned for this financial year, but expenditure will be dependent upon timing of construction (2021 or 2022 calendar year).
- 18.2 Theatre Royal (2020/21 budget of \$5.2m) – The Theatre Royal and Heritage Facility Development Project has been progressing well with the appointment of the architect and the professional services and decommissioning works has commenced. However, not all budget will be spent this year and it is expected that the total expenditure for 2020/21 will be between \$1.5 and \$2 million.
- 18.3 Aigantighe Art Gallery Buildings Upgrade (2020/21 budget of \$610k) – Work is progressing and resource consent has been granted. A consultant has been engaged to prepare the detailed design for the Heritage House strengthening. Application for a building consent will be prepared with the detailed design and is currently expected to be lodged in August 2021.
- 18.4 Caustic soda upgrade at Claremont Water Treatment Plant – Tender documents are currently being finalised and will go to market in April. A contractor will be appointed this financial year but the physical works will likely start this winter.

### Financial Results

- 19 The financial results up to the period ending 28 February 2021 are attached. The financial results in the attachments include approved carry forwards in addition to the Annual Plan numbers, therefore now titled “Forecast”.
- 20 The variance analysis by activity for the period ending 28 February 2021 are also attached in the document “Council Performance Activity Variance Analysis - February 2021”.
- 21 Council achieved an operating surplus of \$9.3Mil for the period ending 28 February 2021. This a favourable variance to forecast by \$1.6Mil. This is made up of:
- 21.1 Total Operating Revenue \$67.1Mil which is \$2.7Mil higher than forecasted revenue; and
- 21.2 Total operating expenditure of \$57.7Mil (comprising personnel costs, operating costs, finance costs and depreciation costs), which is \$1.1Mil higher than forecasted operating expenditure to 28 February 2021. An explanation of the key overall council variances are provided below.
- 22 Operating revenue had the following key variances (actual compared to forecast) as follows:
- 22.1 Subsidies and grants were \$2.5Mil unfavourable variance due to LTNZ subsidies forecasted at \$9.0Mil year to date. Actual subsidy received was \$6.9Mil. Subsidy income is reflective of actual expenditure incurred and favourable variances in both operating and capital expenditure offsets this unfavourable variance.

- 22.2 Fees and Charges were \$1.95Mil favourable variance due to a number of areas contributing to this favourable variance. Significant variances are as follows and further detail is provided in the Council Performance by Activity analysis:
- District Planning and Environmental Services favourable variance of \$0.438Mil
  - Waste Minimisation favourable variance of \$1.15Mil
  - Sewer favourable variance of \$0.187Mil
  - Roading and footpaths (parking) favourable variance of \$0.273Mil
- 22.3 Other Revenue had a \$3.62Mil favourable variance due to an unbudgeted grant of \$3.4Mil received from the Department of Internal Affairs for water stimulus projects. This is the first instalment of a total funding package of \$6.8Mil. Capital contributions for sewer, storm water and water supplies are higher than year to date forecast.
- 22.4 Finance Revenue had a \$0.424Mil unfavourable variance due to interest income received being lower from that forecasted year to date. This is a result of lower interest rates being received on cash investments.
- 23 Operating expenditure had the following key variances (actual compared to forecast) as follows:
- 23.1 Personnel Costs of \$0.746Mil favourable variance due to a number of vacant positions or positions recently been filled within Community Services, Infrastructure Management, Commercial and Strategy, and Planning and Environmental Services.
- 23.2 Depreciation Expense of \$2.439Mil unfavourable due to depreciation expenditure being higher than forecast. The forecast was set prior to the 2019-2020 revaluation of three waters from deemed cost to fair value.
- 23.3 Finance Costs of \$0.689Mil favourable due to interest rate costs being lower than forecast. Council currently has a lower average cost of debt from what was forecasted (3.86% compared to 4.00%). A number of activities did not require borrowings where projects were not fully completed in the previous financial year.

## Attachments

1. **Key Performance Indicators Eight month report to February 2021** [↓](#) 
2. **Council Financial Statements - February 2021** [↓](#) 
3. **Council Performance Activity Variance Analysis - February 2021** [↓](#) 



**EIGHT MONTH REPORT**  
**Key Performance Indicators**  
**November 2020 - February 2021**

TIMARU DISTRICT COUNCIL



Democracy

Highlights

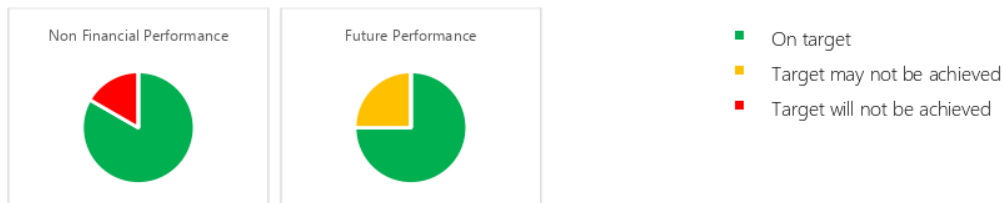
Adoption of Annual Report 2019/20

Preparation of LTP 2021-31

Issues

Nothing to report

Key Performance Indicators



INDICATOR	TARGET	RESULT	
Percentage of main items held in open Council meetings	90.00%	83.33%	The result for the November to February period is slightly under target, due to items that required discussion without the media or public present. The cumulative result for the year to date is also slightly under target. Issues considered in closed meeting were done to protect the privacy of the person who were the subject of the issue, to protect the commercial position of the person who supplied or who was the subject of the information and to enable commercial negotiations to take place, which cannot be done in the public arena. <b>N E</b>
Clear audit opinion for Long Term Plan and Annual Report	Unmodified opinion received	Yes	A clear (unmodified) audit opinion was received for the 2019/20 Annual Report and end of year audit on 22 December 2020. The Annual Report was adopted by Council on 22 December 2020.

			<p>2021-31 LTP Audit dates have been disrupted by COVID-19, with Audit NZ commencing the first audit period on 22 February 2021.</p> <p><b>N E</b></p>
Compliance with LGA Planning and Accountability requirements	Statutory Local Government Act Planning and Regulatory requirements are achieved	Yes	<p>Statutory Local Government Act Planning and Regulatory requirements were met for the 2019/20 Annual Report (deadline extended to 31 December 2021), despite the challenges of COVID-19 delays. The report was adopted by Council on 22 December 2021. Work is ongoing on preparation of the 2021-31 Long Term Plan, with the LTP audit currently underway.</p> <p><b>N E</b></p>
Resident satisfaction with influence on Council decision making	50.00%		Reported biennially.
Resident satisfaction with Council's leadership	65.00%		Reported biennially
Resident satisfaction with how well Council keeps public informed and involved in decision making	65.00%		Reported biennially

Community Support

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Airport

Highlights

The highlight for this period was the successful audit, by the Civil Aviation Authority, of the Airport Safety Management System (SMS). Achievement of this SMS audit is a prerequisite for the upcoming Part 139 recertification of the Airport. The recertification audit is scheduled for the 16th of March 2021.

Issues

An issue that is escalating at the Timaru Airfield is the prevalence of wildlife and in particular birds. With increased irrigation and additional storage ponds there are now more opportunities for birds to migrate throughout the geographic area of the airport. Birds resting on the shoulders of the runway and birds in flight are hazards to aircraft and a risk that must be managed. Several techniques are used to reduce the risk of bird strike but it should be noted that this risk cannot be eliminated.

Key Performance Indicators

Key Performance Indicators

INDICATOR	TARGET	YTD RESULT	
Airport user satisfaction with facility	70.00%		Results are reported annually.
Airport Civil Aviation Authority accreditation achieved	Annual CAA accreditation audits identify no significant matters that prevent ongoing accreditation		Reported annually

## Community Support

### Cemeteries

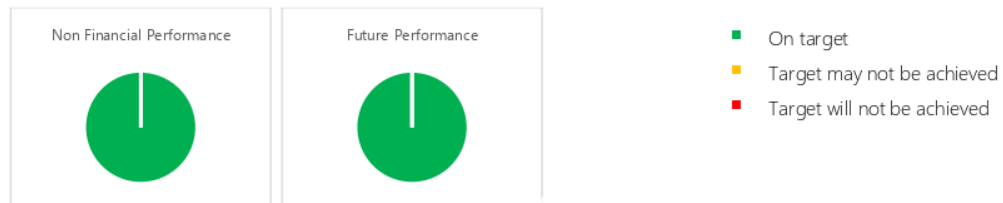
#### Highlights

A burial beam has been poured in the Temuka Cemetery extension which will allow the activation of the resource consents for the extension.

#### Issues

We are still actively seeking a site to replace the Timaru Cemetery

#### Key Performance Indicators



INDICATOR	TARGET	YTD RESULT	
User satisfaction with district cemeteries	85%		Reported biennially
Percentage of cemetery records that are updated within a month	95%	100%	All records associated with interments have been added to the Cemeteries database within one month All records are likely to be updated on time for the balance of the reporting period. <b>N E</b>
Resident satisfaction with district cemeteries	85%		Reported biennially



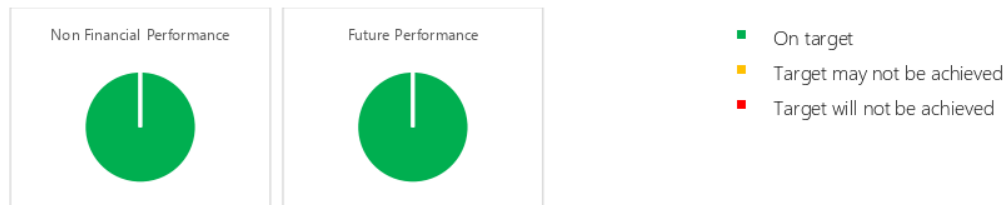
Community Support

Community Funding

Highlights and Issues

There has been no Community Funding rounds during this reporting period.

Key Performance Indicators



INDICATOR	TARGET	RESULT	
Funding Rounds per year - General donations, Substantial grants, Community loans	2	1	<b>N</b> <b>E</b>
% of Accountability forms returned	90.00%		Reported annually
Funding Rounds per year - TDC Youth Initiatives	2	1	The next scheduled Youth Initiative meeting is to be held in March 2021 <b>N</b> <b>E</b>
Funding Rounds per year - Creative Communities Fund	4	2	Funding applications totalling \$32,121.44 have been approved in the first 2 funding rounds. <b>N</b> <b>E</b>

Community Support

Public Toilets

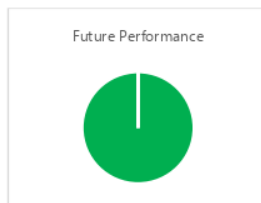
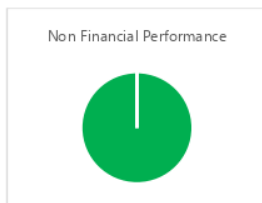
Highlights

The refurbishment of the Pleasant Point public toilets located in the main street has commenced. This includes new tiles on the walls and floors.

Issues

Recent vandalism had increased in one block of toilets in the main street of Timaru.

Key Performance Indicators



- On target
- Target may not be achieved
- Target will not be achieved

INDICATOR	TARGET	RESULT	
User satisfaction with public toilets	65%		Reported biennially
Number of complaints about public toilet cleaning standards	6	2	We are tracking to stay under our six complaints. <b>N E</b>

Community Support

Emergency Management

Highlights

Working with Blandswood Community to develop an Evacuation Plan.

Securing a public presentation for AF8.

Completion of fabrication and circuit design of new siren arrays for North/Turnbull Street (to cover Port area) and Milford Lagoon.

Preparing for the first ever Emergency Management Volunteer Conference (VollyCon 2021) being held in Canterbury in March.

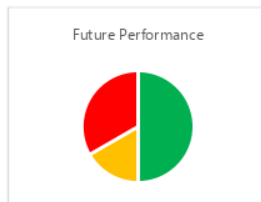
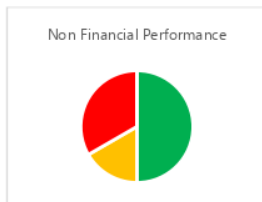
Installing VHF radio base-set in Te Aitarakihi Marae.

Issues

Lack of numbers at critical level for the Response Team - without urgent recruitment the team will be unable to complete much of their currency training, leading to recertification in some Unit Standards.

Welfare Plan and Recovery Plan required.

Key Performance Indicators



- On target
- Target may not be achieved
- Target will not be achieved

INDICATOR	TARGET	YTD RESULT	
Community Response Plans (CRP) developed	1	0.75	Blandswood Evacuation Plan in progress. Completion of draft expected by the end of this FY <b>N E</b>
Number of educational presentations delivered to community groups to reduce risks from hazards to our district	20	7	This period includes St John Cadets, Blandswood Residents Association, Mentoring Youth (Jono and Tyson) and ComCol. <b>N E</b>

<p>Recruit, train and maintain sufficient EOC staffing for 24/7 coverage to enhance our capability to manage civil defence emergencies</p>	<p>Sufficient EOC staffing for 24/7 coverage</p>	<p>Yes</p>	<p>EOC numbers static during this period Training has started again, with the first EOCII training occurring mid March. Getting staff to attend training stands at 20% and the only reason training goes ahead is due to invites being taken up by other agencies and Councils.</p> <p><b>N E</b></p>
<p>Council, staff and partner agencies have participated in annual CDEM Group Exercise to enhance our capability to manage civil defence emergencies</p>	<p>Annual CDEM exercise participation</p>	<p>No</p>	<p>Annual Exercise usually occurs in August/October period. the 2020 exercise was cancelled due to COVID.</p> <p><b>N E</b></p>
<p>Recruit, train and maintain registered volunteer teams and provide annual volunteer training programme to meet registration criteria, to enhance our capability to manage civil defence emergencies</p>	<p>Maintain registered volunteer teams, Annual Volunteer training programme</p>	<p>Yes</p>	<p>Temuka and Pleasant Point Teams are sufficiently sized. Geraldine has lost older members as they withdrew during COVID. The Response Team (General Rescue) is at minimum numbers and a recruitment campaign is underway.</p> <p><b>N E</b></p>
<p>Complete plans to enhance our capability to recover from civil defence emergencies</p>	<p>District Recovery Plan completed 2019/20 – 2020/21</p>		<p>No progress. Welfare Manager has changed, and currently Recovery Manager position is vacant.</p> <p><b>N E</b></p>

Community Support

Social Housing

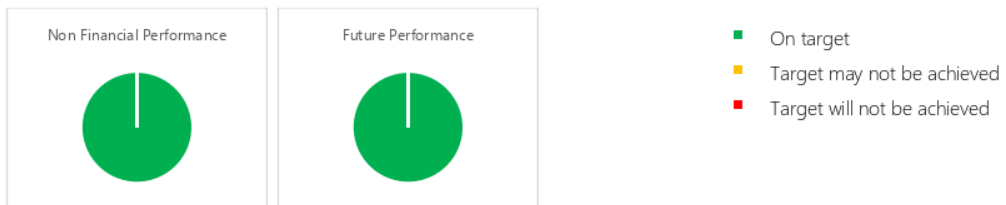
Highlights

The ventilation project is well underway and is on target to be completed by 30 June 2021. Re-roofing a block of flats at Cameron Courts has commenced and refurbishing work continues.

Issues

Sourcing materials for refurbishment is more difficult than usual. However advance planning helps maintain progress with scheduled refurbishment.

Key Performance Indicators



INDICATOR	TARGET	RESULT	
Tenant satisfaction levels	85%		Reported annually
Occupancy rate of social housing units	97%		Reported annually
Percentage of urgent service requests (social housing) responded to within 24 hours	100%	100%	All urgent requests were attended to within 24 hours. <b>N E</b>

District Planning and Environmental Services

Building Control

Highlights

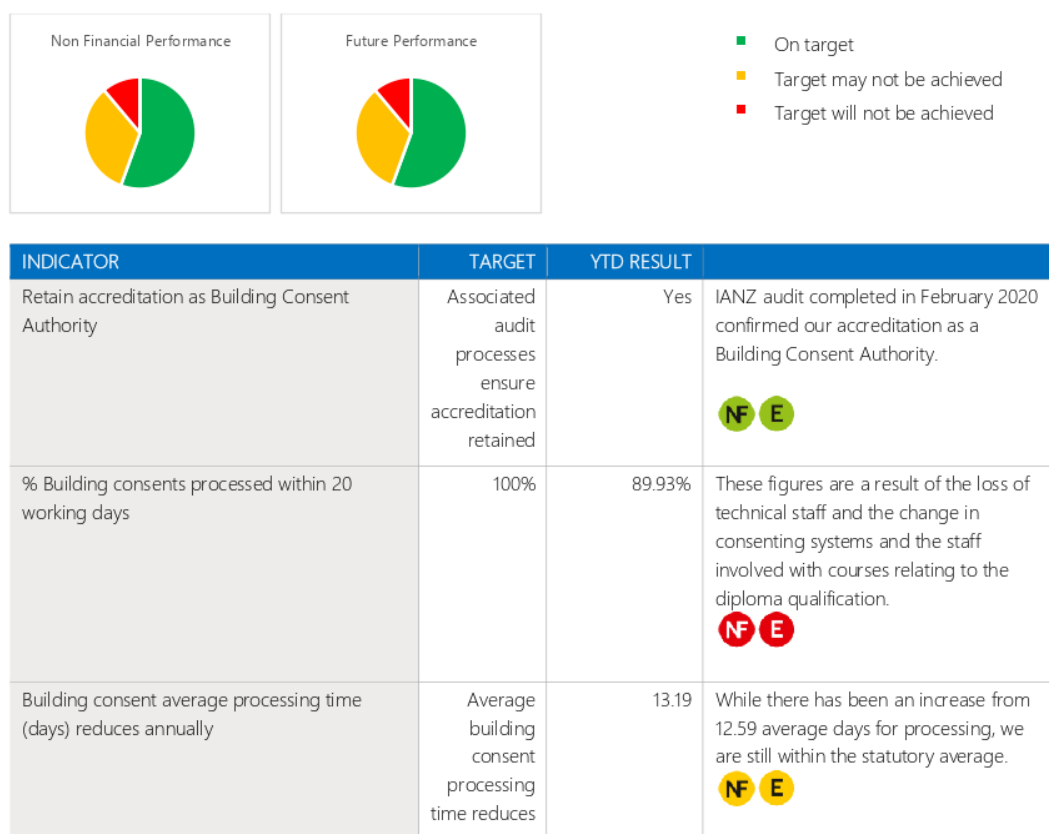
The implementation of the new consenting systems has gone as smoothly as could be expected, with many positive comments both internally and externally.

Three staff have started their Diploma journey and two Admin team members are to start their National Certificate in Building Regulation.

Issues

The effects of losing technical staff and trying to recruit suitable replacements has been very challenging. Of the three vacancies, one remains vacant with many recruitment options being explored. As a result of this the use of external contractors remains high for the immediate future until the new recruits gain their competency.

Key Performance Indicators



<p>% of Land Information Memorandum's (LIM) processed within 10 working days</p>	<p>100%</p>	<p>100%</p>	<p>LIM Numbers have continued to be well above the the previous years corresponding period. There were 465 LIM's requested in the period, as opposed to 345 last time. This is a 35%. All LIM's have been actioned within the 10 days, with the average time open being 6.08 days, compared to 6.34 days last year. The volume of LIM's here have impacted on all units, in particular Customer Services who co-ordinate, collate, review and send the LIM requests</p> <p><b>N E</b></p>
<p>% Customer satisfaction with information and education from building control services</p>	<p>90%</p>		<p>Reported annually</p>
<p>% of non-compliant buildings identified by the Council audit of BWOFF have corrective action taken</p>	<p>100%</p>	<p>100%</p>	<p><b>N E</b></p>
<p>% of registered swimming pools inspected annually</p>	<p>33.30%</p>	<p>5.73%</p>	<p>The 18 inspections that were due over this period were conducted</p> <p><b>N E</b></p>
<p>% of non compliant swimming pools identified at inspection that have had issues resolved in line with the Building Act 2004</p>	<p>100.00%</p>	<p>11.11%</p>	<p>Two pools were found to have non-compliances. Owners have been contacted and working through those issues to be resolved.</p> <p><b>N E</b></p>
<p>All potentially Earthquake Prone Buildings (Priority Buildings) are identified by 2022</p>	<p>100% of potentially EPBs (Priority Buildings) identified by 2022</p>	<p>100.00%</p>	<p>464 buildings have been identified as priority buildings and all of these building owners have now been notified.</p> <p><b>N E</b></p>



District Planning and Environmental Services

Environmental Compliance

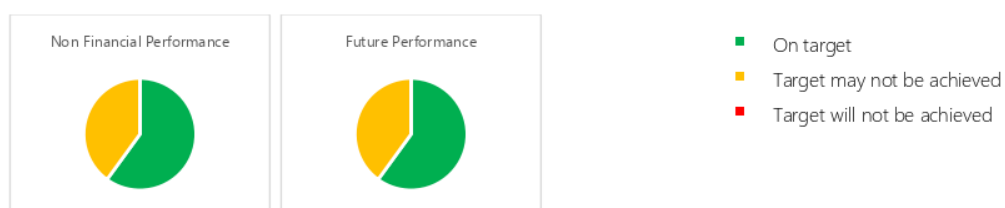
Highlights

The Animal Control Team undertook a successful prosecution for a breach of legislation.

Issues

Recent changes to Covid-19 levels has impacted our ability to carry out food verifications and is likely to impact year end targets.

Key Performance Indicators



Key Performance Indicators

INDICATOR	TARGET	RESULT	
Percentage Customer satisfaction levels with information and education from environmental health services	90%		Reported annually
Percentage of known dogs in District registered	95%		Reported annually
Number of Dog Control education initiatives completed	5	15	3 Educational initiatives were undertaken in this period, with a year total target that well exceeds target <b>N E</b>
Percentage of Registered food premises under a Food Control Plan [FCP] that have undergone audit	100%	51.98%	After post covid lockdown last year, a number of food businesses have been undecided about their futures and have delayed reopening. This meant that their audits had to be delayed which has affected targets for this quarter. <b>N E</b>
Percentage of Health & Bylaws regulated premises that have been inspected	80%	42.11%	Officers are currently focusing on Health and Bylaw regulated premises and are on track to reaching our 80% target for the year. <b>N E</b>

Percentage of Alcohol regulated premises that have been inspected	80%	21.05%	<p>Significant time has been dedicated to training a new liquor licensing staff member during this period, which has impacted on the ability to undertake monitoring visits.</p> <p><b>N E</b></p>
Percentage of non compliant health & bylaw regulated premises become compliant after inspection	100%	100%	<p>All premises were found to be compliant therefore 100% compliance achieved</p> <p><b>N E</b></p>

District Planning and Environmental Services

District Planning

Highlights

Consultation on the Draft District Plan completed.

Enforcement order lodged with the Environment Court regarding a non-compliant clearance of a significant natural area.

New Senior Planner employed to assist with the District Plan Review.

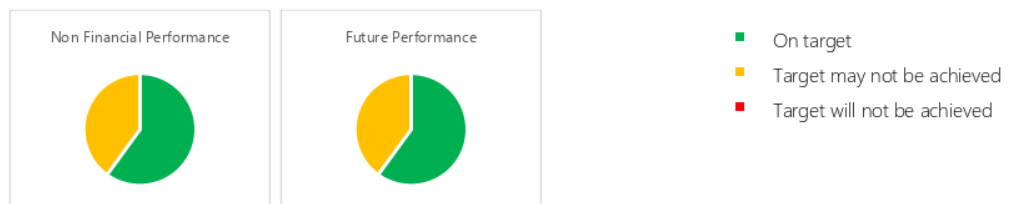
Resource consent issued for a retail park at Showgrounds Hill.

Issues







A number of suspected clearances of significant natural areas are being investigated.

Significant reform of the Resource Management System announced which will require input from staff during the reform process, on top of regular workloads.

Key Performance Indicators



INDICATOR	TARGET	RESULT	
District Plan compliance with statutory requirements	District Plan complies with statutory requirements	Technically not currently compliant	The District Plan does not currently comply with all statutory requirements as it has not given effect to the National Policy Statement for Electricity Transmission and the National Policy Statement for Renewable Energy Generation. Although plan changes were prepared to give effect to these National Policy Statements, Council decided to not proceed and instead give effect to the National Policy Statements through the District Plan Review, which is currently in progress. This is considered a relatively minor statutory non-compliance, which the Ministry for the Environment is aware of. <b>N E</b>

Council milestones for District Plan review are met	Proposed District Plan notified	Progressing	The proposed district plan is likely to be notified between June and December in 2021. This is later than that estimated in the LTP and is largely a result of the project being delayed from the late issuance of the National Planning Standards.   
Percentage of Resource Consent processed within statutory timeframes	100%	100%	100% of resource consents were processed within statutory time periods during the period.   
Percentage of Land Use consents monitored within a year of being given effect to	100%	119.35%	Target exceeded.   
Percentage Customer satisfaction with information and education from district planning services	90%		Results reported annually

Recreation & Leisure

Cultural Learning & Facilities / Art Gallery

Highlights

Overall it has been a successful 4 months with the gallery actively engaging with our community, including:

- In|Reflection exhibition (14.11.20) a vibrant community project recording community portraits people took during Lockdown to record this unique time in South Canterbury history.
- Artarama - an outdoor display on the perimeter fencing in January 21.
- My Beloved - community voting for their beloved paintings in the Aigantighe collection

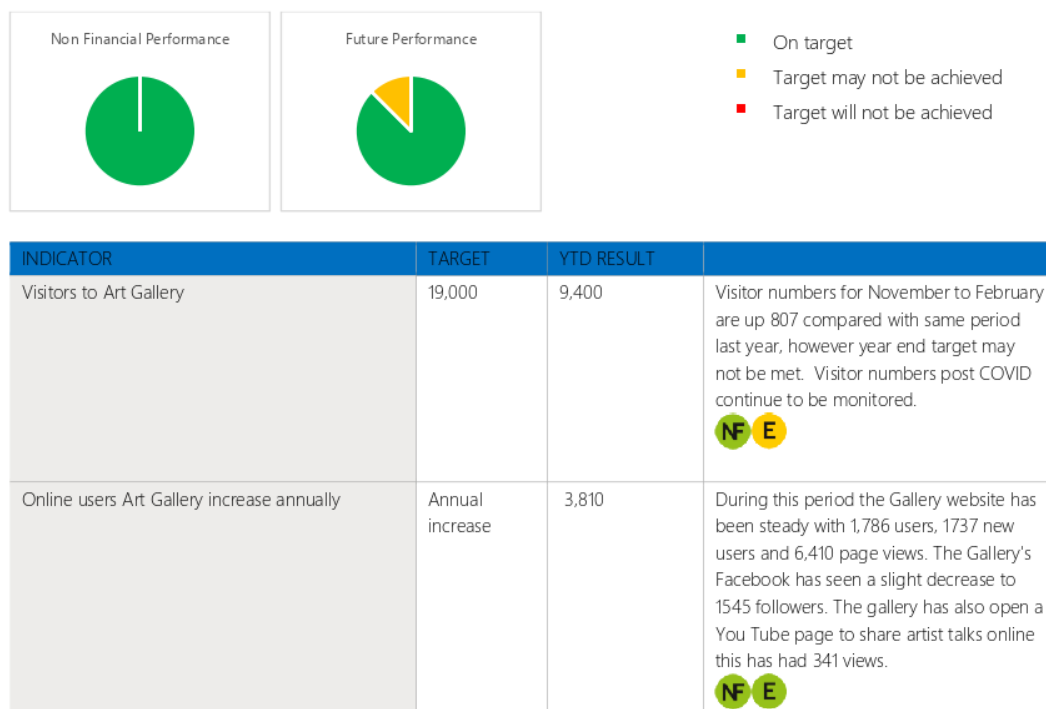
Displayed the largest painting ever hung in the gallery by internationally renowned New Zealand painter Judy Millar

Regular uploads of Gallery talks and community events to YouTube to share internationally.

Issues

Operational storage and collection storage are an ongoing issue for the gallery. A longer term solutions are being investigated.

Key Performance Indicators



Resident satisfaction with Art Gallery	80%		Reported biennially
User satisfaction with Art Gallery	90%		Reported biennially
Art Gallery - school holiday programmes	4	4	Over this period a further 2 school holiday activities were completed.  NF E
Number of Art Gallery annual exhibitions (including touring, regional and permanent art works)	10	11	4 exhibitions took place. "In Reflection" which celebrates the self portraits of our community during New Zealand's national Lock Down; Brian High Exhibition "Invisible" an installation projection work inspired by Covid -19 to make the invisible visible. Music for the installation work was composed by local musician Micah Wolfe; South Canterbury Pottery Artist Pat Currie "Tideline" which revealed the major influence over the last 20 years inspired by New Zealand's coastline. Judy Millar "Eleven"  NF E
Art Gallery - Facilities meet legislative safety requirements	Building Warrant of Fitness (WOF), Fire Regulations and Licence requirements are current	Yes	All requirements are current.  NF E
Percentage of new acquisitions at the Art Gallery that are catalogued	100%	100%	All purchased and gifted art works have been fully catalogued. This period the gallery has purchased 1 art works for the collection and 3 art works have been gifted or bequeathed to the gallery collection.  NF E
Number of art works preserved at the Art Gallery	5	3	3 bronze sculptures are currently being conserved by Sculpture Conservator, Emily Fryer. These works were some of the assessed in the previous 4 month period.  NF E
Number of existing collection works that are recatalogued annually	50	229	Our cataloging system Vernon counts every update to a collection work, hence

			the 142 re catalogues recorded this period and 229 year to date. <b>N E</b>
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Recreation & Leisure

Cultural Learning & Facilities / Halls Community Centres/ Theatre Royal and Heritage Facility

Highlights

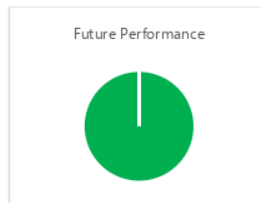
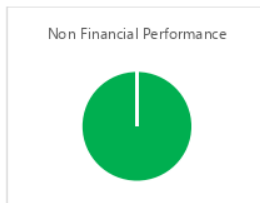
Pleasant Point Hall refurbishment is now complete. Work to take the chimneys down to roof level will commence in March.

Theatre Royal and Heritage Facility project is progressing.

Issues

Nil

Key Performance Indicators



- On target
- Target may not be achieved
- Target will not be achieved

INDICATOR	TARGET	RESULT	
Theatre Royal - Facilities meet legislative safety requirements	Building Warrant of Fitness (WOF), Fire Regulations and Licence requirements are current	Achieved	All legislative requirements are being met. Note - the Theatre Royal is currently closed for redevelopment.  NF E

## Recreation & Leisure

### Cultural Learning & Facilities / **Libraries**

#### Highlights

National Library Partnership Programme Funding for an Outreach Librarian, Digital Services Librarian, 2 students and a part-time Heritage Librarian. All associated project costs are included as part of the funding.

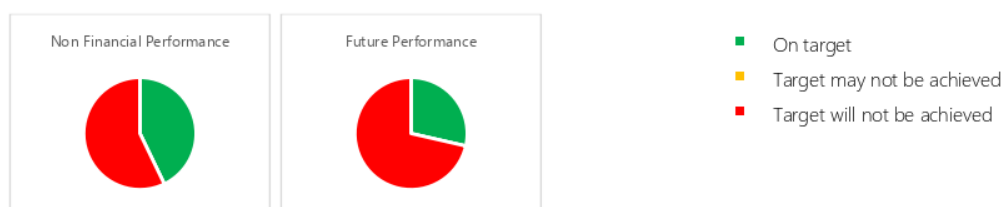
Increased usage of the Community Room by community groups.

Device Advice programmes have commenced at both the Timaru and Temuka Libraries.

#### Issues



Nil

#### Key Performance Indicators



INDICATOR	TARGET	RESULT	
Visitors to Library	420,000	194,622	Currently not on target. Since Covid lockdown there has been a reduction in physical issues but a significant rise in digital lending. There are not as many overseas tourists coming through the library. The increased digital usage is offsetting this reduction in foot traffic to some extent. <b>N E</b>
Library - Online website and catalogue searches (data is page views and includes Mobile App page views)	330,000	432,345	Timaru District Libraries Website, Catalogue, Mobile App and Facebook presence have all registered good usage. In particular, there is a significant uptake of our TDL Mobile App. <b>N E</b>
Library - Database searches (page views) including PressReader	220,000	110,306	While most databases like Kanopy, Ancestry are performing exceptionally

			<p>well, and others like Busy Things, Novelist Plus and Niche Academy have also seen an increase in usage, The removal of access from home to some popular publications on PressReader has seen this database's usage decrease, which means this target is no longer achievable.</p> <p><b>N E</b></p>
Aotearoa People's Network Kaharoa (APNK) PC and Wifi library sessions per year	90,000	46,383	<p>Target will not be achieved, especially now there is far more widespread access to Wi-Fi throughout the community, so we are no longer the only option available. There has also been a change in the way these statistics are recorded, which has produced a sharp reduction in comparison to previous figures. These statistics have also been affected by less overseas tourists using the libraries' computers and Wi-Fi due to the Covid-19 situation,</p> <p><b>N E</b></p>
Library issues (physical & digital) of materials per year	585,000	361,149	<p>Despite an increase in digital lending (up 20% on the same period last year) this has not been enough to offset a reduction in physical issues. Even at Level 1 it seems a number of patrons may still be avoiding public areas like the libraries. The Short Story Dispenser was not operational at the Airport during Covid-19 Level 2, meaning a reduction in Short Story issues.</p> <p><b>N E</b></p>
Resident satisfaction with Libraries	95%		Reported biennially
Libraries - school holiday programmes	4	2	<p>School holiday programmes have been run over 2 holiday periods year to date. These include a multitude of different programmes. The key programmes included: Maker Space Days, visits to/from schools, preschools, and kindergartens; storytime &amp; craft/music sessions, Born To Read outreach programme; South Canterbury Youth</p>

			<p>Network Speed Networking Event, Skinny Jump ,the Sunsational Challenge A wide range of programmes targeting adults were also held.</p> <p></p>
Libraries - Facilities meet legislative safety requirements	Building Warrant of Fitness (WOF), Fire Regulations and Licence requirements are current	Yes	<p>Contractors meet legislative requirements for the libraries - as per their schedules. Building WOF's are current at each facility. Legislative requirements will be met. Building Services are currently reviewing all facility files and updated as required - making sure all building consents are recorded and any building work that needs to be completed.</p> <p></p>
User satisfaction with Libraries	95%		Reported biennially

Recreation & Leisure

Cultural Learning & Facilities / Museum

Highlights

The South Canterbury RSA Collection exhibition launched, providing a focal point for this important community group.

Sunsational Summer Challenge programme overseen by Museum staff and run across several TDC Community Service units. High public interest and uptake, very positive response and impact with targeted community segments.

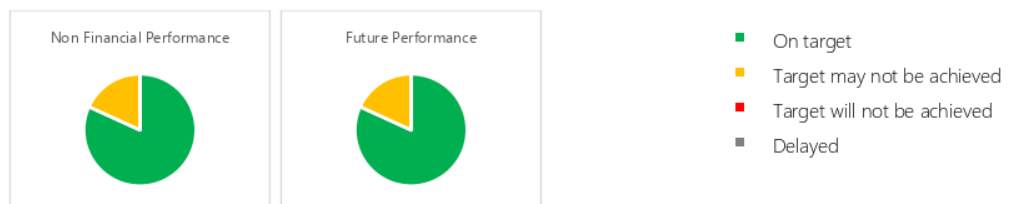
Fourth annual Retro Rock at the Museum event held in February, very positive public response with over 600 attendees. Likely to be held again.

Significant inroads made into large collection backlogs of documentary history material - archives, documents and photographs. Material now fully catalogued and stored in appropriate conditions.

Issues

Nil

Key Performance Indicators



INDICATOR	TARGET	YTD RESULT	
Visitors to Museum	20000	12,976	Numbers are a bit below projected target (15,000 at this point) and likely to remain so at year end. <b>N E</b>
Online users Museum increase annually	Annual increase	63,622	Statistic record views of the Museum online collection database during the period. <b>N E</b>
School student users at the Museum	4000	3,560	Likely to exceed target by >5% <b>N E</b>
Resident Satisfaction with Museum	80%		Reported biennially

Museum - school holiday programmes	4	4	Museum took part in TDC Community Services Sensational Summer Challenge, resulting in high uptake and increase in visitation. Additional Museum programme also run on two summer dates.   
Number of Museum annual exhibitions (including touring and regional )	3	3	The South Canterbury RSA Collection opened in February 2021. Running until May.   
Museum - Facilities meet legislative safety requirements	Building Warrant of Fitness (WOF), Fire Regulations and Licence requirements are current	Achieved	All building requirements met   
User Satisfaction with Museum	80%		Reported biennially
Number of acquisitions at the Museum	150	107	While new acquisition numbers have gone down, staff have worked on a backlog of earlier acquisitions to formally accession 142 acquisitions during this period, resulting in 1,530 item records being added to the Museum's collection database Year end total will be below target, due to lingering effects of COVID Level restrictions in early period, plus changing collection priorities for Museum.   
Percentage of Museum collection items held in acceptable conditions	90%	98.49%	A continuing focus of staff effort.   
Percentage of Museum collection items documented to acceptable standards	85%	92.48%	 

Recreation & Leisure

Parks

Highlights

The Aorangi Park Master Plan was reviewed.

Stage One of the Bike Skills Park at Caroline Bay has been completed by the Timaru Suburban Lions Club with community funding.

Sector leading in the use a cost effective and accurate GIS capture device for mapping and asset data capture.

Timaru Botanic Gardens and the Trevor Griffiths Rose Garden were recently reassessed and have retained their status as 5 Star Gardens of National Significance.

Three voluntary groups have been effective in undertaking pest control at various locations.

There have been a large number of events in Parks over the summer period.

Issues

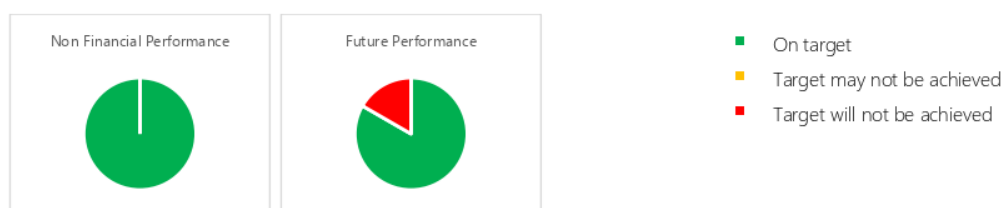
Significant repairs were carried out to filtration, pump and water lines at the Caroline Bay paddling pool. This indicates that we will need to plan for a renewal or replacement in the future.

The Caledonian Cycle track has suffered extensive degradation and may not be able to be resurfaced without a complete rebuild.

From 1 July we will no longer be able to take irrigation water directly from water mains.











A check of gas barbecues has found many were non-compliant and will need to be replaced.

Key Performance Indicators



Key Performance Indicators

INDICATOR	TARGET	RESULT	
Resident Satisfaction with Parks & Recreation	90%		Reported biennially
User Satisfaction with Parks & Recreation	92%		Reported biennially
Number of Closures of playground equipment due to safety issues	0	4	There were no closures of playground equipment for safety reasons. However,

			<p>three items were damaged by vandals and one playground was closed due to a leaking watermain.</p> <p> </p>
Kilometres of off-road walking and biking tracks	58	63	<p>The Gale Cutting Road track is completed and is usable now. A total of 63 km of tracks are available for off-road walking and cycling. This is likely to be the total for the end of the year.</p> <p> </p>
Number of playgrounds per 1,000 residents under 15 years of age	5.3	5.38%	<p>43 playgrounds are available for 8,000 children giving 5.38 playgrounds per 1,000 children under 15 years.</p> <p> </p>
Park hectares per 1,000 residents	14	14.45%	<p>A total of 636 hectares of parkland is administered by Timaru District Council. The area is not projected to change significantly this year.</p> <p> </p>
Trevor Griffiths Rose Garden and Timaru Botanic Gardens retained as Gardens of Significance	Achieved	Achieved	<p>Both Trevor Griffiths Rose Garden and Timaru Botanic Gardens were reassessed on 19 November 2020. They both retained their 5 Star Gardens of National Significance status. The gardens will be reassessed in approximately 3 years and the status is unlikely to change until then.</p> <p> </p>



Recreation & Leisure

Recreational Facilities ( including Caroline Bay Aquatic Centre, Swimming Pools, Southern Trust Events Centre)

Highlights

New and improved Temuka Pool opened late November only one week behind schedule. Positive feedback from users and an amazing community asset.

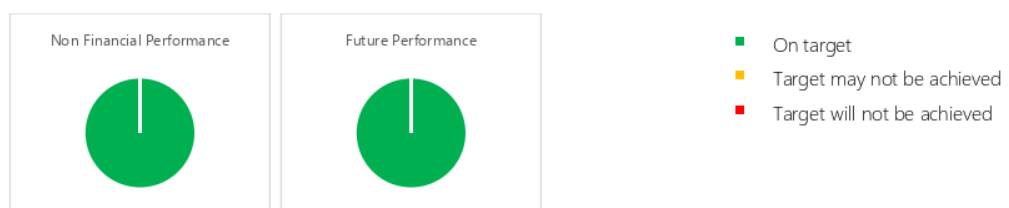
Good numbers visiting CBay over summer period despite indifferent weather. Squad numbers up also.

Issues





Still waiting on BWOFF for CBay due to issues with electrical works for emergency lighting. Under action.

Staffing at District Pools very tight. Still 4 weeks to go till the extended end of season. We are coping thanks to volunteers with first aid certificates from other areas of TDC, but if we have a fulltime staff member absent for any reason will have to look at closing pools.

Key Performance Indicators



INDICATOR	TARGET	RESULT	
Visitors to CBay	325,000	214,854	On target for end of year. Does not include all Swim4Life or swimming sports numbers as these are still to be added in. <b>NF E</b>
Resident Satisfaction with Swimming Pools	80%		Reported biennially
User Satisfaction with Swimming Pools	75%		Reported biennially
Number of Aqua Fitness classes	350	307	Number of classes back to normal and on target to easily exceed 350. Running two classes per week at each of the district Pools for a month before Christmas and again from mid January <b>NF E</b>

Number of Aquatic swim for life participants	2,000	1,673	All local schools utilising this programme and with some seeking to fit in bookings cancelled earlier in year. Well ahead of target. 
Swimming Pools - Facilities meet legislative safety requirements	Building Warrant of Fitness (WOF), Fire Regulations and Licence requirements are current. All pools are Pool Safe certified	Yes	All four pools passed annual PoolSafe compliance in February 2021. STEC BWOFF renewed last June. CBay currently still awaiting BWOFF due to issue with fire exit sensors which is under action PoolSafe current and will still be at year's end. BWOFF for STEC complete and CBay under action 
Number of Aquatic learn to swim enrolments	3,000	2,301	Good numbers over the summer terms. On target to achieve 3000 or very close to it. 
Number of Aquatic competitive squad swimmers	70	110	Squad numbers remain high. Numbers include Fitness squad. No discernable drop off post COVID-19. 

Roading and Footpaths

Highlights

There has been good progress with maintaining, renewing and improving the roading network year to date. Road upgrades on Arowhenua Road and Wilson Street are complete, with Earl Road currently under construction. The Orari Back Road seal extension is progressing.

Staffing - a new Land Transport Manager has been appointed, and three further staff appointments into existing positions have been made.

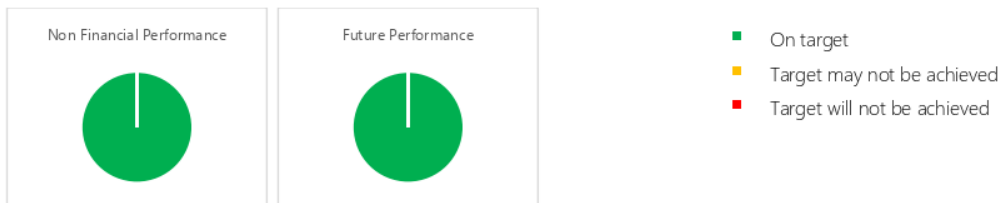
The Road Maintenance Contract for a 7 year term was re written and put out to the open market, with positive interest received to date.

The Route 72 Winchester Geraldine/Tiplady/Coach Road intersection upgrade is on target for completion in May, along with a number of other pavement renewals including Talbot Street, Geraldine, Muff Road, Orari, and two sites Route 72 Winchester Geraldine Road that very slippery in wet weather.

Issues







Current resources both internally and externally are stretched, so ongoing liaison with the contracting sector is needed to ensure future work programmes are achievable. The team is continuing to ensure project plans are well developed to mitigate risks that may impede delivery.

Key Performance Indicators



Key Performance Indicators

INDICATOR	TARGET	RESULT	
Percentage of customer service requests responded to within 10 working days - Roading (Mandatory)	70%	82.51%	There is continuing improvement in responding to these customer services requests within the required timeframe. We are now currently meeting the target. <b>N E</b>
Number of complaints about traffic disruption due to maintenance and renewal works	<=10	0	There have been no complaints year to date. <b>N E</b>

Road condition - Average quality of ride on sealed local road network (Mandatory) % smooth travel exposure index	90%	96%	The smooth travel exposure (STE) index is calculated from our road asset management system (RAMM). This is based on the roughness of the sealed roads and the vehicle kilometres travelled that is based on road traffic counts. 
Percentage of sealed road network resurfaced (Mandatory)	4%	3%	The road resurfacing programme has been progressing well. 37.8km has been chip sealed to end of February 2021. The year end target will be met. 
Change in footpath condition - Percentage of footpaths to be in average or better condition	75%	91.91%	There are 354.14 kilometres of footpaths in the district of which 325.5km is assessed as in average condition or better, which is nearly 92%. The length of footpath that is in a very poor condition is only 12.8km. These footpaths are targeted for renewal. 
Kilometres of footpaths resurfaced	7	4.60	4.6km of footpaths have been sealed across Timaru, Geraldine and Temuka. Year end target expected to be met. 
Road fatalities and serious injury crashes (Mandatory)	9	3	There were three serious injury crashes on local TDC roads for the period November 2020 to February 2021. In addition there has been 14 minor injury and 6 non-injury crashes during this same period. In the previous year there was a total of 3 fatal and 20 serious injury crashes. It is difficult to predict the year end result. 
School travel plans completed or reviewed annually	1	1.30	Work is progressing well on developing school travel plans for with Timaru Christian, South and Grantlea Downs schools. Stakeholder engagement has occurred with other schools in which "Kiss and Drop" has been introduced as a suggestion to reduce parking and congestion issues. 

Sewer

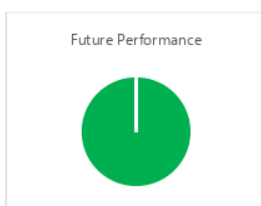
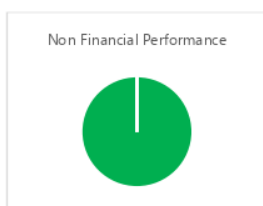
Highlights

Nothing of note to report.

Issues

Nothing of note to report.

Key Performance Indicators



- On target
- Target may not be achieved
- Target will not be achieved

INDICATOR	TARGET	RESULT	
Number of dry weather overflows from the sewerage system per 1000 connections (Mandatory)	2.5	1.28%	Year end target expected to be met. - 5 Dry weather over flows for the period. <span style="color: green;">NF E</span>
Sewer - Compliance with Resource Consent conditions - (Mandatory)	No abatement notices, infringement notices, enforcement orders and convictions for TDC	Achieved	No abatement notices, infringement notices, enforcement orders and convictions. <span style="color: green;">NF E</span>
Sewer Percentage of industries with trade waste agreements that have been monitored for compliance	100%	63.41%	All scheduled sampling visits were undertaken this period. <span style="color: green;">NF E</span>
Median attendance times (in hours) to sewerage overflow faults in the network (Mandatory)	1	0.29	2 overflows for the period with a median attendance time of 0.17 hours. Year to date attendance time is 0.29. <span style="color: green;">NF E</span>
Median resolution time (in hours) to sewerage overflow faults in the network (Mandatory)	8	3.35	2 sewer overflows for the period with a median resolution time of 3.7 hours. Year to date resolution time is 3.35. <span style="color: green;">NF E</span>

Total complaints per 1000 connections received about : 1) Sewerage odour, 2) Sewerage system faults, 3) Sewerage system blockages, 4) The TDC response to sewerage system issues (Mandatory)	14	4.26%	26 complaints about the sewerage system from a total of 16,441 connections this period. Year to date 70 complaints.  
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Stormwater

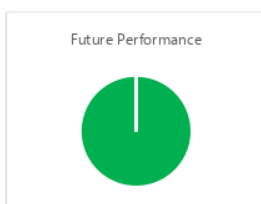
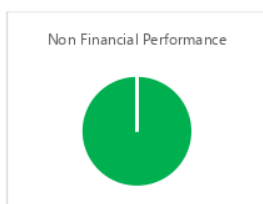
Highlights

Nothing to report this period.

Issues

Nothing to report this period

Key Performance Indicators



- On target
- Target may not be achieved
- Target will not be achieved

INDICATOR	TARGET	RESULT	
Number of flooding events for rain events up to a 1 in 5 year return for residential zones (Mandatory)	0	0	No flooding events recorded during the period. <b>NF E</b>
Number of flooding events for rain events up to a 1 in 10 year return for commercial and industrial zones (Mandatory)	0	0	No flooding events recorded during the period. <b>NF E</b>
Number of habitable floors affected by flooding events in the Timaru district (Mandatory)	0	0.00%	No habitable floors were affected during the period. <b>NF E</b>
Compliance with Resource Consent conditions for discharge from stormwater systems (Mandatory)	No abatement notices, infringement notices, enforcement orders and convictions	Achieved	No abatement notices, infringement notices, enforcement orders and convictions. <b>NF E</b>
Median response times to attending a flooding event is less than one hour (Mandatory)	1	0	No flooding events recorded during the period <b>NF E</b>
Total complaints (per 1000 connections) received about performance of stormwater system (mandatory)	10	0.00%	0 Complaints received about the delivery of Stormwater Service recorded during the period. <b>NF E</b>

Waste Minimisation

Highlights

Peel Forest closed landfill mitigation proposal approved by Infrastructure Committee; surveying completed and initial discussions with Arowhenua Runanga, ECan and LINZ commenced.

Public campaign to target high recycling contamination, including issuing new stickers and updating all information on recycling underway.

Preferred location for organics composting facility identified, pre-consenting meeting held with ECan and application for consent is underway.

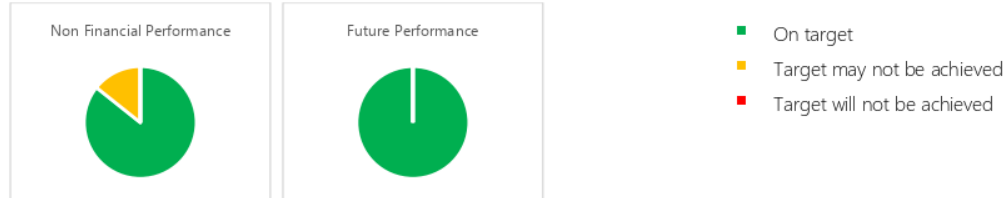
Issues

RFID reconciliation needing to be addressed urgently to ensure better data usage for rating purposes.

Unit structure needs to be addressed to ensure all tasks/projects/programmes are covered after 1 July when new contract commences.

Key Performance Indicators

It is noted that several of the waste minimisation initiatives relating to zero waste events and programmes have not been delivered due to restructuring ahead of the new waste contract as of 1 July. These have been removed from the report accordingly.



INDICATOR	TARGET	RESULT	
Compliance with Resource Consent conditions (excluding all minor non-compliances as reported by Environment Canterbury)	No abatement notices, infringement notices, enforcement orders and convictions for TDC	Achieved	One minor non compliance notice received due to odour issue in December 2020, Mitigation already in place and ECan issued a compliance letter in January stating issue was resolved and Redruth complied with consent. In future special wastes such as offal, sheepskins and the like are not able to be accepted in future due to compliance issues. <b>N E</b>



Materials Recovery Facility (MRF) - recycling nett tonnages diverted	3,600	2,011.62	Currently maintaining similar recycling diversions to previous year despite more tonnages being received. High contamination rates in recycling bins is being addressed through public advertising campaign. 
Compost Facility - Organic nett tonnages diverted	15,000	10,156.17	Organics processing has picked up since the end of lockdown and is on track for the year. 
Resource Facility - Recycling nett tonnages diverted via recycling other than for MRF recyclables	300	230.40	Non-MRF recycling on target to meet target. 
Number of transactions at re-use shop	20,000	22,170	Already exceeded target; very strong recovery since Covid lockdown and strong pre- and post-Christmas sales. 
General waste minimisation information provided across a range of media	2,000	9,274	New campaign called "What's In Your Bin" launched to combat high contamination rates in kerbside recycling. 
Kerbside collection information provided across a range of media	2000	12,084	"What's In Your Bin" campaign launched to focus on kerbside recycling and reducing contamination to landfill. 
Number of businesses provided with zero waste support*	75	13	Not delivered this period
Number of programmes/initiatives provided to encourage waste diversion*	18	23	Not delivered this period
Number of events provided with zero waste support*	25	8	Not delivered this period
Number of zero waste support talks/tours*	52	8	Not delivered this period

## Water Supply

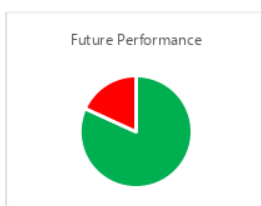
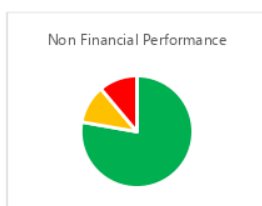
### Highlights

Nothing to report this period.

### Issues

Nothing to report this period.

### Key Performance Indicators



- On target
- Target may not be achieved
- Target will not be achieved

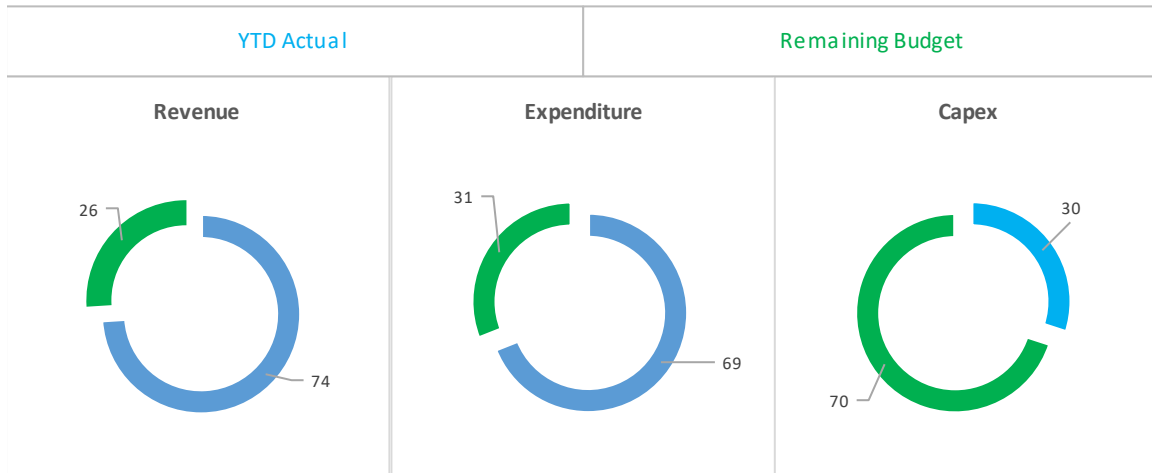
INDICATOR	TARGET	RESULT	
Number of complaints per 1000 connections received about drinking water (mandatory)	26	9.12%	Within target. <b>N E</b>
Drinking Water Standards (Part 4) – Bacterial Compliance (mandatory)	100.00%	100.00%	All reticulation complied with the bacterial requirements but one treatment plant did not comply with the bacterial requirements for water leaving the Treatment plant as follows. The Pareora Treatment Plant complied with the treatment processes for a small water supply. However the requirements for a small water supply include the requirements to have a current Water safety Plan. The plan has expired hence the treatment Plant was non compliant. Pareora and Pleasant Point cannot be compliant for the full year. <b>N E</b>
Drinking Water Standards (Part 5) – Protozoal Compliance (mandatory)	100.00%	60.00%	6 of the 10 treatment plants complied with the protozoa treatment requirements. The Pareora Treatment Plant complied with the treatment processes for disinfection for protozoa for a small water supply. However the requirements for a small water supply include the requirements to have a

			<p>current Water safety Plan. The plan has expired. Upgrade to Water treatment plant to occur in 2020. This will enable Pareora treatment plant to have records every 1 minute, (currently every 15 minutes) and comply with main body of Drinking Water Standards for NZ (DWSNZ) rather than section 10 of DWSNZ.</p> <p>Three treatment plants are non compliant as there is currently no treatment for protozoa. The Pareora Treatment Plant complied with the treatment processes for disinfection for protozoa for a small water supply. However the requirements for a small water supply include the requirements to have a current Water safety Plan. The plan has expired. Upgrade to Water treatment plant to occur in 2020. This will enable Pareora treatment plant to have records every 1 minute, (currently every 15 minutes) and comply with main body of Drinking Water Standards for NZ (DWSNZ) rather than section 10 of DWSNZ. Treatment Plants are being designed for Downlands at Springbrook and Te Ana Wai and for Te Moana at Pleasant Valley.</p> <p><b>N E</b></p>
Median attendance time (in hours) for urgent callouts for urban water supply faults or unplanned interruptions in the network (Mandatory)	1	0.33	<p>Year to date TDC received 51 urgent callouts which were attended within, on average, 0.37 hours.</p> <p><b>N E</b></p>
Median attendance time (in hours) for urgent callouts for rural water supply faults or unplanned interruptions in the network (Mandatory)	4	0.63	<p>In total, TDC received 70 callouts for the November 2020- February 2021 period in the rural schemes and those were attended within, on average, 0.52 of an hour.</p> <p><b>N E</b></p>
Median resolution time (in hours) for urgent callouts for urban water supply faults or unplanned interruptions in the network (Mandatory)	4	2.28	<p>Median resolution time for Urban urgent call outs for the period was 1.8 hours. 51 Urgent request requiring an urgent resolution was received for the period</p> <p><b>N E</b></p>

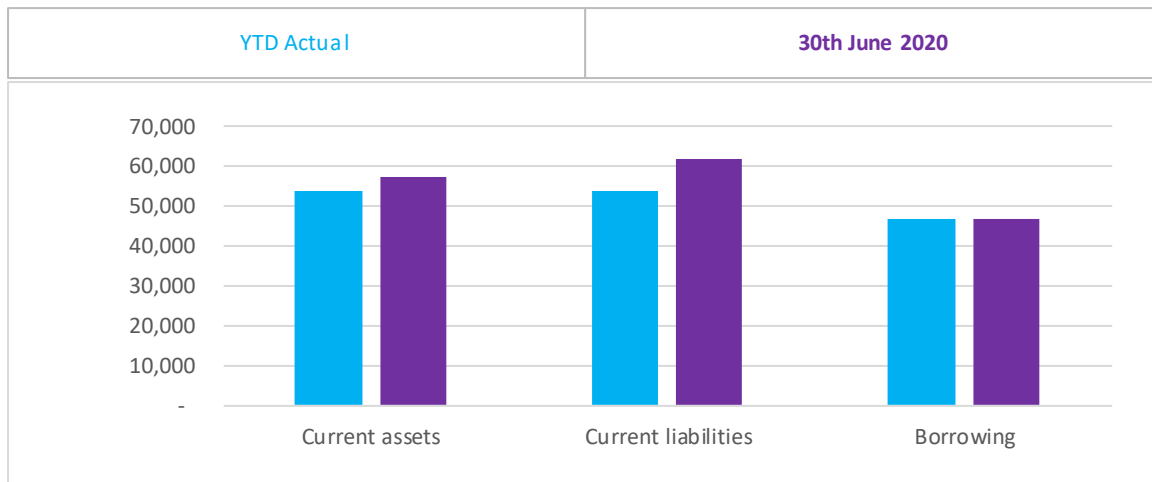
Median resolution time (in hours) for urgent callouts for rural water supply faults or unplanned interruptions in the network (Mandatory)	8	7.94	Median resolution time for Urgent callouts in rural water supply schemes for the period was 9.5 Hours for a total of 70 callouts  NF E
Median attendance and resolution time (in hours) for non-urgent callouts for urban and rural water supply faults or unplanned interruptions in the network (Mandatory)	median time to be reported	26.50	NF E
Compliance with Resource Consent conditions - Water Supply	Compliance with all consent conditions	Achieved	No non compliances have been identified or reported by ECan  NF E

### COUNCIL PERFORMANCE as at 28 February 2021

#### YTD-Actual as % of Total Budget



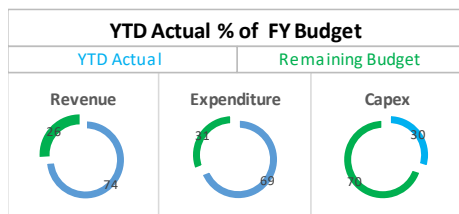
#### Financial Position - Balances



#### Cashflow - Movements



**COUNCIL PERFORMANCE  
as at 28 February 2021**



	Year to Date			Full year Forecast \$000's	YTD Actual % of FY Forecast
	Actual \$000's	Forecast \$000's	Variance \$000's		

**Operating Revenue**

Rates revenue	40,075	40,016	59	53,556	75%
Subsidies and grants	6,861	9,335	(2,474)	14,008	49%
Fees & charges	12,120	10,169	1,951	15,259	79%
Other revenue	6,515	2,894	3,621	4,864	134%
Finance revenue	517	941	(424)	1,578	33%
Dividend revenue	1,022	1,041	(19)	2,041	50%
<b>Total Operating Revenue</b>	<b>67,110</b>	<b>64,396</b>	<b>2,714</b>	<b>91,306</b>	<b>74%</b>

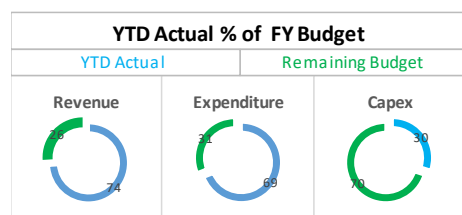
**Operating Expenditure**

Personnel costs	12,861	13,607	746	20,882	62%
Depreciation expense	13,606	11,167	(2,439)	16,757	81%
Finance costs	1,398	2,087	689	3,133	45%
Other expenses	29,873	29,783	(90)	43,254	69%
<b>Total Operating Expenditure</b>	<b>57,738</b>	<b>56,644</b>	<b>(1,094)</b>	<b>84,026</b>	<b>69%</b>
<b>Operating Surplus/(Deficit)</b>	<b>9,372</b>	<b>7,752</b>	<b>1,620</b>	<b>7,280</b>	

**Capital Expenditure**

Community Support	496	2,677	2,181	4,060	12%
Corporate Support	939	910	(29)	2,117	44%
District Planning and Environmental Services	2	3	1	5	40%
Recreation & Leisure	2,620	7,919	5,299	13,684	19%
Roading and Footpaths	11,060	14,323	3,263	22,281	50%
Sewer	2,255	2,010	(245)	4,020	56%
Stormwater	538	694	156	1,268	42%
Waste Minimisation	671	959	288	1,099	61%
Other Activities	267	632	365	948	28%
Water Supplies	6,963	24,147	17,184	36,613	19%
<b>Total Capital Expenditure</b>	<b>25,811</b>	<b>54,274</b>	<b>28,463</b>	<b>86,095</b>	<b>30%</b>

**COUNCIL PERFORMANCE - Activity  
as at 28 February 2021**



	Year to Date			Full year Forecast \$000's	YTD Actual % of FY Forecast
	Actual \$000's	Forecast \$000's	Variance \$000's		

**Operating Revenue**

Democracy	3,646	3,647	(1)	4,863	75%
Corporate Support	3,975	560	3,415	898	443%
Recreation & Leisure	12,006	12,173	(167)	16,725	72%
District Planning and Environmental Services	4,281	3,853	428	5,481	78%
Stormwater	1,639	1,353	286	1,850	89%
Roading and Footpaths	14,961	17,211	(2,250)	24,608	61%
Waste Minimisation	8,856	7,573	1,283	10,507	84%
Community Support	3,857	3,976	(119)	5,556	69%
Other Activities	(1,409)	(980)	(429)	157	-897%
Water Supplies	6,706	6,741	(35)	9,194	73%
Sewer	7,074	6,799	275	9,468	75%
Downlands Water	1,518	1,490	28	1,999	76%
<b>Total Operating Revenue</b>	<b>67,110</b>	<b>64,396</b>	<b>2,714</b>	<b>91,306</b>	<b>74%</b>

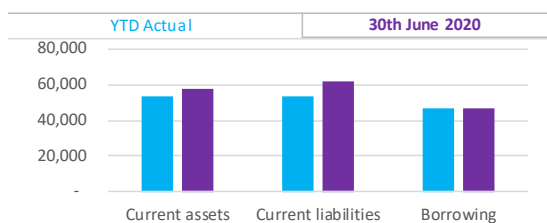
**Operating Expenditure**

Democracy	5,022	3,216	(1,806)	4,812	104%
Corporate Support	2,068	1,982	(86)	2,094	99%
Recreation & Leisure	10,405	11,082	677	16,459	63%
District Planning and Environmental Services	4,057	4,985	928	7,522	54%
Stormwater	1,806	1,043	(763)	1,700	106%
Roading and Footpaths	9,657	10,124	467	15,179	64%
Waste Minimisation	5,814	6,626	812	10,007	58%
Community Support	3,591	3,931	340	5,736	63%
Other Activities	1,533	1,585	52	2,449	63%
Water Supplies	6,662	5,515	(1,147)	8,273	81%
Sewer	6,302	5,871	(431)	8,775	72%
Downlands Water	820	684	(136)	1,020	80%
<b>Total Operating Expenditure</b>	<b>57,738</b>	<b>56,644</b>	<b>(1,094)</b>	<b>84,026</b>	<b>69%</b>

<b>Operating Surplus/(Deficit)</b>	<b>9,372</b>	<b>7,752</b>	<b>1,620</b>	<b>7,280</b>	
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**Capital Expenditure**

Corporate Support	939	910	(29)	2,117	44%
Recreation & Leisure	2,620	7,919	5,299	13,684	19%
District Planning and Environmental Services	2	3	1	5	40%
Stormwater	538	694	156	1,268	42%
Roading and Footpaths	11,060	14,323	3,263	22,281	50%
Waste Minimisation	671	959	288	1,099	61%
Community Support	496	2,677	2,181	4,060	12%
Other Activities	267	632	365	948	28%
Water Supplies	4,274	10,290	6,016	15,819	27%
Sewer	2,255	2,010	(245)	4,020	56%
Downlands Water	2,707	13,857	11,150	20,794	13%
<b>Total Capital Expenditure</b>	<b>25,829</b>	<b>54,274</b>	<b>28,445</b>	<b>86,095</b>	<b>30%</b>



**FINANCIAL POSITION**  
as at 28 February 2021

YTD Actual \$000's      30th June 2020 Actual \$000's

**ASSETS**

**Current assets**

Cash and deposits	3,576	19,238
Debtors and other receivables	14,336	9,938
Inventories	92	35
Other financial assets	35,768	28,339

**Total current assets**      **53,772**      **57,550**

**Non\_current assets**

Property plant & equipment	1,090,007	1,051,971
Intangible assets	2,680	3,305
Forestry	1,217	1,217
Investment property	1,628	1,628
Investment in associates	31,260	31,260
Investment in cco's & other similar	22,273	22,399
Other financial assets	4,691	4,691

**Total non\_current assets**      **1,153,756**      **1,116,471**

**Total assets**      **1,207,528**      **1,174,021**

**LIABILITIES**

**Current liabilities**

Trade and other payable	7,161	15,189
Employee benefit liabilities	2,192	2,192
Borrowings	42,602	42,602
Derivative financial instruments	1,669	1,669

**Total current liabilities**      **53,624**      **61,652**

**Non\_current liabilities**

Provisions	7,377	7,377
Employee benefit liabilities	130	130
Non current borrowing	46,868	46,882
Derivative financial instruments	3,441	3,441

**Total non\_current liabilities**      **57,816**      **57,830**

**Total liabilities**      **111,440**      **119,482**

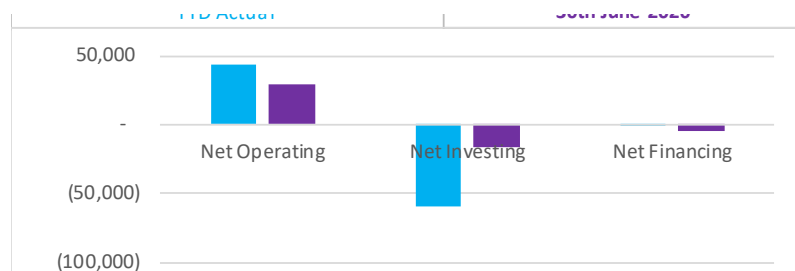
**Net Assets**      **1,096,088**      **1,054,539**

**EQUITY**

Retained earnings	811,189	788,185
Special funds	29,793	24,523
Separate funds	12,945	12,945
Asset revaluation	242,161	228,886

**Total equity**      **-**      **1,096,088**      **1,054,539**





**Statement of Cashflow  
as at 28 February 2021**

	<b>YTD Actual \$000's</b>	<b>30th June 2020 Actual \$000's</b>
<b>OPERATING ACTIVITIES</b>		
Rates	46,191	51,285
Other revenue received	27,444	30,819
Interest received	373	1,862
Dividends received	1,022	3,058
Payments to suppliers and employees	(29,616)	(54,664)
Finance costs	(1,398)	(3,516)
<b>Net operating activities</b>	<b>44,016</b>	<b>28,844</b>
<b>INVESTING ACTIVITIES</b>		
Reduction of term investment	(6,708)	15,484
Proceeds from sale of property, plant and equipment	387	-
Purchase of property, plant and equipment	(52,695)	(31,588)
<b>Net investing activities</b>	<b>(59,016)</b>	<b>(16,104)</b>
<b>FINANCING ACTIVITIES</b>		
Drawdown / (repayment) of borrowings	(14)	(5,000)
<b>Net financing activities</b>	<b>(14)</b>	<b>(5,000)</b>
Cash movement	(15,014)	7,740
Opening Balance 1st July	19,238	11,498
<b>Closing Bank Balance</b>	<b>4,224</b>	<b>19,238</b>

## Council Performance Activity Variance Analysis

As at 28 February 2021

*Variances greater than \$100,000 are explained below.*

*F (favourable variance) means that either actual revenue is greater than forecast or actual expenditure is less than forecast.*

*U (unfavourable variance) is when actual revenue is less than forecast or actual expenditure is greater than forecast.*

*Downlands Water is reported at 82% (TDC's shareholding in the scheme) in these financial reports.*

### Operating Revenue

#### **Corporate Support - \$3,415,000 F**

##### *Reason for variance*

An unbudgeted grant of \$3,430,000 was received from the Department of Internal Affairs for water stimulus projects. This is the first instalment of a total funding package of \$6,860,000.

#### **Recreation and Leisure - \$167,000 U**

##### *Reason for variance*

Forestry income was forecast to be \$133,280 but no logging of trees has occurred year to date.

#### **District Planning and Environmental Services - \$428,000 F**

##### *Reason for variance*

Animal Control – fees from registrations have a favourable variance of \$128,170 due to the forecast being evenly spread over twelve months. The majority of registration income is received in the first two months of the financial year. Income from infringement, fines and impounding fees is higher year to date than forecast by \$69,723.

Building – income from building consents is higher than the year to date forecast by \$115,916.

District Planning – income from consenting is higher than year to date forecast by \$95,983.

**Stormwater - \$286,000 F***Reason for variance*

Income from capital contributions was forecast at \$25,000 year to date. Actual income received is \$311,025.

**Roading and Footpaths - \$2,250,000 U***Reason for variance*

Income from LTNZ subsidies was forecast at \$9,040,176 year to date. Actual subsidy received is \$6,460,358. Subsidy income is reflective of actual expenditure incurred and favourable variances in both operating and capital expenditure offsets this unfavourable variance.

**Waste Minimisation - \$1,283,000 F***Reason for variance*

Income from landfill fees and charges are \$1,261,083 above the year to date forecast as a result of increased tonnage of waste received at the landfill.

**Community Support - \$119,000 U***Reason for variance*

The unfavourable variance is contributed to two main activities – cemetery fees and safer communities grant funding for project turnaround which the Council no longer undertakes.

**Other Activities - \$424,000 U***Reason for variance*

Financial Arrangements - interest received from investments is lower by \$397,015 compared to forecast. This is a result of lower interest rates being received on cash investments.

**Sewer - \$275,000 F***Reason for variance*

Income from user fees and charges is \$187,119 higher than the year to date forecast.

Income from capital contributions is \$99,230 higher than the year to date forecast of \$65,000.

## Operating Expenditure

### Democracy - \$1,803,000 U

#### *Reason for variance*

Payment of the Stimulus funding grants for \$1,773,642 has been made year to date. This is funded from the Stimulus Fund reserve set up as part of this years Annual Plan.

### Corporate Support - \$318,000 U

#### *Reason for variance*

#### Drainage and Water Management

- Consultancy costs are \$96,675 higher than forecasted year to date.
- unforecast expenditure of \$50,260 for Three Waters Reform has been incurred. This is cost neutral to Council with a funding grant received from the Department of Internal Affairs.

#### Infrastructure Management

- consultancy costs are \$322,758 more than forecasted year to date. This unfavourable variance is offset by a favourable variance in employee costs of \$139,460.

### Recreation and Leisure - \$671,000 F

#### *Reason for variance*

Parks and Reserves – grounds maintenance was forecasted at \$2,161,136 year to date. Actual expenditure incurred is \$1,874,282.

District Libraries – actual expenditure is \$262,694 less than forecast and is made up of a number of expenditure items, particularly employee costs, subscriptions and building maintenance.

Swimming Pools – actual expenditure is \$217,045 less than forecast and is made up of a number of expenditure items, particularly electricity and gas costs, interest costs and building maintenance.

### District Planning and Environmental Services - \$655,000 F

#### *Reason for variance*

District Planning – expenditure on the District Plan Review was forecast at \$1,030,289 year to date. Actual expenditure incurred is \$465,614.

### Stormwater - \$757,000 U

#### *Reason for variance*

Depreciation expenditure is \$704,376 higher than forecast. The forecast was set prior to the 2019-2020 revaluation of three waters from deemed cost to fair value.

**Roading and Footpaths - \$795,000 F***Reason for variance*

Subsidised roading expenditure is \$719,507 lower than forecast year to date, specifically in the areas of sealed road maintenance, road drainage maintenance, carriageway lighting and street cleaning.

Parking costs are \$95,948 lower than forecast year to date.

**Waste Minimisation - \$813,000 F***Reason for variance*

Carbon credit purchases were forecast at \$774,760 year to date. No actual expenditure has been incurred yet. This is due to timing with the amount to be fully spent on the surrender liability date of 31 May 2021.

**Community Support - \$409,000 F***Reason for variance*

Savings in a number of activities makes up this favourable variance. The main contributors are ground maintenance in cemeteries, airport maintenance and emergency costs in Civil Defence.

**Water Supplies - \$1,092,000 U***Reason for variance*

Depreciation expenditure is \$793,629 higher than forecast. The forecast was set prior to the 2019-2020 revaluation of three waters from deemed cost to fair value.

Urban Water – expenditure on overhead charges are \$342,308 higher than forecast and are a result of higher expenditure incurred within the Water and Drainage Management account and other corporate activities.

**Sewer - \$402,000 U***Reason for variance*

Depreciation expenditure is \$473,602 higher than forecast. The forecast was set prior to the 2019-2020 revaluation of three waters from deemed cost to fair value.

Expenditure on electricity is \$70,837 less than the year to date forecast.

**Downlands Water - \$134,000 U***Reason for variance*

Depreciation expenditure is \$139,752 higher than forecast. The forecast was set prior to the 2019-2020 revaluation of three waters from deemed cost to fair value.

## Capital Expenditure

### Recreation and Leisure - \$5,306,000 F

#### *Reason for variance*

Theatre Royal – expenditure on the Theatre Royal and Heritage Centre upgrade was forecast at \$3,465,280 year to date. Actual expenditure incurred is \$492,270.

Halls and Community Centres – expenditure on the upgrade to the Sound Shell seating was forecast at \$1,323,800 year to date. Actual expenditure incurred is \$186,241.

Aigantighe Art Gallery – expenditure on the building upgrade was forecast at \$406,504 year to date. Actual expenditure is \$188,073.

Parks and Reserves – expenditure on improvements, building upgrades and reseals was forecast at \$1,166,376. Actual expenditure is \$318,398.

Libraries – expenditure on plant and equipment, building upgrades and library books was forecast at \$410,240 year to date. Actual expenditure is \$218,858.

### Stormwater - \$156,000 F

#### *Reason for variance*

Expenditure on upgrades at Temuka was forecast at \$240,240 year to date. Actual expenditure incurred is \$103,401.

### Roading and Footpaths - \$4,926,000 F

#### *Reason for variance*

Expenditure on subsidised roading projects was forecast at \$11,948,188 year to date. Actual costs incurred are \$7,290,940.

Expenditure on Timaru footpaths projects was forecast at \$833,000 year to date. Actual costs incurred are \$624,647.

### Waste Minimisation - \$288,000 F

#### *Reason for variance*

Other improvements to land and buildings was forecast at \$959,232. Actual costs incurred are \$671,459.

**Community Support - \$2,930,000 F***Reason for variance*

Social Housing – expenditure on healthy home upgrades and refurbishments was forecast at \$1,576,832 year to date. Actual expenditure incurred is \$215,160.

Cemeteries – expenditure on the purchase of land for a new Timaru site was forecast at \$1,141,544 year to date. Actual expenditure incurred is \$4,167.

Timaru Airport – expenditure on reseals and overlays was forecast at \$558,448 year to date. Actual costs incurred is \$142,750.

**Other Activities - \$325,000 F***Reason for variance*

Earthquake strengthening work on Council property was forecast at \$333,200 year to date. No actual expenditure has been incurred.

**Water Supplies - \$6,067,000 F***Reason for variance*

Seadown Water – expenditure on treatment upgrade and water storage was forecast at \$202,000 year to date. Actual costs incurred are \$24,277.

Te Moana Water – expenditure on reticulation was forecast at \$300,000 year to date. Actual costs incurred are \$18,845.

Urban Water – expenditure on reticulation renewals and the Pareora pipeline renewals were forecast at \$7,048,512 year to date. Actual costs incurred are \$1,677,253.

Expenditure on Temuka / Pleasant Point treated water storage and pumps, Timaru plant renewals and Claremont Plant caustic and chlorine were forecast at \$2,235,776 year to date. Actual costs incurred are \$2,034,997.

**Downlands Water - \$11,119,000 F***Reason for variance*

Expenditure on the Te Ana Wai infiltration gallery, water treatment plant upgrade and raw water storage was forecast at \$7,212,174 year to date. Actual expenditure incurred is \$1,126,029.

Expenditure on the Springbrook treatment upgrade was forecast at \$82,000. Actual expenditure to date is \$34,791.

Renewals of mains, tanks, intakes, leak detection and jets was forecast at \$6,141,799 year to date. Actual expenditure incurred is \$1,497,158.

**10 Consideration of Urgent Business Items**

**11 Consideration of Minor Nature Matters**

**12 Public Forum Items Requiring Consideration**





**13 Exclusion of Public**

**13.1 Public Excluded Minutes of the Council Meeting held on 2 March 2021**

**13.2 Public Excluded Minutes of the Council Meeting held on 9 March 2021**

**Recommendation**

That the public be excluded from the following parts of the proceedings of this meeting on the grounds under section 48 of the Local Government Official Information and Meetings Act 1987 as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Plain English Reason
<p><b>13.1 - Public Excluded Minutes of the Council Meeting held on 2 March 2021</b></p>	<p>s7(2)(a) - The withholding of the information is necessary to protect the privacy of natural persons, including that of deceased natural persons</p> <p>s7(2)(b)(i) - The withholding of the information is necessary to protect information where the making available of the information would disclose a trade secret</p> <p>s7(2)(b)(ii) - The withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information</p> <p>s7(2)(g) - The withholding of the information is necessary to maintain legal professional privilege</p> <p>s7(2)(h) - The withholding of the information is necessary to enable any local authority holding the information to carry out, without prejudice or disadvantage, commercial activities</p> <p>s7(2)(i) - The withholding of the information is necessary to enable the Council to carry out, without prejudice or disadvantage, negotiations</p>	<p>To protect a person’s privacy</p> <p>To prevent disclosing a trade secret</p> <p>Commercial sensitivity</p> <p>To protect all communications between a legal adviser and clients from being disclosed without the permission of the client.</p> <p>To enable commercial activities</p> <p>To enable commercial or industrial negotiations</p>

	(including commercial and industrial negotiations)	
<p><b>13.2 - Public Excluded Minutes of the Council Meeting held on 9 March 2021</b></p>	<p>s7(2)(a) - The withholding of the information is necessary to protect the privacy of natural persons, including that of deceased natural persons</p> <p>s7(2)(b)(ii) - The withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information</p>	<p>To protect a person's privacy</p> <p>Commercial sensitivity</p>