

AGENDA

Environmental Services Committee Meeting Tuesday, 17 June 2025

Date Tuesday, 17 June 2025

Time 9:30 am

Location Council Chamber

District Council Building

King George Place

Timaru

File Reference 1764721



Timaru District Council

Notice is hereby given that a meeting of the Environmental Services Committee will be held in the Council Chamber, District Council Building, King George Place, Timaru, on Tuesday 17 June 2025, at 9:30 am.

Environmental Services Committee Members

Clrs Michelle Pye (Chairperson), Owen Jackson (Deputy Chairperson), Sally Parker, Gavin Oliver, Stu Piddington, Allan Booth, Peter Burt, Tewera King (Mana Whenua), Stacey Scott, Scott Shannon and Mayor Nigel Bowen

Quorum – no less than 5 members

Local Authorities (Members' Interests) Act 1968

Committee members are reminded that if you have a pecuniary interest in any item on the agenda, then you must declare this interest and refrain from discussing or voting on this item, and are advised to withdraw from the meeting table.

Paul Cooper

Group Manager Environmental Services



Order Of Business

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- 1 Apologies
- 2 Public Forum
- 3 Identification of Items of Urgent Business
- 4 Identification of Matters of a Minor Nature
- 5 Declaration of Conflicts of Interest

6 Confirmation of Minutes

6.1 Minutes of the Environmental Services Committee Meeting held on 15 April 2025

Author: Jessica Kavanaugh, Team Leader Governance

Recommendation

That the Minutes of the Environmental Services Committee Meeting held on 15 April 2025 be confirmed as a true and correct record of that meeting and that the Chairperson's electronic signature be attached.

Attachments

1. Minutes of the Environmental Services Committee Meeting held on 15 April 2025



MINUTES

Environmental Services Committee Meeting Tuesday, 15 April 2025

Ref: 1752332

Minutes of Timaru District Council Environmental Services Committee Meeting Held in the Council Chamber, District Council Building, King George Place, Timaru on Tuesday, 15 April 2025 at 9:30 am

Present: Clr Michelle Pye (Chairperson), Clr Owen Jackson (Deputy Chairperson), Clr Sally

Parker, Clr Gavin Oliver, Clr Stu Piddington, Clr Allan Booth, Clr Peter Burt, Clr

Stacey Scott, Clr Scott Shannon, Mayor Nigel Bowen.

In Attendance: Community Board Members: Ross Munro (Pleasant Point Community Board),

Jan Finlayson (Geraldine Community Board)

Officers: Nigel Trainor (Chief Executive), Paul Cooper (Group Manager Environmental Services), Stephen Doran (Group Manager Corporate and Communications), Justin Bagust (Chief Information Officer), Nicole Timney (Manager of Property Services), Andrew Dixon (Group Manager Infrastructure), Suzy Ratahi (Land Transport Manager), Aaron Hakkaart (Planning Manager - District Plan Review), Claire Copeland (Group Coordinator Environmental Services - *Minutes*), Jessica Kavanaugh (Team Leader), Maddison Gourlay

(Marketing and Communications Advisor).

1 Apologies

No apologies were received.

2 Public Forum

There were no public forum items.

3 Identification of Items of Urgent Business

No items of urgent business were received.

4 Identification of Matters of a Minor Nature

Clr Michelle Pye to speak on the Canterbury climate change partnership plan

5 Declaration of Conflicts of Interest

Clr Stacey Scott declared a conflict of interest regarding report 8.2 Resource Management Reform Update.

6 Confirmation of Minutes

6.1 Minutes of the Environmental Services Committee Meeting held on 18 February 2025

Amendment required under item 5. reference to conflict of interest, noted as Clr Scott Shannon, this should be Clr Stacey Scott.

Resolution 2025/4

Moved: Deputy Chairperson Owen Jackson

Seconded: Clr Scott Shannon

That the Minutes of the Environmental Services Committee Meeting held on 18 February 2025 be confirmed as a true and correct record of that meeting (with the above minor change) and that the Chairperson's electronic signature be attached.

Carried

7 Schedules of Functions Attended

7.1 Schedule of Functions Attended by the Chairperson

Additional meetings to add to the Chairpersons report #1750320:

19 March 2025 Local Water Done Well Workshop

Geraldine Community Board Meeting

22 March 2025 Fundraising Basketball Tournament

27 March 2025 Biodiversity On Farm Visit – Milford

Resolution 2025/5

Moved: Chairperson Michelle Pye

Seconded: Clr Peter Burt

That the Schedule of Functions attended by the Chairperson be amended to include the above and

be received and noted.

Carried

8 Reports

8.1 Actions Register Update

The purpose of this report is to provide the Environmental Services Committee with an update on the status of the action requests raised by Councillors at previous Committee meetings.

The sole action item on the register was to revise the format of the Chairperson's report. This modification has now been successfully implemented across all committees and community boards and can be considered complete and will be removed from the actions register.

Resolution 2025/6

Moved: Clr Sally Parker Seconded: Clr Allan Booth

That the Environmental Services Committee receives and notes the updates to the actions Register.

Carried

8.2 Resource Management Reform Update

The Government has recently made a further announcement on the Resource Management Reform (RMR). The key elements of this announcement focused on the shape of the replacement legislation as agreed by Cabinet. This paper outlines the key changes outlined in the announcement and provides and analysis of the impact on this announcement on Council's current resource management functions with a specific reference to the Proposed District Plan (PDP) which is currently in the hearings phase of the process. This information will provide Elected Members with a high-level framework to evaluate impact on the current District Plan Review (DPR) process considering the reforms intended direction of travel.

Planning Manager - District Plan Review spoke to the report noting it has been prepared to provide the committee with a brief update on the RMA work program.

Governments Resource Management Reforms (RMR) are divided into three phases:

Phase (1) Repeal the Natural and Built Environment Act and Spatial Planning Act, is complete.

Phase (2A) Development of a Fast-Track Approvals Act, is complete.

Phase (2B) Targeted amendments to the RMA, which is nearing the end of the select committee phase.

Phase (3) Introduction of two new acts to replace the RMA, with these intended to be introduced in late 2025 and be enacted prior to the next election.

The report includes excerpts from the minister's announcement and provides a high-level overview of the working group's findings. It also addresses the impacts on the Council and the status of our current work program.

Impact on Regional Councils: When the Planning Manager - District Plan Review was asked about his professional perspective on the Government review of the RMR, it was noted that the Acts will likely undergo significant changes. While the proposed system allows district councils to have a stronger voice, it may dilute some responsibilities of local and regional councils, particularly in standardising environmental considerations such as water. This could potentially lead to the monetisation of resources and may affect zoning by elevating it to a national level.

Effect on End Users: The intent of the proposed changes is to streamline and standardize the process, making it more focused and allowing planners to be more definitive during the consenting process. The goal is not to make the process more arduous for end users.

Proposed District Plan (PDP) Process: When questioned about the benefits of pausing the current PDP process until the new legislation is passed, it was acknowledged that while immediate cash savings could be realised now, there would be long-term costs and other negative impacts. These include requiring a potential extension from the Minister for Environment to meet statutory obligations, future expenditures, and the ongoing need to assess consents against two planning documents. A key question Council needed to consider was the realisation of the investment on the PDP process to date by Council but also those within the community who have been involved in the process.

Current Progress: The plan has been notified, and Timaru District Council (TDC) are 80% to 90% through the work program. Completing the PDP will provide it with more legal effect and result in a decisions version, positioning the Council strongly and offering benefits to the community. The RMA briefing paper and EAG report recommend that councils engaged in the process should complete it, as new legislation may take years to enact, leaving councils in a state of uncertainty.

Financial and Community Investment: The Group Manager Environmental Services highlighted the significant financial investment by the Council in the PDP, as well as the substantial contributions from other community entities. The cost to complete the process to the point of issuing decisions, considering the variable factor of appeals, is approximately \$3 million (cumulatively across this financial year and next), which aligns with the LTP.

Heritage NZ Act and Theatre Project: When questioned regarding potential changes to the Heritage NZ Act and their impact on the current Theatre project, the Planning Manager - District Plan Review indicated that these changes would likely have minimal to no impact on the current process.

Standardisation and Spatial Plans: There was a robust discussion on the increased use of standardization and spatial plans noted in the report and their effects on the Council and current projects. Mayor Bowen mentioned that this is a work stream of the Mayoral Forum concerning wider Canterbury spatial planning, which aligns with Government requirements for regional deals.

Resolution 2025/7

Moved: Chairperson Michelle Pye

Seconded: Mayor Nigel Bowen

That the Environmental Services Committee received and note the Resource Management Reform Update.

Carried

9 Consideration of Urgent Business Items

No items of urgent business were received.

10 Consideration of Minor Nature Matters

10.1 Canterbury climate change partnership plan

As previously reported to this committee, the Canterbury Climate Change Partnership Plan has been adopted. Clr Pye was a member of the reference group that oversaw the development of this plan. Moving forward, the monitoring of the plan's progress will be managed by the Mayoral Forum, which will be responsible for accountability regarding the plan's progress and budget. The reference group will continue to serve as champions, similar to the biodiversity group within each council for the Biodiversity Plan. Clr Pye is eager to receive an update on the actions taken and their benefits to this council, including our role and the expected outcomes. Additionally, later in the year, Clr Pye is interested in reviewing the actions outlined in the draft Climate Change Strategy that was presented to this committee.

11 Public Forum Items Requiring Consideration

There were no public forum items.

The Meeting closed at 10:03am

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Michelle Pye	
Chairperson	

7 Schedules of Functions Attended

7.1 Schedule of Functions Attended by the Chairperson

Author: Jessica Kavanaugh, Team Leader Governance

Authoriser: Stephen Doran, Group Manager Corporate and Communications

Recommendation

That the Schedule of Functions Attended by the Chairperson be received and noted.

Functions Attended by the Chairperson for the Period 01 April 2025 and 03 June 2025.

1 April 2025	Council Workshop and Council Meeting
1 April 2023	Council Workshop and Council Meeting
	Teams Meeting with Hon James Meager MP and Miles Anderson MP
2 April 2025	Mayors Taskforce For Jobs Network Event
7 April 2025	Orari Temuka Opihi Pareora Water Zone Committee Meeting
14 April 2025	Canterbury Mayoral Forum Climate Action Planning Reference Group Meeting
	Temuka Community Board Meeting
15 April 2025	Standing Committees
	Extraordinary Council Meeting
	Council Workshop
	Pleasant Point Community Board Meeting
29 April 2025	Council Workshops
	People and Performance Committee Meeting
6 May 2025	Council Workshop
	Council Meeting
7 May 2025	Temuka Community Board Strategic Plan Update Session
12 May 2025	Consenting Workshop
13 May 2025	Local Water Done Well Steering Group Meeting

Meetings were also held with various ratepayers, businesses and/or residents on a range of matters.

Attachments

Nil

8 Reports

8.1 Biodiversity Protection Update Report

Author: Hamish Barrell, Planning Manager - Consents, Compliance & Stategy

Authoriser: Paul Cooper, Group Manager Environmental Services

Recommendation

That the Environmental Services Committee receive and note the Biodiversity Protection Update Report.

Purpose of Report

This report outlines the approach Timaru District Council (TDC) takes to biodiversity protection and discusses how we move forward in the future. The purpose is to provide Elected Members with a high-level overview of what is occurring now and to evaluate how it fits with legislative requirements, future needs and considers the implications of the Resource Management Reforms' intended direction of travel.

Assessment of Significance

The report provides information on the current approach of this Council to biodiversity protection and suggests options for moving forward. The information is therefore considered to be of low significance in terms of the Council's Significance and Engagement Policy. It is not considered to have any direct impact on Māori, strategic assets, level of service, financial position, environment or consistency with other Council plans.

Background

Biodiversity protection is an important and complex consideration - refer to Attachment 1: Overview of District Wide SNAs (Significant Natural Areas). Since European colonisation less than 20% of indigenous biodiversity remains, and in some cases biodiversity loss within the District is as high as 99% with some ecotypes e.g., low Plains grasslands /shrublands, and low plains forest remnants. The following covers some of the key areas that Council provides some support to this important issue:

Community Support for Biodiversity Protection

- In this district there are many dedicated advocates, volunteers and stakeholders who work for the protection of this districts' biodiversity. Much of this work goes unrecognised and quietly takes place in the background. Other work is more visible, for example it is noted that Fraser Ross and particularly the herpetologist and limestone scarp researcher, Hermann Frank, has dedicated many years researching unique species found only in this area. Frank recently had an article published about the limestone geranium Geranium socolateum in the journal 'Perspectives in Biodiversity'. Other examples would be members of Arowhenua Rūnanga, Talbot Forest Working Group, Forest and Bird and Paul Sagar who undertakes regular bird surveys at various locations across the district and many others.
- 5 Under the Resource Management Act (RMA) both district and regional entities have a role to play under the RMA. Regional councils and territorial authorities both have a dual role to

- maintain biological diversity. Under s31 of the RMA, Territorial Authorities (TAs) are responsible for controlling the effects of the use, development, or protection of land, including for the purpose of maintaining indigenous biological diversity.
- The relatively recently introduced National Policy Statement for Indigenous Biodiversity sets out direction. For TAs, such as Timaru, it sets out functions around mapping of Significant Natural Areas (SNAs), managing adverse effects in SNAs, providing for the participation of Māori in decision making, protecting biodiversity outside SNAs and promoting restoration and enhancement. Clause 3.3 also directs TAs to monitor the condition and extent of SNAs, and report on biodiversity outcomes within their jurisdiction.
- 7 TDC has also made a voluntary pledge to do 'its bit' for indigenous habitats and ecosystems through the Canterbury Biodiversity Strategy 2008. ECan have currently embarked on the refresh of this overarching strategy.

Follow this link to 'Download the Biodiversity Strategy for the Canterbury Region' document: www.ecan.govt.nz/your-region/plans-strategies-and-bylaws/canterbury-biodiversity-strategy

Significant Natural Areas

- As part of the preparation of the Proposed District Plan, notified in 2022, areas of natural significance natural areas were identified. TDC's approach has been seen by many as a regional, if not a national, success story.
- There are 1014 SNA sites identified, assessed, recorded and set out in the Proposed District Plan. These range from under 1ha to 100's of ha. They comprise 19,750ha in total or 197.5sq km or 7.25% of the district. Ecotypes include coastal lagoons and wetlands, low plains, high plains, downlands, foothills / lower valleys, high country, riverbeds, limestone scarp and even some roadsides. Those plant communities / terrestrial ecosystems areas identified as the highest priority for management and protection by ecologist Mike Harding for the district plan review are:
 - 9.1 Grasslands / shrublands on the plains
 - 9.2 Forest remnants on the low plains
 - 9.3 Grassland / herbfields on inland river terraces
 - 9.4 Herbfield / rockland plant communities on limestone bluffs
 - 9.5 Valley floor sedgeland / rushland (wetlands)
 - 9.6 Forest on river / stream terraces
 - 9.7 Shrubland / regenerating forest on dry hill slopes
 - 9.8 Sedgeland / rushland / hebfield at coastal estuaries and lagoons
 - 9.9 Hill country forest
- These sites were identified with ground truthing for the most part by the ecologist Mike Harding, with resulting reports for all sites being held by Council.

Proposed District Plan

In 2022 the Proposed District Plan (PDP) was notified which set out the location of SNAs in the district for the first time. There were 45 submissions, and 20 further submissions made on

- SNAs in PDP. During the 2025 Proposed District Plan, Hearing D, 17 submitters were heard on the Natural Environment chapter.
- 12 At the time the PDP was notified, the SNAs and protections afforded to them in the plan, were given immediate legal effect.
- Clearance of Indigenous Biodiversity within an SNA is permitted only in limited cases such as where there is imminent danger to human life, road safety works, customary uses, pest control and for the operation of public roads. Grazing in improved pasture is permitted if it doesn't destroy indigenous vegetation, but increased intensity or changes in grazing type may require consent.

Relationship of Council to Landowners

Running in parallel to the regulatory work TDC has built relationships with many relevant landowners to protect SNAs. Work associated with these one-to-one relationships is currently undertaken by a contractor.

State of the Environment Reporting and Biodiversity

Under s35 of the RMA there is an explicit State of Environment reporting duty to provide ongoing monitoring and reporting. It has been previously reported that Council's monitoring under s35 could be more comprehensive and consistent¹. Currently no specific state of the environment programmes related to biodiversity are underway and so this makes it challenging to objectively verify the success of the measures currently deployed to protect indigenous biodiversity. Some forward planning is required in this area as to how this reporting duty can be delivered in a cost effective but meaningful way, this provides a basis for your thinking for the long term plan.

<u>Timaru District's Biodiversity Fund</u>

This Council has a Biodiversity fund to assist in protecting areas of significance. There is currently a grant of up to \$30K through a contestable fund, with another \$70,000 for Council backed projects. The current funding level of \$100,000.00 is fully subscribed. Projects include 50/50 shared costs with SNA owners relating to fencing, wetland enhancement, weed and pest control, and Council funding work on some of the previously identified high priority ecosystems including limestone scarp, hill country forest, coastal estuaries, lagoons, low plains grassland / shrublands, and grasslands / herb fields on inland river terraces. To assist TDC in setting the direction around funding it brings together a Biodiversity Steering group. This includes Federated Farmers, landowners, QEII National trust and Aoraki Environmental Consultancy Ltd. In 2024 it gave direction to Council to shift focus of project work from limestone scarps to coastal values.

Biodiversity Strategies

- 17 TDC is yet to set out a clear vision of what the biodiversity priorities are in the area as might be found in a strategy for biodiversity restoration. That being said, the Council has championed numerous initiatives to promote biodiversity values.
- The TDC Parks Unit has over the years undertaken significant restorative green infrastructure plantings at various locations. Examples include walkways and associated riparian plantings

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¹ Audit and Risk Committee – 17.12.2024 Agenda

along Saltwater Creek and Otipua Creek, Centennial Park, Redruth Park, Waitohi Bush Reserve, Barker St Reserve Geraldine, Riddells Reserve and Pekapeka Gully Geraldine, Temuka Domain, Rural Parks, an extensive and nationally acknowledged beach sand dune ecosystem renovation at Caroline Bay, and various Roadside Pride locations across the district. The local museum has also run a number of exhibitions on the themes of biodiversity including an educational Pekapeka (Bat) Program.

Collaborative Working by Council with Stakeholders

19 Council staff work collaboratively on a range of projects that fall under the umbrella of ecological restoration, including: Rakitaka Restoration, Waitarakao Lagoon and Taitarakihi Creek and the Long-Tailed Bat Programme in Geraldine. These incur predominantly staff time in a joint working arrangement, while often leveraging financial resources from other agencies.

Biosecurity

- 20 Biosecurity is intrinsically linked to the protection of SNA habitats. To this extent Planning Officers do participate on ECan's Southern Biosecurity Group. By doing so TDC has some influence in the formulation of the Regional Pest Management Strategy and which of over 1500 potential pest species are selected as priorities to manage.
- 21 It is noted that at the current time preparations of a number of agencies, including TDC, are underway to manage the arrival of the Highly Pathogenic Avian Influenza (HPAI) colloquially known as bird flu –which is expected to result in thousands of dead birds in areas where birds, especially sea birds or waterfowl, congregate. The disease is likely to spread to the local seal population as well.

Bat Working Group

- It is noted that there is a South Canterbury Longtailed Bat Working Group comprising DOC, ECan, Forest & Bird, Arowhenua, farming and forestry interests based in the Geraldine area. The group is understood to be wishing to formalize their structure and develop a charter or MOU around working under the umbrella of South Canterbury Conservation Trust. This has been positively responded to by the various other groups and agencies making up the working group. Due to its role in managing bat habitats (SNAs) Council has a key role to play with this group.
- DOC is looking to draw up a draft charter / MOU which will be again circulated for comment so that this arrangement can be finalized. This will allow the group to have some formalized structure and allow it to apply to external funding sources for projects under the umbrella of the SC Conservation Trust. Officer's will bring updates back to Council when further details are forthcoming.

Resource Consents

Another biodiversity related workstream relates to what applicants propose or are required to implement for resource consents. With subdivisions there are requirements around providing esplanade strips and reserves adjoining rivers. In land use applications there maybe direct impacts associated with indigenous vegetation clearance. Even if indigenous vegetation is not being lost large proposals that impact on the environment often propose landscaping or biodiversity offsets to remedy or mitigate the adverse effects of such proposals. A recent successful example of this is the Taiko Landfill (see Attachment 3).

Climate Change and Biodiversity

25 Climate change is also understood to be putting pressure on existing biodiversity and its opportunity to adapt. This is most notably the threat from emerging pest plant species as their range extends due to warming climate, and the impact of rising sea levels, erosion and coastal inundation.

Resource Management Reform

- The Government has signalled wholesale reform of the Resource Management Act and associated policy. While the current consultation on national direction does not directly alter the National Policy Statement for Indigenous Biodiversity, except in respect to mining and quarrying provisions, further change is anticipated.
- Going forward under Resource Management Reform, the Minister's Expert Advisory Group (EAG, 2025) authors suggested that in their view the current approach in section 85 of the RMA is generally too stringent for some matters, including overlays for biodiversity. For TDC this is currently a matter before the Hearing Panel, who will consider submissions based on the current legislative and policy settings.
- The EAG proposes that the Natural Environment Act (NEA) will require each regional council to prepare a natural environment plan that includes controls to protect significant natural values such as Significant Natural Areas (SNAs) and Outstanding Natural Features and Landscapes (ONFLs). The role of territorial authorities (district councils) in this regard would be limited to preparing chapters of a combined district plan that focuses on land use under the Planning Act.

Discussion

- The protection of biodiversity has lacked national guidance until recent years and even now it's still a topic of national conversation and debate. Not-with-standing this, TDC has led the way in many respects, potentially reflecting relatively stronger community resonance.
- Without proactive monitoring it is hard to objectively gauge whether the historical loss of biodiversity has been halted. Some of the property reports provided to Council by our contractor over the years allude to the fact many identified SNAs are slowly deteriorating due to grazing which prevents young native seedling establishment and hence regenerative regrowth below the canopy. The pace of change happens slowly and only really becomes apparent when areas are reviewed on a 5 or 10 year cycle.
- 31 Biodiversity protection and the importance of increasing the overall indigenous cover as envisaged by national policy is more than simply a regulatory matter. Opportunities to expand the work currently undertaken on private land could include additional staffing, funding and/or monitoring programmes. There is also more scope for biodiversity enhancement within our existing public land holdings. Waitarakao Lagoon and Sir Arthur Basil Park (see Attachment 2) is an example of low-lying land that could add additional storage to the natural lagoon, whose existence is under threat.
- 32 Enhancement can also be leveraged through working in with other agencies. The changes signalled by RM Reform reinforce what TDC has explored, being that the previous regulatory focus needs to transition to greater use of partnership working.

Conclusion

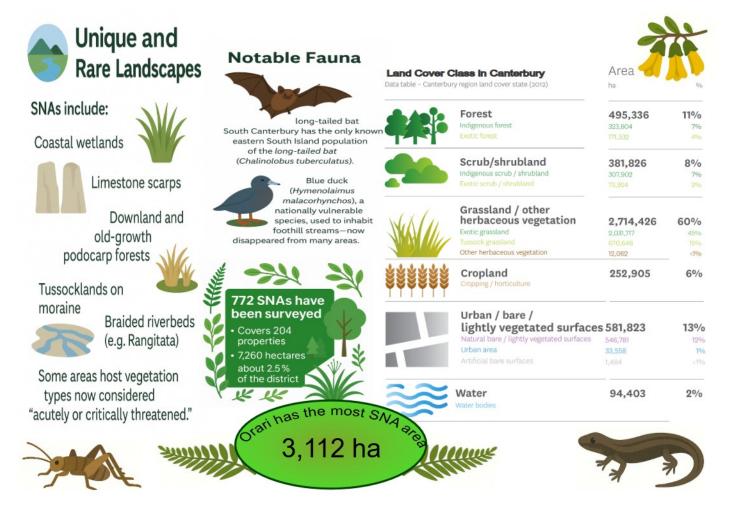
Timaru District Council finds itself at a critical juncture in terms of its role in biodiversity protection and restoration. Despite many achievements of Council in this space in recent

- decades, significant vulnerabilities remain. The first of these is the challenge of simply tracking whether the historical decline of terrestrial biodiversity has now been 'turned around'.
- 34 The forthcoming Resource Management Reform and work on a Regional Strategy signals an opportunity for closer working arrangements with other authorities at the regional level or even 'passing on the baton' onto others better placed to manage this space. Given local support in the district and the strong foundations built to date with landowners for biodiversity protection, it would appear that despite whatever may crystallise from the outcome of legislative reforms, there is continued benefit in Council leadership and involvement.
- 35 It is noted there will always be the need for an ongoing institutional knowledge in the organisation to add value to the sorts of capital projects listed above that can and should add to indigenous biodiversity coverage.
- 36 Should the statutory role for TA's in biodiversity protection change significantly, Council may ultimately seek to establish or promote an existing non-statutory community organisation to fill any local leadership gap. That being said, it would appear premature to acquiesce to a passive role at this time. Such a resulting vacuum in leadership would be expected to impact the expectations of many in the wider community on protecting and enhancing the biodiversity in the Timaru District.

Attachments

- 1. Overview of District Wide SNAs J
- 2. Biodiversity landscape example 🗓 🖼
- 3. Washdyke flat concept 🗓 🖺

Overview of district wide SNAs

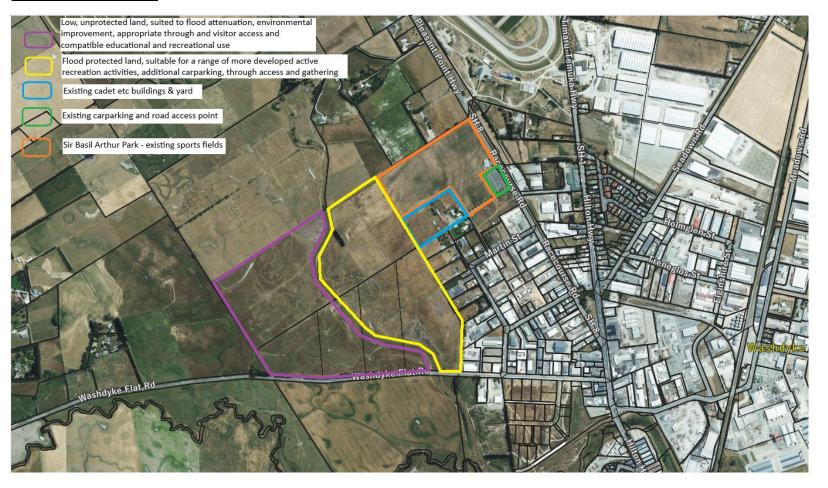


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Washdyke flat concept



Item 8.1 - Attachment 3 Page 22

- 9 Consideration of Urgent Business Items
- 10 Consideration of Minor Nature Matters
- 11 Public Forum Items Requiring Consideration